Company: Southern California Gas Company (U 904 G)

Proceeding: 2016 General Rate Case

Application: A.14-11-\_\_\_ Exhibit: SCG-02

# SOCALGAS DIRECT TESTIMONY OF DIANA DAY RISK MANAGEMENT AND POLICY

#### November 2014

## BEFORE THE PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA



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#### **SUMMARY**

San Diego Gas & Electric Company (SDG&E) and Southern California Gas Company (SoCalGas) have cultivated a mature, successful safety culture over many years and are committed to incorporating risk management principles and practices into its operations. As our risk management practices grow and mature, we will strive to:

- Continue to include safety and security risk management as an integral part of key organizational decision-making processes;
- Address risks in a more systematic, structured, transparent and timely manner;
- More closely integrate risk, asset and investment management; and
- More fully inform our risk, asset and investment management decisions with qualitative and quantitative analysis.

My testimony describes SoCalGas' and SDG&E's commitment to continued development of our Enterprise Risk Management (ERM) governance, which will continue to facilitate the review and discussion of safety and security risks, mitigation strategies, and related investments while maintaining successful risk mitigation processes already in place. This ERM governance will improve consistency for SoCalGas and SDG&E in risk identification, analysis, evaluation and prioritization, to focus on the risks that are most critical to our businesses. The framework will be refined, as needed, to reflect ongoing changes in the risk environment of business unit operations, industry practices, Commission priorities, and new regulations. The approaches we use to identify, prioritize and mitigate risks will conform to the stated and emerging expectations of the Commission.

To implement this integrated ERM organization, my testimony supports a request for \$2.964 million in operations and maintenance (O&M) expenses at SDG&E and \$2.592 million in O&M expenses at SoCalGas, totaling \$5.556 million in direct O&M costs for both utilities.

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# SDG&E DIRECT TESTIMONY OF DIANA DAY RISK MANAGEMENT AND POLICY

#### I. INTRODUCTION

A foundational priority of SoCalGas and SDG&E is the safety of our customers, our employees, and the communities we serve: it is part of our cultural DNA. For over 100 years, SoCalGas and SDG&E have delivered safe and reliable energy to a combined customer base that now approaches 25 million. As our infrastructure has expanded, matured and changed to accommodate different sources of supply, emerging technologies and ever-increasing customer expectations, the safety and security risks associated with operating larger and more complex electric and gas delivery systems have grown. Today we face risk of harm due to terrorism, cyber-attacks and system attacks at ever-increasing levels that were not present 20 years ago. Recent events such as the Southern California wildfires of 2003, 2007, and May of 2014, the San Bruno incident in 2010 and the attack on PG&E's Metcalf Substation have heightened the public's awareness about the inherent safety and security risks present around our facilities. While the reduction of safety, reliability and security risks will remain a fundamental principle guiding the decisions we make to construct, operate and protect our systems, we will continue to improve the risk management processes we use to enhance these decisions and adapt to the everchanging risk landscape.

My testimony describes our current risk management practices, how we envision they will evolve and our commitment to progress. I also present forecasted expenses for SDG&E and SoCalGas' ERM program. To support our risk management efforts, my testimony supports a total request for \$5.556 million in O&M expense required for SDG&E's and SoCalGas' movement toward an integrated ERM organization. My testimony specifically presents the following:

- The regulatory context for our ongoing ERM efforts;
- An overview of the historic philosophy, structures, practices and analytical processes adopted by SoCalGas and SDG&E to address safety and security risks;
- SoCalGas' and SDG&E's commitment to an integrated approach to risk management; and
- Comments on the alignment of SoCalGas and SDG&E risk management concepts with the CPUC's current and emerging requirements.

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My testimony and testimonies of other witnesses demonstrate that:

- The incorporation of safety, reliability, and security risk into the CPUC's
  ratemaking processes should evolve carefully and thoughtfully, as the associated
  utility business structures and processes continue to mature;
- SoCalGas and SDG&E have considered safety, reliability and security risk in their prioritization processes for many years;
- An independent third party, National Safety Council, has recognized SoCalGas and SDG&E as being in the 93<sup>rd</sup> percentile of companies with a safety culture;
- SoCalGas and SDG&E have established governance structures and processes to address safety and security risk; and
- SoCalGas and SDG&E will continue to implement risk management initiatives
  that are consistent with our history of proactive compliance with the CPUC's
  safety and security risk objectives.

As shown in individual witness testimony chapters, SoCalGas and SDG&E's Test Year (TY) 2016 General Rate Case (GRC) filings incorporate the assessment of public and employee safety, reliability and security risks.

#### II. REGULATORY CONTEXT

In the aftermath of San Bruno and Metcalf, the CPUC has undertaken a more "comprehensive reconsideration" of how it addresses the prioritization of safety, security and reliability issues in general rate cases.<sup>1</sup> The CPUC has issued progressively more explicit guidance, beginning with the CPUC's rulemaking initiating an examination of the adoption, statewide, of new safety and reliability rules for gas pipelines.<sup>2</sup> The rulemaking is "creating a set of reporting metrics that convey consistent and comparable information regarding the gas system safety parameters" and addressing the need for safety plans and a comprehensive safety management system.

<sup>&</sup>lt;sup>1</sup> R.13-11-006, Order Instituting Rulemaking to Develop a Risk-Based Decision-Making Framework to Evaluate Safety and Reliability Improvements and Revise the General Rate Case Plan for Energy Utilities ("Risk OIR"), p. 2.

<sup>&</sup>lt;sup>2</sup> R.11-02-019, Order Instituting Rulemaking on the Commission's Own Motion to Adopt New Safety and Reliability Regulations for Natural Gas Transmission and Distribution Pipelines and Related Ratemaking Mechanisms ("Pipeline Safety Proceeding").

<sup>&</sup>lt;sup>3</sup> R.11-02-019, Pipeline Safety Proceeding, p. 2.

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Electric (PG&E) to base its TY 2014 GRC on an "explicit safety and security risk assessment." Specifically, Executive Director Clanon directed PG&E to "give a risk assessment of its physical system as well as a description of and a justification for the company's risk mitigation programs and policies." PG&E was also instructed to "provide testimony to identify and prioritize areas of risk and include the underlying rationale for [its] assessments." Moreover, "PG&E should submit testimony detailing the overall policy of the utility's safety and security measures, including both the physical security and cyber security of the system. Testimony should encompass how safety and security are incorporated into corporate policies, goals, and culture, and the efforts being made to bolster system safety and security." This direction advanced the stakeholder process the CPUC began to "integrate safety and security more fully into the rate setting processes," and expanded the CPUC's focus to include electric operations as well as gas. The Clanon Letter was issued just prior to PG&E's filing of its TY 2014 GRC Notice of Intent. PG&E offered risk witness testimony as part of its TY 2014 GRC presentation.

In March 2012, Executive Director Clanon sent a letter instructing Pacific Gas and

In November 2013, the CPUC issued a subsequent OIR to develop a risk-based decision-making framework to evaluate safety and reliability improvements and revise the Rate Case Plan (RCP) for energy utilities. The CPUC recognized that the current RCP guidance "is outdated, is not adequately attuned to current needs and realities, does not serve satisfactorily demands of the current regulatory environment, and does not fully reflect the technical complexity of policy issues we are facing today." <sup>10</sup>

The CPUC has stated it expects "an evolution in the way utilities identify safety and reliability risks and justify the value of investments and operations expenses in relation to how well those risks are mitigated." Along these lines, Assigned Commissioner Peevey issued a ruling requiring Southern California Edison (SCE) to provide additional risk mitigation

<sup>&</sup>lt;sup>4</sup> March 5, 2012, Letter from CPUC Executive Director Paul Clanon to Mr. T. Bottorff, Pacific Gas & Electric ("Clanon Letter"), p. 1, *available at* www.cpuc.ca.gov.

<sup>&</sup>lt;sup>5</sup> Clanon Letter, p. 1.

<sup>&</sup>lt;sup>6</sup> Clanon Letter, p. 2.

<sup>&</sup>lt;sup>7</sup> Clanon Letter, p. 2.

<sup>&</sup>lt;sup>8</sup> Application 12-11-009.

<sup>&</sup>lt;sup>9</sup> Risk OIR, R.13-11-05.

<sup>&</sup>lt;sup>10</sup> Risk OIR, p. 6.

<sup>&</sup>lt;sup>11</sup> Risk OIR, p. 7.

testimony in support of its current GRC request.<sup>12</sup> And on July 10, 2014, the Commission unanimously adopted a Safety Policy Statement that "defines the role of the Commissioners, binds together the agency in constantly strengthening [the Commission's] safety efforts, and provides a unifying vision and guidance for the organization's multiple and disparate functions."<sup>13</sup>

## III. THE RISK MANAGEMENT, SAFETY, AND RELIABILITY CULTURE AT SDG&E AND SOCALGAS

Risk management at SoCalGas and SDG&E occurs at multiple levels. As mentioned previously, our utilities exhibit consistent attention to safety and security in everyday operations. One of our stated core values is, "Treat safety as way of life." At all levels within SoCalGas and SDG&E, we pay significant attention to the development of structures, roles and processes to address the risks associated with our operations and facilities.

Both SoCalGas and SDG&E have undertaken a thoughtful and measured approach to the adoption of structures and processes to further the development of a risk-aware culture. Both SDG&E and SoCalGas have developed risk registries, which identify and prioritize top risks within each organization. Each utility has implemented an investment management process that is used to prioritize investments that address risk mitigation actions. SDG&E formalized its approach to ERM by establishing a comprehensive risk management policy and guidelines, with defined, substantive roles and responsibilities established throughout the organization and transparent repeatable processes to support assessment of risk-reduction impact of projects.

The table below provides a list of the primary SoCalGas and SDG&E witnesses that address how safety, reliability and security risk mitigation is incorporated into strategic governance and policies, day-to-day operations and resource allocation processes for each utility. Because risk mitigation goals and processes are deeply engrained in our culture, this list is not comprehensive, but it provides an overview of the central witnesses addressing risk mitigation in policy and operational areas.

<sup>&</sup>lt;sup>12</sup> A.13-11-003 (SCE GRC), May 15, 2014, Assigned Commissioner's Ruling Amending Scoping Memo and Ordering Supplemental Testimony Regarding Risk Management and Safety Matters.

<sup>&</sup>lt;sup>13</sup> July 10, 2014, Safety Policy Statement of the Public Utilities Commission of the State of California, *available at* www.cpuc.ca.gov.

<sup>&</sup>lt;sup>14</sup> Sempra Energy Governance Statement of Corporate Values, *available at* www.sempra com.

Incorporation of Safety and Security Risk Mitigation Into Policies and Operations						
Ex. No.	Witness Name	Title	Testimony			
SDG&E-01	Steve Davis	President and COO	Policy			
SCG-01	Bret Lane	COO	Policy			
SDG&E-03 SCG-03	Doug Schneider	VP – Gas Engineering & Systems Integrity	Overview Gas Risk, Asset Management and Investment			
SDG&E-03	David Geier	VP – Electric Transmission & Systems Engineer	Overview Electric Risk, Asset Management and Investment			
SDG&E-04 SCG-04	Frank Ayala	Director - Gas Operations	Gas Distribution			
SDG&E-05 SCG-05	John Dagg	Director - Transmission & Systems Operations	Gas Transmission			
SDG&E-06 SCG-07	Ray Stanford	Engineering Design Manager	Gas Engineering, Emergency Services			
SCG-06	Phil Baker	Director – Storage	Storage Integrity Program (SIMP)			
SDG&E-07 SCG-08	Maria Martinez	Director – Pipeline Integrity	Transmission Pipeline Integrity Program (TIMP) and Distribution Pipeline Integrity Program (DIMP)			
SDG&E-09	John Jenkins	Director – Major Projects	Electric Distribution Capital			
SDG&E-10	Jonathan Woldemariam	Director – Electric Transmission & Distribution Engineering	Electric Distribution Operations and Maintenance			
SDG&E-11	Carl LaPeter	Palomar Plant Manager	Generation			
SCG-18	Chris Olmstead	Director – SCG Applications Services	Information Technology			
SDG&E-19	Stephen Mikovits	Director – Application Services	Information Technology			
SDG&E-24	Sarah Edgar	Director – Human Resources and Labor Relations	Emergency Services			

Doug Schneider, Vice President Engineering and System Integrity for SoCalGas and SDG&E, will provide an overview of some of the natural gas operations work over the last 30 years to address safety and security risks and current risk mitigation efforts. Over the past decade, the governance, methods, processes, and measures have expanded. These programs reflect leading risk management practices, including defining, analyzing, prioritizing, and monitoring risks. These programs and other initiatives are enabling SoCalGas and SDG&E to maintain our infrastructure in a manner that meets or exceeds applicable federal and state regulations and requirements.

David Geier, Vice President Electric Operations at SDG&E, will provide an overview of SDG&E's risk priorities, asset programs and investments requested to support them. SDG&E introduced behavior based safety (BBS) training in the 1990s to further improve the safety practices of our employees. In the mid-2000s, SDG&E began upgrading its Geographical Information Systems (GIS) to, among other things, provide more comprehensive asset data. In the last decade, SDG&E has focused very specifically on the organization, tools and procedures to minimize fire risk.

As Messrs. Jenkins and Woldemariam testify, the primary focus of the risk management efforts at SDG&E have been to reduce the risk associated with wildfires, attacks on critical facilities and other large-scale natural disasters. Specific fire risk mitigation initiatives include Reliability Improvements in Rural Area Team (RIRAT) and Fire Risk Mitigation (FiRM) projects. Similarly, Mr. Schneider and Ms. Martinez testify that SoCalGas has been devoted to implementing the pipeline and storage integrity programs (TIMP, DIMP, SIMP and Pipeline Safety Enhancement Program (PSEP)). SDG&E's gas operations are undergoing the same safety and security risk evaluations as are being adopted at SoCalGas. The witnesses listed above will provide additional specifics regarding our current risk, asset and investment management processes. Additionally, because it is not possible to mitigate risks to a point where there is zero likelihood of a risk causing an incident, SDG&E and SoCalGas have in place emergency services that will minimize consequences if an incident occurs, as described in Ms. Edgar's and Mr. Stanford's testimonies.

The investments SoCalGas and SDG&E have made to manage the safety and security risk of our infrastructure and services have a direct impact on our safety and reliability performance, as Messrs. Schneider and Geier testify. Evaluations and measures by independent third parties show that SoCalGas' and SDG&E's safety results compare favorably to those of peer utilities and companies. Notably, the results of recent safety surveys conducted by the National Safety Council indicate SoCalGas and SDG&E are in the 93<sup>rd</sup> percentile for safety culture. The safety culture has led to improved Occupational Safety and Health Administration (OSHA) results. Over the past sixteen years the OSHA recordable incident rate 16 at SoCalGas

<sup>&</sup>lt;sup>15</sup> National Safety Council Safety Barometer, March 2013, SoCalGas and SDG&E.

<sup>&</sup>lt;sup>16</sup> Of non-fatal work-related injuries and illnesses.

has improved from 8.0 in the mid-1990s to 3.5 in 2013. At SDG&E, there has been a similar improvement trend, with the rate declining from 8.6 to 2.31 in 2013.

## IV. RISK MANAGEMENT PRACTICES AT SOCALGAS AND SDG&E ARE CONTINUING TO EVOLVE

SoCalGas and SDG&E have recognized the importance of continuing to develop and improve risk management practices going forward. For example, I was recently appointed to the newly created position of Vice President of Risk Management, an executive position dedicated to building an enterprise-wide risk management organization for both SoCalGas and SDG&E. Under my leadership, this organization will:

- Set the policy, governance, structures, process, and guidelines for SoCalGas and SDG&E's integrated approach to risk management practices;
- Provide guidance to create consistent, risk-informed<sup>17</sup> decision making;
- Implement qualitative and quantitative processes to support the assessment and evaluation of risk; and
- Monitor execution of programs and measure results.

The ERM process that is currently being developed and implemented will provide a consistent framework for addressing risk at SoCalGas and SDG&E. This framework will incorporate leading practices from both internal (e.g., the SoCalGas TIMP asset life-cycle assessment and SDG&E's assessment and evaluation of fire risk through FiRM) and external organizations (e.g., Corporate Executive Board Risk Management Leadership Council). A central element of the ERM process will be to build upon existing risk registries to develop a comprehensive registry for each utility, which will provide an integrated view of each utility's risks. The risk registry will capture sufficient information to be able to assess whether a risk has been assessed, the level of controls implemented and whether the controls are adequate. We will develop a set of guidelines that defines the process of risk identification, analysis (risk triggers/causes and consequences), evaluation (risk scoring methodology), and development of mitigation and contingency plans. SDG&E and SoCalGas are committed to the continued

<sup>&</sup>lt;sup>17</sup> "Risk-informed" decision making means that risk has been taken into consideration in coming to a final decision on how to proceed.

<sup>&</sup>lt;sup>18</sup> A risk registry is a log that captures in one place a description of risks, an assessment of the probability and consequence of occurrence, the controls employed and an assessment of the inherent, residual and target risks.

advancement of risk management principles and practices. As our risk management practices grow and mature, we will strive to:

- Continue to incorporate safety and security risk management as an integral part of key organizational decision-making processes;
- Evaluate and address risks in a more systematic, structured, transparent and timely manner;
- More closely integrate risk, asset and investment management; and
- More fully inform our risk, asset and investment management decisions with qualitative and quantitative analysis.

SoCalGas' and SDG&E's risk management governance will continue to allow for the review and discussion of safety and security risks, mitigation strategies, and related investments. This ERM structure will improve consistency for SoCalGas and SDG&E in risk identification, analysis, evaluation and prioritization, to focus on the risks that are most critical. The framework will be refined, as needed, to reflect ongoing changes in the risk environment of business unit operations, industry practices, Commission priorities, and new regulations. The approaches we use to identify, prioritize and mitigate risks will conform to the stated and emerging expectations of the Commission.

To implement this integrated ERM organization, my testimony supports a request for \$2.964 million in O&M expense at SDG&E and \$2.592 million in O&M expense at SoCalGas, totaling \$5.556 million in direct O&M costs for both utilities.

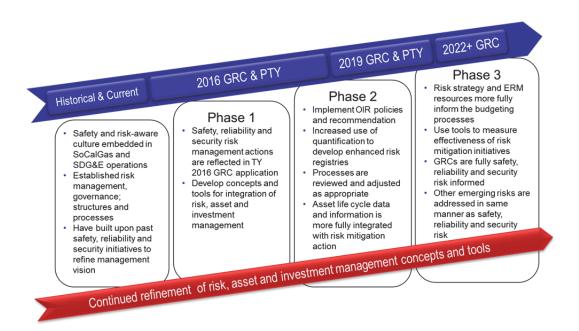
#### V. THE SOCALGAS AND SDG&E STRATEGIC PLANNING TRAJECTORY

The risks we face are not static. New, and often serious, threats to the safe, secure, and reliable operation of our infrastructure will continue to emerge. Our methods, expertise and systems will necessarily evolve and adjust to address these changes. Through the recent creation of my role, the reiteration of a risk management vision, and investments requested in the TY 2016 GRC, SoCalGas and SDG&E demonstrate their commitment to continued improvements.

The figure below provides a summary of the commitments SoCalGas and SDG&E are making to improve our risk management processes. While mitigation of safety and security risks has been an integral aspect of managing our utility businesses, we are evolving the processes and tools supporting risk mitigation as described above. The TY 2016 GRC includes a request for funding to build and refine the new risk, asset and investment governance structures,

competencies and tools. SoCalGas and SDG&E anticipate that the TY 2019 GRC will also request funding to support implementing Risk OIR results and the evolving nature of risk management.

## SoCalGas and SDG&E Strategic Planning Trajectory (Integrating Risk, Asset and Investment Management)



The objective of our ERM program is to create a consistent methodology for evaluating risk across SCG and SDG&E businesses that integrates risk with asset and investment management using a combination of bottom-up and top-down processes. These evolving processes will require adequate funding. The estimated operating expenses discussed below support the ERM fundamental goal of reducing safety, reliability and security risks. The following table summarizes the TY 2016 changes related to O&M.

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#### TABLE DD-SDG&E/SCG-1 Summary of 2016 Change (thousands of 2013 dollars)

Description	2013 Adjusted Recorded	TY 2016 Estimated	Change
SDG&E ERM	631	2,964	2,333
SCG ERM	0	2,592	2,592
Total O&M	631	5,556	4,925

To develop and implement an enhanced ERM program that aligns with recently issued directives by the CPUC, <sup>19</sup> we are proposing the planned addition of 9 full time equivalents (FTEs) and requesting an additional \$4.9M in O&M costs. This represents a \$1.5M labor increase over the 2013 base year. The two additional Director positions would be responsible for the leadership, innovation, governance, and management necessary to identify, evaluate, mitigate, and monitor operational and strategic risk and to integrate the risk management and asset management with the SoCalGas' and SDG&E's investment management process. Responsibilities would include but are not limited to:

- Develop and enhance ERM tools, practices, and policies to analyze and report on enterprise risks;
- Manage risks according to a well-defined process and analytic evaluation ERM framework, integrating risk process into strategic planning, asset management and investment selection, with a focus on maximizing risk mitigation to SDG&E and SoCalGas;
- Promote SoCalGas' and SDG&E's risk management policies and strategies in compliance with applicable regulations, industry standards, and strategic imperatives;
- Assist management to oversee and monitor, analyze and report all risk management activities for SDG&E and SoCalGas;
- Enhance SoCalGas' and SDG&E's asset management processes and procedures and develop a knowledge base of asset life cycle probability of failure, costs and consequences;

<sup>&</sup>lt;sup>19</sup> See, e.g., Ruling issued by ALJ Wong in Rulemaking 13-11-006, dated November 14, 2013, providing risk-based decision-making framework; and the Scoping Memo and Ruling of the Assigned Commissioner and Administrative Law Judge dated May 15, 2014, in R.13-11-006.

- Establish and enhance processes and procedures for metric driven organizational goals and objectives that investments are evaluated against;
- Provide key input into SoCalGas' and SDG&E's enterprise risk or other committee that oversees the ERM process and ensures alignment with organizational objectives; and
- Facilitate communications among all stakeholders and share best practices among business units.

The other positions supporting the Directors include two additional Managers and four additional Principal Analysts. This team will:

- Support the Director in all aspects of the ERM program;
- Facilitate the identification of risks throughout the organization by developing, reporting and monitoring industry issues on risk management and developing methodologies for the assessment of risks throughout the organization;
- Develop and maintain enterprise governance frameworks, standards and practices relating to risk governance and effectively implementing them throughout SoCalGas and SDG&E; and
- Work collaboratively with all appropriate business units to ensure a consistent and integral approach is applied to risk governance that aligns to the overall ERM mandate.

The majority of the non-labor increase is to fund the hiring of third-party consultants skilled in developing and upgrading risk management processes, systems and tools. Such expertise will enhance SoCalGas' and SDG&E's asset management processes, procedures and systems and help integrate risk management and asset management into the strategic planning and investment optimization processes, with the overall goal of developing an industry-leading ERM program.

#### VI. CONCLUSION

My testimony, and that of other witnesses, demonstrates that SoCalGas and SDG&E have been continuously committed to safety, reliability and security for customers, employees and the communities we serve. SoCalGas and SDG&E agree with the CPUC that the implementation of risk, asset and investment management processes and tools are evolving and improving. We believe our commitments are directionally aligned with the CPUC and, based on all of our risk witnesses' testimonies, that SoCalGas' and SDG&E's TY 2016 GRCs are based on an assessment of the safety, reliability and security risks of SoCalGas and SDG&E systems.

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#### VII. WITNESS QUALIFICATIONS

My name is Diana L. Day, and my business address is 101 Ash Street, San Diego, California 92101.

In June 2014, I was appointed Vice President, Enterprise Risk Management for SoCalGas and SDG&E. In that role, I am responsible for setting the policy, governance, structures, process, and guidelines for SoCalGas' and SDG&E's risk, asset and investment management practices.

I have held various positions with the Sempra companies since 1997, including Assistant General Counsel – Commercial of SDG&E (until June 2014), General Counsel of Sempra Energy Global Enterprises and Vice President and Associate General Counsel of Sempra Energy.

I received a bachelor's degree in economics (summa cum laude) from Washington State University. I received a juris doctor degree from the University of Virginia School of Law.

Prior to joining Sempra Energy, I was an attorney with the San Diego office of Latham & Watkins, where I served on that firm's Equal Employment Opportunity Committee. I also have prior service as a director of the San Diego American Corporate Counsel Association, the San Diego Volunteer Lawyer Program, and San Diego Imperial County Girl Scouts.

I have not testified previously before the Commission

#### APPENDIX - GLOSSARY

**ACRONYM DEFINITION** 

BBS Behavior Based Safety

DIMP Distribution Integration Management Program

ERM Enterprise Risk Management

FiRM Fire Risk Mitigation

FTEs Full Time Equivalents

GIS Geographical Information Systems

GRC General Rate Case

O&M Operations and Maintenance

OSHA Occupational Safety and Health Administration

PG&E Pacific Gas & Electric Company

PSEP Pipeline Safety Enhancement Program

RCP Rate Case Plan

RIRAT Rural Improvements in Rural Area Team

SCE Southern California Edison Company

SIMP Storage Integration Management Program

SDG&E San Diego Gas & Electric Company

SoCalGas Southern California Gas Company

TIMP Transmission Integration Management Program

TY Test Year