Company:Southern California Gas Company (U 904 G)Proceeding:2024 General Rate CaseApplication:A.22-05-\_\_\_\_\_\_Exhibit:SCG-09

### PREPARED DIRECT TESTIMONY OF AMY KITSON AND TRAVIS SERA (GAS INTEGRITY MANAGEMENT PROGRAMS)

#### BEFORE THE PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA



May 2022

#### TABLE OF CONTENTS

I.	INTRODUCTION 1				
	A.	Summ	ary of Gas Integrity Management Programs Costs and Activities	1	
	B.	Suppo	rt To and From Other Witnesses	8	
	C.	Organ	ization of Testimony	9	
II.	RISK	ASSES	SMENT MITIGATION PHASE INTEGRATION	9	
	A.	Risk a	nd Cross-Functional Factor Overview	11	
	B.	GRC	Risk Mitigation and Cross-Functional Factor Activities	12	
	C.	Chang	es from RAMP Report	21	
		1.	TIMP	21	
		2.	DIMP	22	
		3.	SIMP	22	
		4.	FIMP	23	
		5.	GSEP	23	
III.	SUS	ΓAINAE	ILITY AND SAFETY CULTURE	24	
IV.	NON	NON-SHARED COSTS			
	A.	TIMP		27	
		1.	Description of Costs and Underlying Activities	27	
		2.	Forecast Method	35	
		3.	Cost Drivers	35	
	B.	DIMP		36	
		1.	Description of Costs and Underlying Activities	36	
		2.	Description of RAMP Mitigations	45	
		3.	Forecast Method	46	
		4.	Cost Drivers	47	
	C.	SIMP		47	
		1.	Description of Costs and Underlying Activities	47	
		2.	Description of RAMP Mitigations	50	
		3.	Forecast Method	51	
		4.	Cost Drivers	51	
	D.	FIMP		52	
		1.	Description of Costs and Underlying Activities	52	
		2.	Forecast Method	57	

		3.	Cost Drivers	. 57			
	E.	Gas Sa	afety Enhancement Programs	. 58			
		1.	Description of Costs and Underlying Activities	. 58			
		2.	Forecast Method	. 68			
		3.	Cost Drivers	. 68			
V.	SHAF	RED CO	PSTS	. 69			
	A.	TIMP		. 69			
		1.	Description of Costs and Underlying Activities	. 69			
		2.	Forecast Method	. 70			
		3.	Cost Drivers	. 70			
	B.	DIMP		. 70			
		1.	Description of Costs and Underlying Activities	. 70			
		2.	Forecast Method	. 71			
		3.	Cost Drivers	. 71			
	C.	FIMP		. 71			
		1.	Description of Costs and Underlying Activities	. 71			
		2.	Forecast Method	. 72			
		3.	Cost Drivers	. 72			
	D.	Gas Sa	afety Enhancement Programs	. 72			
		1.	Description of Costs and Underlying Activities	. 72			
		2.	Forecast Method	. 73			
		3.	Cost Drivers	. 73			
VI.	CAPI	CAPITAL					
	A.	TIMP	(Budget Codes 312, 276, and 756)	. 74			
		1.	Description of Costs and Underlying Activities	. 74			
		2.	The Commission Should Authorize SoCalGas to Proceed Expeditiously with Post-Test Year Remediation of Line 235	, . 79			
		3.	Forecast Method	. 82			
		4.	Cost Drivers	. 83			
	B.	DIMP	(Budget Codes 277 and 756)	. 83			
		1.	Description of Costs and Underlying Activities	. 83			
		2.	Forecast Method	. 85			
		3.	Cost Drivers	. 85			
	C.	SIMP	(Budget Code 441)	. 85			
		1.	Description of Costs and Underlying Activities	. 85			

		2.	Forecast Method	87
		3.	Cost Drivers	87
	D.	FIMP	(Budget Codes 240, 370, and 460)	88
		1.	Description of Costs and Underlying Activities	88
		2.	Forecast Method	89
		3.	Cost Drivers	89
	E.	Gas Sa	fety Enhancement Programs (Budget Code 367)	90
		1.	Description of Costs and Underlying Activities	90
		2.	Forecast Method	94
		3.	Cost Drivers	94
	F.	Post-T	est Year Forecasts	95
VII.	CONC	LUSIO	N	95
VIII.	WITN	ESS QU	JALIFICATIONS	97

#### APPENDICES

APPENDIX A -	Glossary of Terms	AK-TS-A-1
APPENDIX B -	ISEP SCOPING PROCESS	1
APPENDIX C -	Current ISEP Scope	1
APPENDIX D -	Independent Engineer Evaluation	1
A. R	CP Evaluation (CONFIDENTIAL)	

B. RSI Pipeline Solutions Comments In Response to RCP's Evaluation

GAS MANAGEMENT INTEGRITY PROGRAMS In 2021 \$ (000s)				
	2021 Adjusted- Recorded	TY2024 Estimated	Change	
Total Non-Shared Services	165,778	221,877	56,099	
Total Shared Services (Incurred)	2,120	2,499	379	
Total O&M	167,898	224,376	56,478	

GAS MANAGEMENT INTEGRITY PROGRAMS In 2021 \$ (000s)				
	2021 Adjusted- Recorded	Estimated 2022	Estimated 2023	Estimated 2024
Total CAPITAL	412,794	426,534	461,854	537,893

#### SUMMARY OF REQUESTS

In total, Southern California Gas Company (SoCalGas or the Company) requests that the California Public Utilities Commission (CPUC or Commission) adopt the Gas Integrity Management Programs Test Year 2024 (TY2024) forecast of \$224,376,000 for operations and maintenance (O&M) expenses, which is composed of \$221,877,000 for non-shared service activities and \$2,499,000 for shared services activities. SoCalGas further requests the Commission adopt the forecast for Gas Integrity Management capital expenditures in 2022, 2023, and 2024 of \$426,534,000, \$461,854,000, and \$537,893,000, respectively.

The Gas Integrity Management Programs are founded upon a commitment to provide safe, clean, and reliable service at reasonable rates through a process of continual safety enhancements by regularly identifying, evaluating, and reducing integrity risks for the natural gas system.

Through the Transmission Integrity Management Program (TIMP), per 49 Code of Federal Regulations (CFR) § 192, Subpart O,<sup>1</sup> SoCalGas is federally mandated to identify threats to transmission pipelines in High Consequence Areas (HCAs), determine the risk posed by these threats, schedule prescribed assessments to evaluate these threats, collect information about the

<sup>&</sup>lt;sup>1</sup> Transportation of Natural and Other Gas by Pipeline: Minimum Federal Safety Standards, 49 CFR § 192 *et seq*.

condition of the pipelines, take actions to minimize applicable threat and integrity concerns to reduce the risk of a pipeline failure, and report findings to regulators. Additionally, the Pipeline and Hazardous Materials Safety Administration (PHMSA) published the first part of the Pipeline Safety: Safety of Gas Transmission and Gathering Pipelines (also referred to by SoCalGas as the Gas Transmission Safety Rule (GTSR) Part 1),<sup>2</sup> which expands requirements for gas transmission operators including those related to the TIMP. The funding level requested for the TIMP is to primarily meet the requirements of 49 CFR § 192, Subpart O, as well as other subparts impacting the TIMP.

Through the Distribution Integrity Management Program (DIMP), under 49 CFR § 192, Subpart P, SoCalGas is federally mandated to collect information about its distribution pipelines, identify additional information needed and provide a plan for gaining that information over time, identify and assess applicable threats to its distribution system, evaluate and rank risks to the distribution system, determine and implement measures designed to reduce the risks from failure of its gas distribution pipeline and evaluate the effectiveness of those measures, develop and implement a process for periodic review and refinement of the program, and report findings to regulators. SoCalGas continues to identify prospective Projects and Activities Addressing Risk (PAARs) and enhance its current portfolio of PAARs under the DIMP and the funding level requested is to continue to meet the requirements of 49 CFR § 192, Subpart P.

Through the Storage Integrity Management Program (SIMP), which complies with California Geologic Energy Management Division (CalGEM) and PHMSA regulations,<sup>3</sup> SoCalGas is required to have prescriptive Risk Management Plans, records management plan, and an emergency response plan; maintain well construction and design standards and manage records; perform mechanical integrity testing, pressure testing, and other inspection, monitoring, and remediation activities; and submit regular reporting to regulators. The SIMP applies a methodical and structured integrity management approach to storage facilities and uses state-of-the-art inspection technologies and risk management disciplines to address storage reservoir and well integrity issues; SoCalGas's storage fields are held to rigorous monitoring, inspection, and

<sup>&</sup>lt;sup>2</sup> 84 Fed. Reg. (FR) 52180 (October 1, 2019).

<sup>&</sup>lt;sup>3</sup> California Code of Regulations (CCR), Title 14, § 1726, 49 CFR § 192.12 Underground natural gas storage facilities.

safety requirements and the funding level requested for the SIMP is to continue to meet current regulatory requirements.

The Gas Safety Enhancement Programs (GSEP) consist of activities incremental to existing TIMP, DIMP, and SIMP that were scoped to comply with federal regulations. The activities and forecasted costs are based on compliance with Part 1 and Part 2 of PHMSA's Pipeline Safety: Safety of Gas Transmission and Gathering Pipelines rulemaking,<sup>4</sup> as well as PHMSA's Valve Installation and Minimum Rupture Detection Standards rule (Valve Rule).<sup>5</sup> The GTSR Part 1, titled Pipeline Safety: Safety of Gas Transmission Pipelines: Maximum Allowable Operating Pressure (MAOP) Reconfirmation, Expansion of Assessment Requirements, and Other Related Amendments, was issued in October of 2019 and, along with the Test Year (TY) 2019 General Rate Case (GRC) Decision (D.19-09-051) which directed SoCalGas and SDG&E to propose a Pipeline Safety Enhancement Plan (PSEP) Phase 2B implementation plan, is driving our request to establish an Integrated Safety Enhancement Plan (ISEP) that will evaluate transmission pipeline segments not currently authorized under the PSEP. GTSR Part 2, titled Pipeline Safety: Safety of Gas Transmission Pipelines: Discretionary Integrity Management Improvements, is expected to be published in June of 2022, so while prospective impacts have been forecasted, requirements and actual costs are subject to change. Additionally, the Valve Rule was recently issued in March of 2022 and SoCalGas has forecasted activities and costs based on a preliminary evaluation of requirements and impacts. The funding level requested for the GSEP is to comply with new regulatory requirements, as well as regulatory requirements that have not been issued but are expected to be in effect during this GRC cycle. However, forecasted activities for the GSEP are subject to change as SoCalGas continues to evaluate and implement the requirements of these regulations.

Lastly, the Facilities Integrity Management Program (FIMP) is a newly proposed program modeled after SoCalGas's TIMP, DIMP, and SIMP. The purpose of the FIMP is to

<sup>&</sup>lt;sup>4</sup> SoCalGas determined that Part 3 of the Pipeline Safety: Safety of Gas Transmission and Gathering Pipelines rulemaking (86 FR 63266, *Pipeline Safety: Safety of Gas Gathering Pipelines: Extension of Reporting Requirements, Regulation of Large, High-Pressure Lines, and Other Related Amendments*) does not apply to its operations.

<sup>&</sup>lt;sup>5</sup> Valve Installation and Minimum Rupture Detection Standards final rule, available at (<u>https://www.federalregister.gov/documents/2022/04/08/2022-07133/pipeline-safety-requirement-of-valve-installation-and-minimum-rupture-detection-standards</u>).

provide a comprehensive, systematic, and integrated approach for managing and enhancing the safety and integrity of facilities and associated equipment. The FIMP is based on recommended practices published by the Pipeline Research Council International<sup>6</sup> (PRCI) and Canadian Energy Pipeline Association<sup>7</sup> (CEPA) for pipeline companies and as a best practice, SoCalGas plans to adopt the recommended onshore pipeline safety practices for facilities. The program's objective is to identify and mitigate potential risks to equipment within facilities, including transmission compressor stations, aboveground storage facilities, natural gas vehicle (NGV) fueling stations, Senate Bill (SB) 1383 renewable natural gas (RNG) compression facilities, and pressure limiting stations, through data gathering and analysis, integrity assessments, utilization of preventive and mitigative measures, and feedback-informed processes. The funding level requested for the FIMP allows for comprehensive risk management to enhance and maintain safety and reliability as informed by industry recommended practices.

In addition to the approval of forecasted costs presented at the beginning of this summary, SoCalGas also requests that the Commission approve the post-test year forecasts for the Gas Integrity Management Programs, which are presented in Section VI-F of our testimony. Furthermore, SoCalGas proposes the continuance of two-way balancing mechanism for the Transmission Integrity Management Program Balancing Account (TIMPBA), Distribution Integrity Management Program Balancing Account (DIMPBA), and Storage Integrity Management Program Balancing Account (SIMPBA), and requests the addition of a Facilities Integrity Management Program Balancing Account (FIMPBA) and Gas Safety Enhancement Programs Balancing Account (GSEPBA). Due to the variability of activities and costs associated with the Gas Integrity Management Programs and the continuous evolution of federal and state regulations, the two-way balancing mechanism would allow for reasonable recovery of SoCalGas's costs.

<sup>&</sup>lt;sup>6</sup> PRCI, Facility Integrity Management Program Guidelines – PRCI IM-2-1, Release Date: December 23, 2013.

<sup>&</sup>lt;sup>7</sup> CEPA, Facilities Integrity Management Program Recommended Practice, 1st Edition, May 2013.

5

6

1

#### PREPARED DIRECT TESTIMONY OF AMY KITSON AND TRAVIS SERA (GAS INTEGRITY MANAGEMENT PROGRAMS)

#### I. INTRODUCTION

#### A. Summary of Gas Integrity Management Programs Costs and Activities

Our testimony supports the Test Year (TY) 2024 forecasts for operations and

7 maintenance (O&M) costs for both non-shared and shared services, and capital costs for the

8 forecast years 2022 through 2027, associated with the Gas Integrity Management Programs area

9 for SoCalGas. Table KS-1 summarizes our sponsored costs.

10 11

## TABLE KS-1Test Year 2024 Summary of Total Costs

GAS INTEGRITY MANAGEMENT PROGRAMS			
In 2021 \$ (000s)			
	2021 Adjusted-	TY2024	Change
	Recorded	Estimated	
Total Non-Shared Services	165,778	221,877	56,099
Total Shared Services (Incurred)	2,120	2,499	379
Total O&M	167,898	224,376	56,478

#### 12

GAS INTEG	RITY MANAC In 2021 \$	GEMENT PRO (000s)	GRAMS	
	2021 Adjusted- Recorded	Estimated 2022	Estimated 2023	Estimated 2024
Total CAPITAL	412,794	426,534	461,854	537,893

13 14

15

16

17

18

19

20

21

SoCalGas is founded upon a commitment to provide safe, clean, and reliable service at reasonable rates. This commitment requires SoCalGas to execute the Gas Integrity Management Programs to continually reduce the overall system risk through a process of continual safety enhancements by identifying, evaluating, and reducing pipeline integrity risks for its gas system. Specifically, the activities discussed herein:

- maintain and enhance safety;
- are consistent with, or exceed, local, state, and federal regulatory and legislative requirements;
  - maintain overall system integrity and reliability; and

support SoCalGas's commitment to mitigate risks associated with hazards to customer/public safety, infrastructure integrity, and system reliability.

This testimony discusses non-shared and shared expenses and capital investments in support of functions for the different Integrity Management Programs. In addition to this testimony, please also refer to our workpapers, Exhibit SCG-09-WP (O&M) and capital workpaper (CWP) Exhibit SCG-09-CWP (Capital) for additional information on the activities described.

The Gas Integrity Management Programs organization is responsible for implementing and managing the requirements set forth in 49 CFR § 192, Subpart O – Gas Transmission Pipeline Integrity Management, Subpart P – Gas Distribution Integrity Management, and with CalGEM and PHMSA regulations for Gas Storage.<sup>8</sup> Under Subpart O, SoCalGas is required to continually identify threats to its pipelines in HCAs, determine the risk posed by these threats, schedule and track assessments to address threats, conduct an appropriate assessment in a prescribed timeline, collect information about the condition of the pipelines, take actions to minimize applicable threats and integrity concerns to reduce the risk of a pipeline failure, and report findings to regulators.

SoCalGas is also the third largest transmission operator in HCA miles (see Figure KS-1 below), with approximately 1,125 HCA miles out of 3,340 miles of transmission pipelines as defined by the United States Department of Transportation (DOT).<sup>9</sup> SoCalGas's size and location of operations has a direct and significant bearing on overall costs to comply with federal TIMP requirements.

<sup>8</sup> CCR Title 14, § 1726, 49 CFR § 192.12 Underground natural gas storage facilities.

9 49 CFR § 192.3.





SoCalGas's TIMP is designed to meet these objectives by continually reviewing, assessing, and remediating pipelines operating in HCAs and non-HCAs. These activities are required to remain in compliance with federal regulations, and provide safe, clean, and reliable service to its customers at reasonable rates. Although 49 CFR § 192, Subpart O only requires baseline assessments of transmission pipelines operated in HCAs, PHMSA introduced – through 49 CFR § 192.710 – a new requirement to assess transmission pipelines operated in moderate consequence areas (MCAs) and Class 3 and Class 4 locations. Additionally, in an effort to further enhance the safety and reliability of the system, SoCalGas assesses non-HCA pipelines that are contiguous to or near HCA pipelines on a case-by-case basis.

Under 49 CFR § 192, Subpart P, operators of gas distribution pipelines are required to collect information about distribution pipelines, identify additional information needed and provide a plan for gaining that information over time, identify and assess applicable threats to its distribution system, evaluate and rank risks to the distribution system, determine and implement measures designed to reduce the risks from failure of its gas distribution pipeline and evaluate

<sup>&</sup>lt;sup>10</sup> PHMSA, 2020 Gas Transmission & Gathering Annual Report Data, available at (https://www.phmsa.dot.gov/data-and-statistics/pipeline/gas-distribution-gas-gathering-gastransmission-hazardous-liquids).

the effectiveness of those measures, develop and implement a process for periodic review and
 refinement of the program, and report findings to regulators.

In contrast to the TIMP, DIMP focuses on the entire distribution system since distribution pipelines are largely in developed, more-populated areas to deliver gas to those populations. SoCalGas is the largest gas distribution operator in the nation (see Figure KS-2 below), with approximately 101,600 miles of interconnected gas mains and services. SoCalGas's size and location of operations has a direct and significant bearing on overall costs to comply with federal DIMP requirements. SoCalGas's DIMP is designed to meet these objectives to remain in compliance with federal regulations and to promote safety and reliability to its customers at reasonable rates.



Figure KS-2 PHMSA Top 15 Operators by Distribution Miles<sup>11</sup>

17

3

4

5

6

7

8

9

10

11

12

The objective of the SIMP is to mitigate safety-related risks on the gas storage system with a forward looking and in-depth approach. The SIMP accomplishes this objective with enhanced quantitative risk management activities, processes, and procedures for well integrity. The SIMP is a comprehensive program to enhance the safety of SoCalGas's underground storage

<sup>&</sup>lt;sup>11</sup> PHMSA, 2020 Gas Distribution Annual Report Data, available at (https://www.phmsa.dot.gov/dataand-statistics/pipeline/gas-distribution-gas-gathering-gas-transmission-hazardous-liquids). Services mileage determined using the number of services and average service length.

facilities through integrity management practices, fortifying the reliability of Southern
California's natural gas infrastructure by providing a safe, dependable source of gas supply that
mitigates the potential impact of gas supply-chain constraints. As discussed in the Sustainability
and Climate Policy testimony of Naim Jonathan Peress and Michelle Sim (Ex. SCG-02, Chapter
2), the underground storage system is increasingly critical to sustaining electric and gas
reliability. SoCalGas currently operates four storage fields – Aliso Canyon, Honor Rancho,
Playa Del Rey, and Goleta – with a current total of 137 wells.<sup>12</sup>

In accordance with state and federal regulations, SoCalGas is assessing storage wells on a two-year cycle and assessments include pressure testing, noise and temperature surveys, magnetic flux leakage (MFL) inspection, and ultrasonic (UT) inspection. SIMP activities also include program management, threat identification and risk assessment, remediation, and data management, as well as regulatory reporting. Specifically, Table KS-2 summarizes the regulatory requirements that apply to the SIMP and with which SoCalGas is complying:

14 15

8

9

10

11

Regulation	Description of Regulatory Requirement	Effective Date
	Risk Management Plan	10/1/2018
CalCEM	Emergency Response Plan	10/1/2018
California	Data and Records Management	10/1/2018
Underground	Well Construction Requirements	10/1/2018
Storage	Mechanical Integrity Testing for Wells	10/1/2018
Regulations,	Well Monitoring Requirements	10/1/2018
1726	Inspection, Testing and Maintenance of Wellheads and Valves	10/1/2018
	Well Leak Reporting	10/1/2018
PHMSA, 49	Storage Operation Requirements	3/13/2020
CFR Part 192. Subpart	Well Maintenance Requirements	3/13/2020
A, § 192.12,	Well Integrity Demonstration and Verification	3/13/2020
Underground	Well Monitoring Requirements	3/13/2020
storage	Well Threat and Hazard Identification	3/13/2020

TABLE KS-2SIMP Regulations and Requirement Description

<sup>&</sup>lt;sup>12</sup> PHMSA, 2021 Underground Natural Gas Storage Facility Annual Report (https://www.phmsa.dot.gov/data-and-statistics/pipeline/gas-distribution-gas-gathering-gastransmission-hazardous-liquids).

Regulation	Description of Regulatory Requirement	Effective Date
facilities,	Well Assessments	3/13/2020
(Final Rule)	Well Remediation Requirements	3/13/2020
	Well Site Security Requirements	3/13/2020

Additionally, the CalGEM Gas Storage Chemical Inventory and Root Cause Analysis Regulations (SB 463, 14 CCR § 1726) are currently in draft form and CalGEM expects to publish the final rule in Q1 of 2023 and SoCalGas must be prepared to comply with the new regulatory requirements.

SoCalGas continues to enhance its safety and mitigation activities whether through advancements in risk identification and analysis processes, the development of a new integrity management program (i.e., FIMP), or compliance with emerging regulations (e.g., PIPES Act). SoCalGas has recently updated the Distribution Risk Evaluation and Monitoring System (DREAMS) risk model used to inform both the Vintage Integrity Plastic Plan (VIPP) and Bare Steel Replacement Plan (BSRP), which are further described in Section IV-B of our testimony. Additionally, SoCalGas began pilot projects to inform a new FIMP.

Incremental O&M and capital funding associated with a new safety, integrity and risk management initiative, FIMP, is proposed for SoCalGas owned facilities including transmission compressor stations, aboveground storage facilities, natural gas vehicle (NGV) fueling stations, SB 1383 RNG compression facilities, and pressure limiting stations. Based on industry definitions, there are various types of facilities which are highly complex and include a range of equipment/asset types. In the context of the FIMP, building structures are not considered to be applicable facilities.

The FIMP allows for the early identification of potential safety related risks. As facilities continue to age, SoCalGas is seeking to exceed regularly required maintenance to manage the safety and integrity of its system. The FIMP would include additional inspections and expand the scope to equipment beyond what is currently required. The program is not intended to duplicate or cover equipment already assessed under existing Gas Integrity Management Programs (i.e., TIMP, DIMP, or SIMP). In 2019, SoCalGas leveraged existing activities and resources to initiate pilot projects based on industry recommendations and best practices for gas

pipeline facilities<sup>13</sup> as part of risk management and continuous improvement. The Company continues to evaluate these projects and plans to initiate a comprehensive FIMP beginning 2024.

Lastly, the GSEP that will be described in this testimony have been, or will be, initiated as a result of new safety regulations. On October 1, 2019, PHMSA issued the Pipeline Safety: Safety of Gas Transmission Pipelines: MAOP Reconfirmation, Expansion of Assessment Requirements, and Other Related Amendments final rule, GTSR Part 1.<sup>14</sup> Published as the first of three parts of the Gas Transmission and Gathering Rulemaking, the GTSR Part 1 updates sections of 49 CFR Parts 191 and 192 and mandates gas operators to update or implement procedures accordingly. The GTSR Part 1 imposes significant new safety and integrity requirements to gas transmission pipelines under PHMSA's jurisdiction.<sup>15</sup> These changes took effect July 1, 2020 and mandate certain compliance obligations commencing July 1, 2021.<sup>16</sup> To comply with these new safety requirements, SoCalGas will undertake activities including – but not limited to – the following:

- Where MAOP reconfirmation is required for segments not in the scope of the authorized PSEP phases, implementing procedures to reconfirm MAOP in accordance with 49 CFR § 192.624;
- Assessments on segments outside of HCAs as required in 49 CFR § 192.710, which – in alignment with the requirements driving the TIMP activities and scope – will be managed under the TIMP; and
- Implementing procedures in accordance with 49 CFR § 192.607 to opportunistically verify – through nondestructive or destructive testing, examinations, and assessments – the material properties and attributes of

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

<sup>&</sup>lt;sup>3</sup> PRCI, Facility Integrity Management Program Guidelines – PRCI IM-2-1, Release Date: December 23, 2013 and CEPA, Facilities Integrity Management Program Recommended Practice, 1st Edition, May 2013.

<sup>&</sup>lt;sup>4</sup> On April 8, 2016, PHMSA published an Advance Notice of Proposed Rulemaking (ANPRM), 81 FR 20722, proposing to revise the Pipeline Safety Regulations, which resulted in the GTS Rule Part 1.

<sup>&</sup>lt;sup>15</sup> A transmission pipeline under PHMSA's oversight is defined as "a pipeline, other than a gathering line, that: (1) Transports gas from a gathering line or storage facility to a distribution center, storage facility, or large volume customer that is not down-stream from a distribution center; (2) operates at a hoop stress of 20 percent or more of SMYS; or (3) transports gas within a storage field." 49 CFR § 192.3.

<sup>&</sup>lt;sup>16</sup> See 49 CFR § 192.624(b) ("Operators of a pipeline subject to this section must develop and document procedures for completing all actions required by this section by July 1, 2021.").

1		transmission pipelines and associated components that do not have "traceable,				
2		verifiable, and complete" <sup>17</sup> records, which will also be managed under the TIMP.				
3	In Sec	tions IV-E-1 and VI-E-1 of our testimony, we further explain the activities and				
4	costs associat	costs associated with the GTSR Part 1 implementation. Activities that support the TIMP are				
5	forecasted acc	cordingly while activities that have been determined to be incremental to existing				
6	and authorize	d company programs and activities are forecasted separately under ISEP.				
7	Additi	ionally, PHMSA has issued the Valve Installation and Minimum Rupture Detection				
8	Standards rule	e as of March 31, 2022 and published the final language in the Federal Register on				
9	April 8, 2022	. The GTSR Part 2 rule is under review by the Office of Management and Budget				
10	(OMB) and is	s expected to be issued by the end of June 2022.				
11	В.	Support To and From Other Witnesses				
12	Our te	estimony also references the testimony and workpapers of several other witnesses,				
13	either in supp	ort of their testimony or as referential support for ours:				
14	•	Exhibits SCG -02, Chapter 1 - Climate Policy Testimony of Naim Jonathan				
15		Peress and SCG-02, Chapter 2 - Sustainability Policy Testimony of Michelle Sim				
16	•	Exhibit SCG-27 - Safety & Risk Management System Testimony of Neena				
17		Master				
18	•	Exhibit SCG-03/SDG&E-03, Chapter 2 - RAMP to GRC Testimony of Gregory				
19		Flores and R. Scott Pearson				
20	•	Exhibit SCG-05 - Gas System Staff and Technology Testimony of Wallace Rawls				
21	•	Exhibit SCG-06 - Gas Transmission Operations and Construction Testimony of				
22		Rick Chiapa, Aaron Bell, and Steve Hruby				
23	•	Exhibit SCG-10 - Gas Storage Operations and Construction Testimony of Larry				
24		Bittleston and Steve Hruby				
25	•	Exhibit SCG-08 - Pipeline Safety Enhancement Plan (PSEP) Testimony of Bill				
26		Kostelnik				
27	•	Exhibit SCG-30/SDG&E-34 - Shared Services Billing, Shared Assets Billing,				
28		Segmentation, and Capital Reassignments Testimony of Angel Le and Paul Malin				

<sup>&</sup>lt;sup>17</sup> 84 FR 52218-52219 (October 1, 2019).

1	• Exhibit SCG-38 - Regulatory Accounts Testimony of Rae Marie Yu
2	• Exhibit SCG-40 - Post-Test Year Ratemaking Testimony of Khai Nguyen
3	C. Organization of Testimony
4	Our testimony is organized as follows:
5	• Introduction
6	Risk Assessment Mitigation Phase Integration
7	• Sustainability and Safety Culture
8	Non-Shared Costs
9	Shared Costs
10	Capital Costs
11	• Conclusion
12	II. RISK ASSESSMENT MITIGATION PHASE INTEGRATION
13	Certain costs supported in our testimony are driven by activities described in SoCalGas
14	and SDG&E's May 17, 2021 Risk Assessment Mitigation Phase (RAMP) Report (2021 RAMP
15	Report). <sup>18</sup> The 2021 RAMP Report presented an assessment of the key safety risks of SoCalGas
16	and proposed plans for mitigating those risks. As discussed in the testimony of the RAMP to
17	GRC Integration witness Gregory S. Flores and R. Scott Pearson (Ex. SCG-03/SDG&E-03,
18	Chapter 2), the costs of risk mitigation projects and programs were translated from the 2021
19	RAMP Reports into the individual witness areas.
20	In the course of preparing the Gas Integrity Management Programs' GRC forecasts,
21	priority was given to current and incremental mitigation activities which address these key areas
22	of risk; SoCalGas continued to evaluate the scope, schedule, resource requirements, and
23	synergies of RAMP-related projects and programs. Therefore, the final representation of RAMP
24	costs may differ from the ranges shown in the original 2021 RAMP Report.
25	Table KS-3 and KS-4 provide a summary of the RAMP-related costs supported in our
26	testimony by RAMP risk:
27 28	TABLE KS-3         Summary of RAMP O&M Costs

<sup>&</sup>lt;sup>18</sup> See Application (A.) 21-05-011/-014 (cons.) (RAMP Proceeding). Please refer to the Risk Management/RAMP to GRC Integration testimony of Gregory S. Flores and R. Scott Pearson (Exhibit SCG-03/SDG&E-03, Chapter 2) for more details regarding the utilities' RAMP Report.

	L		
	L		
	L		
	L		
	L		

#### In 2021 \$ (000s)

	BY2021 Embedded Base Costs	TY2024 Estimated Total	TY2024 Estimated Incremental
RAMP Risk Chapter:			
SCG-Risk-1 Incident Related to the High Pressure System (Excluding Dig- in)	105,152	142,674	37,522
SCG-Risk-3 Incident Related to the Medium Pressure System (Excluding Dig-in)	45,945	53,952	8,007
SCG-Risk-4 Incident Related to the Storage System (Excluding Dig-in)	16,800	27,749	10,949
Sub-total	167,897	224,375	56,478
RAMP Cross-Functional Factor (CFF) Chapter:			
Sub-total	0	0	0
Total RAMP O&M Costs	167,897	224,375	56,478

TABLE KS-4Summary of RAMP Capital CostsIn 2021 \$ (000s)							
	2022 Estimated RAMP Total	2023 Estimated RAMP Total	2024 Estimated RAMP Total	2022-2024 Estimated RAMP Total			
<b>RAMP Risk Chapter</b>							
SCG-Risk-1 Incident Related to the High Pressure System (Excluding Dig-in)	137,259	179,512	273,716	590,487			
SCG-Risk-3 Incident Related to the Medium Pressure System (Excluding Dig-in)	231,052	231,744	232,119	694,915			
SCG-Risk-4 Incident Related to the Storage System (Excluding Dig-in)	54,417	46,791	28,252	129,460			
Sub-total	422,728	458,047	534,087	1,414,862			
RAMP Cross-Functional Factor (CFF) Chapter							
SCG-CFF-1 Asset and Records Management	3,806	3,806	3,806	11,418			
Sub-total	3,806	3,806	3,806	11,418			
Total RAMP Capital Costs	426,534	461,853	537,893	1,426,280			

#### 4 5 6 7

#### A. Risk and Cross-Functional Factor Overview

As summarized in Tables KS-3 and KS-4 above, our testimony includes costs to mitigate the safety-related risks included in the RAMP report. These risks and cross-functional factors (CFFs) are further described in Table KS-5 below:

. 8 9

SCG-Risk-1 – Incident Related to the         High Pressure System (Excluding Dig-In)         SCG-Risk-3 – Incident Related to the         Medium Pressure System (Excluding         Dig-In)	This addresses the risk of failure of a high pressure pipeline, <sup>19</sup> which results in serious injuries, or fatalities, and/or damage to infrastructure. For purposes of this Chapter, the failure event would be from one of eight threats identified by PHMSA. This addresses the risk of asset failure, caused by a medium pressure pipeline system <sup>20</sup> event, which results in serious injuries or fatalities. This risk concerns a gas public safety event on a medium pressure distribution plastic or steel pipeline and/or its appurtenances ( <i>e.g.</i> , valves, meters, regulators, risers) as well as on and beyond the customer meter.
SCG-Risk-4 – Incident Related to the Storage System (Excluding Dig-In)	This addresses the risk of damage to the storage system, including wells, reservoirs, and surface equipment, which results in serious injuries, fatalities and/or damages to the infrastructure.
SCG-CFF-1 – Asset and Records Management	This addresses the foundational activity of asset and records management, which impacts multiple RAMP risks, and focuses on Enterprise Asset Management (EAM).

**TABLE KS-5** 

**RAMP** Chapter Description

# 3

5

6

7 8

9

The testimony of RAMP-to-GRC Integration witnesses Gregory Flores and Scott Pearson describe the risks and factors included in the RAMP report and the process utilized for RAMP-to-GRC integration.

#### B. GRC Risk Mitigation and Cross-Functional Factor Activities

Table KS-6 below provides a summary of the RAMP activities that will be sponsored in our testimony. Specific risks, mitigating measures, and associated costs are further discussed in Sections IV and VI.

10 11

<sup>&</sup>lt;sup>19</sup> MAOP at higher than 60 psig.
<sup>20</sup> *Id.*

**RAMP ID** Activity Description SCG-Risk-1-Facility Integrity SoCalGas is developing a Facilities Integrity C20 Management Program Management Program (FIMP) based on principles (Transmission) developed by the Canadian Energy Pipeline Association and the Pipeline Research Council International. Initial activities considered included FIMP program development, data collection and data integration pilot projects on pressure vessels, tanks, and select piping on compressor stations within the SoCalGas territory. The TIMP was established pursuant to 49 CFR Part SCG-Risk-1-Integrity Assessments C21-T1 and Remediation - TIMP 192, Subpart O and includes threat identification and evaluation, pipeline assessments at least every seven years, and remediation activities on pipelines in populated areas – namely High Consequence Areas (HCAs). SCG-Risk-1-Integrity Assessments SoCalGas has conducted non-HCA assessments as part C21-T2 and Remediation – of the TIMP; however, assessments outside of HCAs Assessments Outside of were also newly required by the GTSR Part 1 (49 CFR) § 192.710) effective July 1, 2020. Pipelines in Moderate HCAs Consequence Areas (MCAs) and Class 3 and 4 locations must be assessed on a 10-year cycle at minimum. Gas Transmission Safety Pursuant to 49 CFR § 192.624, SoCalGas is required to SCG-Risk-1-M01-T1 Rule Implementation – reconfirm – by July 2035 – the MAOP of transmission MAOP Reconfirmation lines that either: 1) do not have traceable, verifiable, or complete pressure test records to establish MAOP in (HCA) accordance with 49 C.F.R § 192.619(a) and are located in HCAs or Class 3 or 4 locations, or 2) have an MAOP established in accordance with 49 CFR § 192.619(c), have an MAOP greater than 30% SMYS, and are located in HCAs, Class 3 or 4 locations, or – where the segment can accommodate an in-line inspection (ILI) tool – MCAs. This tranche captures the projected HCA portion of the scope.

## TABLE KS-6 Summary of RAMP Risk and CFF Activities

RAMP ID	Activity	Description
SCG-Risk-1- M01-T2	Gas Transmission Safety Rule Implementation – MAOP Reconfirmation (Non-HCA)	Refer to SCG-Risk-1-M01-T1. This tranche captures the projected non-HCA portion of the scope.
SCG-Risk-3- C20	DIMP – Distribution Riser Inspection Project (DRIP)	The DRIP is one of the Projects and Activities to Address Risk (PAARs) under the DIMP and addresses the threat of failure of anodeless risers due to corrosion.
SCG-Risk-3- C21-T1	DIMP – Distribution Risk Evaluation and Monitoring System (DREAMS) – Vintage Integrity Plastic Plan (VIPP)	The VIPP falls within the umbrella of DREAMS, the program and tool developed and managed as part of the DIMP which is used to prioritize risk mitigation on early vintage plastic and steel pipeline segments, and focuses on non-state-of-the-art plastic pipe installed prior to 1986.
SCG-Risk-3- C21-T2	DIMP – Distribution Risk Evaluation and Monitoring System (DREAMS) – Bare Steel Replacement Plan (BSRP)	The (BSRP) also falls within the umbrella of DREAMS and will continue to focus on the replacement of non- state-of-the-art bare steel with the highest leak rates.
SCG-Risk-3- C22	DIMP – Gas Infrastructure Protection Project (GIPP)	The GIPP addresses prevention of potential third-party vehicular damage associated with above-ground pressurized natural gas facilities, which can cause serious injuries or fatalities due to the possibility of ignition.
SCG-Risk-3- C23	DIMP – Sewer Lateral Inspection Project (SLIP)	The SLIP addresses threats to pipeline integrity stemming from trenchless installations that inadvertently cross a sewer line (or "lateral") and penetrate, or bore, through the sewer line, creating what is referred to as a "cross bore."
SCG-Risk-4- C1	Integrity Demonstration, Verification, and Monitoring Practices	In compliance with applicable regulations, SoCalGas performs integrity inspections on gas storage wells to verify the pressure containing capability of the well, detect possible leaks, and identify metal loss anomalies in the tubing and casing.

RAMP ID	Activity	Description
SCG-Risk-4- C2	Well Abandonment and Replacement	Under certain circumstances, SoCalGas may abandon a well rather than continue to utilize it for gas storage operations. This mitigation also includes abandonments and other associated activities performed by the Storage Operations department as described in the Gas Storage Operations and Construction testimony of Larry Bittleston and Steve Hruby (Ex. SCG-10).
SCG-Risk-4- M01	Facility Integrity Management Program (Storage)	SoCalGas is developing a FIMP based on principles developed by the Canadian Energy Pipeline Association and the Pipeline Research Council International. Initial activities considered included FIMP program development, data collection and data integration pilot projects on pressure vessels, tanks, and select piping at storage facilities and compressor stations within the SoCalGas territory.
SCG-CFF-1-07	Establish a Data Lake	SoCalGas will develop and implement a data lake to enhance risk-based decision making. The foundational data lake and portal will allow for one source of asset data to address asset condition and criticality, and likelihood of failure and consequence of failure.

Tables KS-7 and KS-8 below summarize the TY 2024 forecast by workpaper associated

with the RAMP activities.

## TABLE KS-7Summary of Safety Related Risk Mitigation O&M Costs by WorkpaperIn 2021 \$ (000s)

Workpaper	RAMP ID	Description	BY2021 Embedded	TY2024 Estimated	TY2024 Estimated	GRC RSE
			<b>Base Costs</b>	Total	Incremental	
			(000s)	(000s)	(000s)	
2200-	SCG-	Integrity	1,496	1,592	96	T1 –
7000.000	Risk-1 -	Assessments				4.6
	C21 &	&				T2 –
	M2	Remediation				2.5
	T1-T2	(HCA and				
		Non-HCA)				
2200-	SCG-	DIMP -	624	794	170	0.3
7001.000	Risk-3 -	Distribution				
	C21	Risk				
	T1	Evaluation and				

#### 2 3 4 5

Workpaper	RAMP	Description	BY2021	TY2024	TY2024	GRC
	ID	-	Embedded	Estimated	Estimated	RSE
			<b>Base Costs</b>	Total	Incremental	
			(000s)	(000s)	(000s)	
		Monitoring				
		System				
		(DREAMS)				
2200-	SCG-	NEW -	0	50	50	15.5
7002.000	Risk-1 -	Facilities				
	NEW	Integrity				
	01	Management				
		Program				
		(FIMP) –				
		SDG&E				
		Distribution				
2200-	SCG-	NEW -	0	50	50	3.1
7002.000	Risk-1 -	Facilities				
	NEW	Integrity				
	04	Management				
		Program				
		(FIMP) -				
		SDG&E				
		Transmission				
2200-	SCG-	Gas	0	10	10	T1 –
7003.000	Risk-1 -	Transmission				3.3
	M01	Safety Rule -				T2 –
	T1-T2	MAOP				11.4
		Reconfirmatio				
		n (HCA and				
		Non-HCA)				
2200-	SCG-	NEW - Valve	0	2	2	
7003.000	Risk-1 -	Rule				
	NEW					
	02					
2200-	SCG-	NEW - Gas	0	2	2	
7003.000	Risk-1 -	Transmission				
	NEW	Safety				
	03	Program				
		(GTSR) Part 2				
2TD001.000	SCG-	Integrity	103,656	135,433	31,777	T1 –
	Risk-1 -	Assessments				4.6
	C21 &	&				T2 –
	M2	Remediation				2.5
	T1-T2	(HCA and				
		Non-HCA)				

Workpaper	RAMP	Description	BY2021	TY2024	TY2024	GRC
	ID	-	Embedded	Estimated	Estimated	RSE
			<b>Base Costs</b>	Total	Incremental	
			(000s)	(000s)	(000s)	
2TD002.000	SCG-	DIMP -	20,478	24,024	3,546	115.5
	Risk-3 -	Distribution				
	C20	Riser				
		Inspection				
		Program				
		(DRIP)				
2TD002.000	SCG-	DIMP -	5,821	7,333	1,512	T1 –
	Risk-3 -	Distribution				0.1
	C21	Risk				T1 –
	T1-T2	Evaluation and				0.3
		Monitoring				
		System				
		(DREAMS)				
2TD002.00	SCG-	DIMP - Gas	1,107	1,548	441	36.3
0	Risk-3 -	Infrastructure				
	C22	Protection				
		Program				
		(GIPP)				
2TD002.000	SCG-	DIMP - Sewer	17,915	20,253	2,338	1.0
	Risk-3 -	Lateral				
	C23	Inspection				
		Project (SLIP)				
2TD003.000	SCG-	Integrity	16,800	16,675	-125	4.3
	Risk-4 -	Demonstration				
	C01	, Verification,				
		and				
		Monitoring				
		Practices				
2TD004.000	SCG-	Facilities	0	2,482	2,482	3.1
	Risk-1 -	Integrity				
	C20	Management				
		Program				
		(FIMP) -				
		Transmission				
2TD004.000	SCG-	NEW -	0	1,397	1,397	15.5
	Risk-1 -	Facility				
	NEW	Integrity				
	01	Management				
		Program				
		(FIMP) -				
		Distribution				

Workpaper	RAMP ID	Description	BY2021 Embedded Base Costs	TY2024 Estimated Total	TY2024 Estimated Incremental	GRC RSE
2TD004.000	SCG-	Facility	(0005)	11.074	11 074	1.0
210004.000	Risk-4 -	Integrity	0	11,074	11,074	1.0
	M01	Management				
	11101	Program				
		(FIMP) -				
		Storage				
2TD005.000	SCG-	Gas	0	1.000	1.000	T1 –
	Risk-1 -	Transmission	0	1,000	1,000	3.3
	M01	Safety Rule -				T2 –
	T1-T2	MAOP				11.4
		Reconfirmatio				
		n (HCA and				
		Non-HCA)				
2TD005.000	SCG-	NEW - Valve	0	381	381	
	Risk-1 -	Rule				
	NEW					
	02					
2TD005.000	SCG-	NEW - Gas	0	275	275	
	Risk-1 -	Transmission				
	NEW	Safety				
	03	Program				
		(GTSR) Part 2				
Total			167,897	224,375	56,478	

#### TABLE KS-8

#### Summary of Safety Related Risk Mitigation Capital Costs by Workpaper In 2021 \$ (000s)

Workpaper	RAMP	Description	2022	2023	2024	GRC
	ID		Estimated	Estimated	Estimated	RSE
			RAMP	RAMP	RAMP	
			<b>Total (000s)</b>	Total	Total	
				(000s)	(000s)	
002400.001	SCG-	NEW -	0	0	100	15.5
	Risk-1 -	Facility				
	NEW	Integrity				
	01	Management				
		(FIMP) -				
		Distribution				

Workpaper	RAMP	Description	2022	2023	2024	GRC
	ID		Estimated	Estimated	Estimated	RSE
			RAMP	RAMP	RAMP	
			Total (000s)	Total	Total	
0007(0.001	000	T / ·/	20.010		(000s) 7 222	<b>T</b> 1
002/60.001	SCG-	Integrity	20,818	14,600	/,333	11-
	$K1SK-1 - C21 \rho$	Assessments				4.0 T2
	$C_{21} \alpha$	X Dense listion				12-
		(IICA and				2.3
	11-12	(HCA and Non HCA)				
002770.001	800	NON-HCA)	011 751	212 407	212.940	TT1
002770.001	SCG-	DIMP -	211,/51	212,407	212,849	11-
	K1SK-3 - C21	Distribution				0.1 T1
	C21 T1 T2	KISK Evolution and				11 - 02
	11-12	Evaluation and				0.5
		Nonitoring				
		System				
002770.002	SCC	(DREAMS)	14 675	14711	14 644	26.2
002770.002	SCG-	DIMP - Gas	14,073	14,/11	14,044	30.3
	C22	Drataction				
	CZZ	Protection				
		CIPP				
002700.001	SCC	(GIPP) Facility	0	0	006	2 1
003700.001	Diala 1	Integrity	0	0	990	5.1
	C20	Management				
	020	Program				
		$(FIMP)_{-}$				
		Transmission				
004410.001	SCG-	Integrity	52 917	45 291	25 482	43
004410.001	Risk-4 -	Demonstration	52,717	75,271	23,402	т.5
	C01	Verification				
	001	, vermeation,				
		Monitoring				
		Practices				
004410.002	SCG-	SIMP Well	1 500	1 500	1 500	2.6
001110.002	Risk-4 -	Abandonment	1,000	1,500	1,500	2.0
	C02	and				
	202	Replacement				
00460A.001	SCG-	Facility	0	0	1.270	1.0
	Risk-4 -	Integrity			1,2,0	1.0
	M01	Management				
		(FIMP) -				
		Storage				

Workpaper	RAMP	Description	2022	2023	2024	GRC
	ID	1	Estimated	Estimated	Estimated	RSE
			RAMP	RAMP	RAMP	
			<b>Total (000s)</b>	Total	Total	
			, , , , , , , , , , , , , , , , , , ,	(000s)	(000s)	
D07560.001	SCG-	DIMP -	4,295	4,296	4,301	T1 –
	Risk-3 -	Distribution		,	,	0.1
	C21	Risk				T1 –
	T1-T2	Evaluation and				0.3
		Monitoring				
		System				
		(DREAMS)				
D07560.002	SCG-	DIMP - Gas	331	330	325	36.3
	Risk-3 -	Infrastructure				
	C22	Protection				
		Program				
		(GIPP)				
P03120.001	SCG-	Integrity	102,996	110,163	150,990	T1 –
	Risk-1 -	Assessments				4.6
	C21 &	&				T2 –
	M2	Remediation				2.5
	T1-T2	(HCA and				
		Non-HCA)				
P07560.001	SCG-	Integrity	6,509	6,409	5,709	T1 –
	Risk-1 -	Assessments				4.6
	C21 &	&				T2 –
	M2	Remediation				2.5
	T1-T2	(HCA and				
		Non-HCA)				
P07560.002	SCG-	Establishing a	3,806	3,806	3,806	
	CFF-1 -	Data Lake				
	05					
X0367A.001	SCG-	Gas	6,936	34,601	96,132	T1 –
	Risk-1 -	Transmission				3.3
	M01	Safety Rule -				Т2 –
	T1-T2	MAOP				11.4
		Reconfirmatio				
		n (HCA and				
3402 (5 4 002		Non-HCA)				
X0367A.003	SCG-	NEW - Gas	0	4,143	5,223	
	Kisk-I -	Iransmission				
	NEW	Satety Rule				
	03	(GTSR) Part 2	-	0.50.5		
X0367A.005	SCG-	NEW - Valve	0	9,596	7,233	
	R1sk-1 -	Rule				

Workpaper	RAMP ID	Description	2022 Estimated RAMP Total (000s)	2023 Estimated RAMP Total (000s)	2024 Estimated RAMP Total (000s)	GRC RSE
	NEW 02					
Total			426,534	461,853	537,893	

For each of the workpapers identified above, additional descriptions of the RAMP controls and mitigations that comprise these forecasts are discussed within the cost category sections to follow.

The costs for these activities are shown as adjustments to our forecasts and are provided in greater detail in our workpapers. In our workpapers, RAMP mitigation costs are presented as "RAMP-Base" to represent the RAMP-related costs that are embedded in the Base Year (BY) 2021 adjusted-recorded costs and "RAMP-Incremental" to represent TY 2024 estimated incremental costs.

#### C. Changes from RAMP Report

As discussed in more detail in the RAMP to GRC Integration testimony of Messrs. Pearson and Flores (Ex. SCG-03/SDG&E-03, Chapter 2), in the RAMP Proceeding, the Commission's Safety Policy Division (SPD) and intervenors provided feedback on the Companies' 2021 RAMP Reports. Appendix B in Ex. SCG-03/SDG&E-03, Chapter 2 provides a complete list of the feedback and recommendations received and the Companies' responses.

Other than as discussed below and in our workpapers, the RAMP-related activities described in our GRC testimony are consistent with the activities presented in the 2021 RAMP Report. General changes to risks scores or Risk Spend Efficiency (RSE) values are primarily due to changes in the Multi-Attribute Value Framework (MAVF) and RSE methodology, as discussed in the RAMP to GRC Integration testimony of Messrs. Pearson and Flores (Ex. SCG-03/SDG&E-03, Chapter 2).

#### 1. TIMP

The primary change from the 2021 RAMP Report as it relates to the Integrity Assessments and Remediation control (C21) in Chapter SCG-Risk-1 is the inclusion of GTSR Part 1 requirements previously identified as a separate mitigation, as well as the inclusion of

1

additional scope and costs stemming from changes to 49 CFR § 192.917(e), the impacts of which had not been fully determined at the time of the RAMP report.

The verification of material properties and attributes in accordance with 49 CFR § 192.607 was previously separated as a new mitigation in the 2021 RAMP Report (M2); however, upon further evaluation of the requirements and scope, SoCalGas has determined that the requirements expand existing activities performed in support of TIMP data gathering and evaluation processes. The material verification activity has been added to the scope of the Integrity Assessments and Remediation control and further information can be found in our workpapers (Ex. SCG-09-WP).

Additionally, SoCalGas continued to analyze and implement GTSR Part 1 requirements and the extent to which 49 CFR § 192.917(e)(3) impacts the scope of TIMP assessments in forecasted years was updated. SoCalGas determined that several pipeline segments with assessments due in 2022-2024 would likely have reactivated manufacturing and construction threats that would result in additional assessments. Though this does not necessarily expand the scope of the integrity Assessments and Remediation control, it does increase the costs of this mitigation as discussed in Section IV of our testimony.

Lastly, beginning with the asset data that drives the TIMP, SoCalGas is initiating the establishment of an Enterprise Asset Management (EAM) data lake (SCG-CFF-1-07), which is discussed in more detail in Section IV-A of our testimony. At the time of the RAMP report, SoCalGas estimated both O&M and Capital costs; however, it has since been determined that this activity will primarily result in incremental capital costs.

#### 2. DIMP

Other than the changes noted in our workpapers, there were no significant changes to the scope of the various DIMP mitigations in Chapter SCG-Risk-3 as described earlier in Section II-B. The only change of note is a correction of the O&M costs that were presented in the 2021 RAMP Report – an error in calculations resulted in an overstatement of forecasted costs for 2022-2024 which has since been corrected for the TY2024 GRC.

#### 3. SIMP

Other than the changes noted in our workpapers, there were no significant changes to the SIMP-related mitigations and activities as scoped in Chapter SCG-Risk-4.

1

#### 4. FIMP

Since the 2021 RAMP Report, SoCalGas has expanded the scope of the FIMP, adding a component to address the risks identified in Chapter SCG-Risk-3: Incident Related to the Medium Pressure System (Excluding Dig-In). More specifically, the program was expanded to include additional facilities such as natural gas vehicle fueling stations, SB 1383 renewable natural gas compression facilities, pressure limiting stations, and equipment types such as electrical equipment and rotating equipment. Additionally, at the time the 2021 RAMP Report was filed, SoCalGas had not estimated the capital remediations that would result from increased inspections on the various facilities in scope for the FIMP, so these activities and costs were not included in the 2021 RAMP Report but are presented in our testimony and workpapers.

#### 5. GSEP

Since the filing of SoCalGas's 2021 RAMP Report, PHMSA issued the Valve Installation and Minimum Rupture Detection Standards rule and is expecting to publish the GTSR Part 2 by the end of June of 2022; a preliminary forecast of activities and costs are newly presented in our testimony and workpapers. Impacts are still being analyzed at the time of filing, therefore, RSE scores have not been included in this testimony. Furthermore, our testimony will explain the need for a two-way balancing account to comply with new gas safety regulations in Sections IV and VI.

Additionally, as previously explained in the changes to the Integrity Assessments and Remediation control (C21), SoCalGas has determined that the material verification activity in accordance with 49 CFR § 192.607 is more appropriately presented with the TIMP activities due to SoCalGas's existing practice to verify material properties and attributes; however, the GTSR Part 1 impacts the existing level of activity through expansion of scope and new sampling and testing requirements.

Lastly, the MAOP reconfirmation (49 CFR § 192.624) activities and costs – presented in the RAMP report as the GTSR - MAOP Reconfirmation mitigation (M1) – have been updated in accordance with the Federal Energy Regulatory Commission (FERC) accounting guidance issued in June of 2020.<sup>21</sup> Based on this guidance, SoCalGas is proposing the capitalization of

<sup>&</sup>lt;sup>21</sup> See FERC Docket No. AI20-3-000, Accounting for Pipeline Testing Costs Incurred to Comply with New Federal Safety Standards issued June 23, 2020 (FERC Accounting Guidance), https://www.ferc.gov/sites/default/files/2020-06/AI20-3-000.pdf.

pressure testing of pipeline segments in scope for MAOP reconfirmation in accordance with test record traceability, verifiability, and completeness. This is discussed in more detail in Section IV and VI of our testimony.

#### ł

1

2

3

#### III. SUSTAINABILITY AND SAFETY CULTURE

Sustainability at SoCalGas focuses on continuous improvement, innovation, and partnerships to advance California's climate objectives incorporating holistic and sustainable business practices and approaches. SoCalGas's sustainability strategy, ASPIRE 2045, integrates five key focus areas across the Company's operations to promote the public interest, and the wellbeing of utility customers, employees, and other stakeholders. Please refer to the Sustainability and Climate Policy testimony of Michelle Sim and Naim Jonathan Peress (Exhibit SCG-02, Chapters 1 and 2) for a more detailed discussion of SoCalGas's sustainability and climate policies.

Safety is foundational to SoCalGas and SoCalGas's sustainability strategy. As the nation's largest gas distribution utility, the safety of SoCalGas's customers, employees, contractors, system, and the communities served has been – and will remain – a fundamental value for the Company and is interwoven in everything SoCalGas does. This safety-first culture is embedded in every aspect of SoCalGas's business. The tradition of providing safe and reliable service spans 150 years of the Company's history and is summarized in SoCalGas's Leadership Commitment statement, which is endorsed by the entire senior management team:

SoCalGas leadership is fully committed to safety as a core value. SoCalGas's Executive Leadership is responsible for overseeing reported safety concerns and promoting a strong, positive safety culture and an environment of trust that includes empowering employees to identify risks and to "Stop the Job."

SoCalGas's approach to safety is one of continuous learning and improvement where all employees and contractors are encouraged and expected to engage in areas of opportunity for learning and promote open dialogue where learning can take place. To learn about SoCalGas's overall safety approach please see the Safety & Risk Management System testimony of Neena Master (Exhibit SCG-27).

The activities described in our testimony advance the state's climate goals and align with SoCalGas's sustainability priorities. Specifically, the Gas Integrity Management Programs and associated initiatives will drive progress in the areas of *Protecting the Climate and Improving Air Quality in Our Communities* and *Achieving World-Class Safety*. Between all of the integrity

33

management programs and initiatives, SoCalGas has currently dedicated an organization of over
280 employees to roles and responsibilities necessary to successfully execute but also
continuously improve integrity management.

The TIMP, DIMP, and SIMP, as well as GSEP, are designed to promote a safe and reliable natural gas supply and delivery system. Additionally, the FIMP is a new program SoCalGas is proposing that would apply the principles and best practices of the TIMP, DIMP, and SIMP, as well as industry guidelines, to enhance the safety of SoCalGas's gas facilities.

The TIMP, DIMP, and SIMP increase safety and reduce emissions. These programs provide an opportunity to continually assess risk on the system and identify areas of improvement -- integrity assessments, informed by continuous data gathering and analysis, are performed regularly and allow the Company to evaluate risks and identify conditions that require remediation. The resulting remediation of conditions mitigates the likelihood of leaks, ruptures, and other safety risks related to the system, which in turn reduces the likelihood of carbon emissions from the SoCalGas system.

The implementation of the GSEP as described in Sections IV-E and VI-E further supports the *Protecting the Climate and Improving Air Quality in Our Communities* area of the Company's sustainability strategy. The ISEP focuses on the reconfirmation of pipeline MAOP through methods such as pressure testing and replacement and one of the benefits of this program is the ability to reduce the likelihood of emissions resulting from an in-service pipeline rupture. Additionally, the implementation of the PHMSA Valve Rule would further increase the ability of the Company to reduce pipeline emissions through faster response to events such as third party damages or geohazard impacts. Further contributing to *Achieving World-Class Safety*, the implementation of additional corrosion control measures required the GTSR Part 2 will enhance current processes already in place.

SoCalGas continues to invest in resources that will allow further improvements to the management of system integrity and, as summarized earlier, we are proposing a number of new initiatives in our testimony.

As further discussed in Section IV of our testimony, SoCalGas also continues to evaluate and implement enhancements - driven by industry best practices, information gathered about the system, and available tools in order to manage safety risks. Under the DIMP, data and metrics are continually used to inform the development of new PAARs and initiatives to mitigate risks;

1

for example, excavation damage was identified as a high-frequency risk that required additional
 mitigation strategies, in response, SoCalGas developed the role of Damage Prevention Advisor
 to provide additional attention and support to damage prevention activities within the company.
 SoCalGas is also transitioning to a quantitative risk analysis methodology for the DREAMS
 (refer to Section IV-B) to enhance the risk evaluation and prioritization processes driving safety focused mitigations.

Pertaining to the TIMP, SoCalGas is developing an enterprise data lake starting with the TIMP, which is intended to enhance the Company's enterprise risk management processes through centralized data management, data analysis, and prioritization tools. Additionally, SoCalGas continues to improve the TIMP processes by identifying opportunities to introduce programmatic enhancements, such as the expansion of the use of ILI tools capable of detecting cracking risks on transmission pipelines and the prospective expansion of a Corrosion Reliability Analysis (CRA) that was piloted for Line 235 (discussed in Section VI).

Lastly, the proposal of the FIMP further demonstrates the commitment that the Company has towards innovation of safety measures beyond compliance and is an example of SoCalGas's safety culture. The FIMP is based on industry best practices and would increase the contributions of the Gas Integrity Management Programs to the Company's sustainability strategy by expanding both the safety and emissions reduction benefits currently realized through the TIMP, DIMP, and SIMP to gas facilities.

#### IV. NON-SHARED COSTS

"Non-Shared Services" are activities that are performed by a utility solely for its own benefit. Corporate Center provides certain services to the utilities and to other subsidiaries. For purposes of this general rate case, SoCalGas treats costs for services received from Corporate Center as Non-Shared Services costs, consistent with any other outside vendor costs incurred by the utility. Table KS-9 summarizes the total non-shared O&M forecasts for the listed cost categories.

GAS INTEGRITY PROGRAMS In 2021 \$ (000s)						
<b>Categories of Management</b>	2021 Adjusted-	TY2024	Change			
	Recorded	Estimated				
A. TIMP	103,657	135,434	31,777			
B. DIMP	45,321	53,159	7,838			
C. SIMP	16,800	16,675	-125			
D. FIMP	0	14,953	14,953			
E. GSEP	0	1,656	1,656			
<b>Total Non-Shared Services</b>	165,778	221,877	56,099			

## TABLE KS-9Non-Shared O&M Summary of Costs

#### A. TIMP

#### 1. Description of Costs and Underlying Activities

To comply with 49 CFR § 192, Subpart O – Gas Transmission Pipeline Integrity Management, SoCalGas is required to continually identify threats to transmission pipeline located in HCAs, determine the risk posed by these threats, schedule and track assessments to address threats within prescribed timelines, collect information about the condition of the pipelines, take actions to minimize applicable threats and integrity concerns to reduce the risk of a pipeline failure, and report findings to regulators. Additionally, the GTSR Part 1 mandates that operators expand assessments into areas outside of HCAs (49 CFR § 192.710). As described in Section II-C, SoCalGas previously conducted assessments under the TIMP on areas outside of HCAs both as a best safety practice and in compliance with 49 CFR § 192, Subpart O; with the issuance of the GTSR Part 1, SoCalGas will further expand assessments outside of HCAs. The activities prescribed by Subpart O and 49 CFR § 192.710 are primarily implemented and managed by the TIMP team, which is comprised of engineers, project managers, technical advisors, project specialists, and other employees with varying degrees of responsibility. The forecasted labor and non-labor costs support SoCalGas's goals of operating the system safely and with excellence by continually assessing, mitigating, and reducing system risk.

In general, the GTSR Part 1 will expand TIMP activities and result in an increase to resources and program costs. Beyond the expansion of assessments outside of HCAs, other areas of impact include the requirements of 49 CFR § 192.607 ("Verification of Pipeline Material Properties and Attributes") and 49 CFR § 192.917 ("How does an operator identify potential threats to pipeline integrity and use the threat identification in its integrity program?"). While the TIMP team previously conducted testing of pipeline materials to gather data and develop records for use in pipeline analyses on an ad hoc basis, 49 CFR § 192.607 establishes stringent sampling and testing requirements which will increase the number of samples and amount of testing under the TIMP. Additionally, with 49 CFR § 192.917(e)(3), PHMSA has updated the requirements operators must comply with to consider manufacturing or construction related defects stable. Whereas previously, an operator might consider a manufacturing or construction related defect stable if the operating pressure had not increased over the maximum operating pressure used during the five years preceding the identification of the segment as being in an HCA, an operator must now have record of a pressure test satisfying the criteria of 49 CFR Part 192, Subpart J and must not have experienced a reportable incident attributed to a manufacturing or construction related defect since the test. SoCalGas continues to evaluate, identify, and update pipeline threats and additional activities to assess manufacturing and construction related defects on segments have been considered in the TIMP O&M and capital forecasts.

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28

29

30

31

The costs of implementing TIMP will be balanced and recorded in a regulatory balancing account, the Transmission Integrity Management Program Balancing Account (TIMPBA), as described in the Regulatory Accounts testimony of Rae Marie Yu (Ex. SCG-38). Should the balance in the TIMPBA exceed the forecast due to unanticipated activities, such as remediation of a pipeline in an environmentally sensitive or difficult to access area, expansion of assessments to further enhance public safety, augmentation of existing pipelines to enable the use of In-Line Inspection (ILI) technology to assess pipeline integrity, or enhancement of data management practices, recovery of account balances above authorized levels could be requested through an advice letter, as described by Ms. Yu (Ex. SCG-38). General activities considered in the development of the TIMP forecast include:

• <u>Threat Identification and Risk Assessment:</u> An operator is required to perform threat identification and risk assessment of its transmission pipelines per Subpart O. Threat identification and risk assessment are considered the starting point in SoCalGas's TIMP implementation process. SoCalGas uses a prescriptive approach for threat identification, which includes the nine categories of threats described in American Society of Mechanical Engineers (ASME) Standard B31.8S: External Corrosion; Internal Corrosion; Stress Corrosion Cracking; Manufacturing; Construction; Equipment; Third Party; Incorrect Operations; and
Weather Related and Outside Force. All pipelines operated in HCAs and in-scope non-HCAs are evaluated for each threat category. A risk assessment of the HCA and non-HCA pipelines and identified threats is done through a relative assessment. The relative assessment integrates relevant threats, industry data, and Company experience to prioritize pipeline segments for baseline and continual reassessment.

Assessment Plan: Once pipeline threats are identified, a risk assessment is completed, and the HCA and non-HCA pipelines are prioritized, an Assessment Plan is created and maintained to manage the scheduling and due dates for all assessments. In some instances, multiple assessment methods for the same pipeline section may be necessary, depending on the threats that need to be evaluated. For example, if external and internal corrosion are both identified as a threat to a pipeline, this may require concurrent completion of External Corrosion Direct Assessment (ECDA) and Internal Corrosion Direct Assessment (ICDA). The allowable methods prescribed by the DOT Pipeline and Hazardous Material Safety Administration (PHMSA) that may be used for inspecting (assessing) a pipeline are: ILI, Pressure Testing, Spike Hydrostatic Pressure Testing, Excavation and In Situ Direct Examination, and Guided Wave Ultrasonic Testing, Direct Assessment, and Other Technology.<sup>22</sup> Currently, SoCalGas has added approximately 60 miles of incremental scope to the TIMP as a result of the GTSR Part 1 – these outside-of-HCA pipeline segments were incorporated into the Assessment Plan and must be assessed by July 3, 2034 in accordance with 49 CFR § 192.710.

• <u>Assessments:</u> The assessment methods employed by SoCalGas are ILI, Pressure Testing, External Corrosion Direct Assessment, and Internal Corrosion Direct Assessment. The assessment process includes reviewing and gathering historical

1

2

3

4

See 49 CFR §§ 192.710(c) & 192.921(a). As reflected in the workpapers supporting my testimony, SoCalGas currently anticipates primarily utilizing ILI and ECDA assessment methods during the GRC cycle. The method used to assess pipeline integrity could change based on a change in threat identification.

data, collecting pipeline samples (in some instances), completing the assessment, and evaluating the results of the assessment. Selection of an assessment method may vary, but these common assessment methods are generally described below: ILI: The ILI method utilizes specialized inspection tools that travel inside the pipeline. SoCalGas plans to complete 17, 11, and 20 ILI assessments in 2022, 2023, and 2024, respectively. ILI tools are often referred to as "smart pigs". Smart pigs come in a variety of types and sizes with different measurement capabilities that assist in collecting information about the pipeline. This specialized tool requires that the pipeline be configured to accommodate its passage. As this technology did not exist when many pipelines were constructed, the use of this assessment method often requires pipeline segments to be modified or retrofitted to allow passage of the tool. Retrofits include the replacement of valves, removal of certain bends and any other obstruction for passage, as well as the addition of facilities to insert and remove the tool. Once the pipeline is retrofitted to allow passage of the smart pig, a series of pigs are passed through the pipeline to clean out and collect information about the pipeline. Since the ILI tools are generally run for the length of the pipeline, the benefit is that the assessment provides information for both HCA and non-HCA transmission pipeline segments. Using ILI, SoCalGas has been able to inspect approximately 1,370 miles of non-HCA transmission pipelines since the inception of the program in 2002. In accordance with D.21-05-003, SoCalGas will continue to prioritize assessments based on compliance and threat evaluations. Pressure Test: Pressure testing is a method that uses a hydraulic approach by filling the pipeline, usually with water, at a pressure greater than the MAOP of the pipeline for a fixed period of time. In certain circumstances, the pipeline may be temporarily removed from service post construction, pressure-tested, and then returned to service. If a leak occurs during the pressure test, the leak is investigated and remediated prior to continuing or completing a pressure test. ECDA: ECDA is a process that seeks to identify external corrosion defects before they grow to a size that can affect the integrity of the inspected pipeline. SoCalGas plans to complete 8, 14, and 16 assessments using ECDA in 2022,

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28

29

30

31

2023, and 2024, respectively. The ECDA process requires integration of operating data and the completion of above-ground surveys. This information is used to identify and define the severity of coating faults, diminished cathodic protection (CP), and areas where corrosion may have occurred or may be occurring. Once these areas are identified, excavation of prioritized sites for pipe surface evaluations to validate or re-rank the identified areas is completed. ECDA is labor-intensive and, depending on the location of the excavations, the cost can be significant.

1 2

3

4

5

6

7

8

9

10

11

12

13 14

15

16

17

18

19

20

21

22

23

24

25

26

27

28

29

30

31

ICDA: ICDA is a process that assesses and predicts areas where internal corrosion is likely to occur. The process incorporates operating data, elevation profile, flow modeling, and inclination angle analysis. This information is used to identify potential low spots where liquids are most likely to accumulate and where internal corrosion may have occurred or may be occurring. Once these areas are identified excavation of sites validate if internal corrosion exists at the selected sites. ICDA is labor-intensive and, depending on the results of the detailed examination, a significant increase in the number of excavations may be required. Remediation: The remediation of a pipeline can occur at different stages depending on the assessment method selected. An ECDA assessment is complete once the areas of concerns identified using the various survey results are excavated and reviewed; the remediation of the pipeline generally occurs in parallel to the assessment being completed. For a pressure test assessment, remediation of the pipeline must be performed ahead of completing a test if an area of concern is discovered. A pressure test cannot be successfully conducted until all remediation work is completed. For an assessment completed using ILI, remediation occurs after the assessment is complete and the results of the ILI are provided by the vendor. The vendor report provides an overall assessment of the pipeline and possible areas of concern, which can vary greatly from assessment to assessment. Based on data analysis and evaluation, detected anomalies are classified and addressed by severity (i.e., immediate, scheduled, monitored) in accordance with 49 CFR § 192.933 and ASME B31.8, with the most severe requiring immediate action. Possible anomalies may include areas where corrosion, weld or

1	joint failure, or other forces are occurring or have occurred. Once areas of concern
2	are identified, sites are prioritized for pipe surface evaluations to validate or re-
3	rank the identified areas. Post-assessment pipeline repairs or reconditioning (e.g.,
4	welded steel sleeve repairs or grinding of a defect), when appropriate, and
5	replacements are intended to increase public and employee safety by reducing or
6	eliminating conditions that might lead to an incident. With the impending publication
7	of the GTSR Part 2, SoCalGas has forecasted additional costs for the remediation of
8	non-HCA segments to align with the proposed rule language, which emulates the
9	requirements of 49 CFR § 192.933 and applies them to the non-HCA pipeline
10	segments operators must now assess in compliance with the GTSR Part 1. Capital
11	remediations are discussed in more detail in Section VI-A of our testimony.
12	• <u>Additional Preventative and Mitigative Measures:</u> After the excavations are
13	performed and the assessment is complete, the data is analyzed to determine the
14	need for preventative and mitigative measures and to establish the reassessment
15	interval for the pipeline, up to a maximum of seven years. Preventative and
16	mitigative measures are developed based on the requirements of 49 CFR §
17	192.935(a). When appropriate, the consideration of additional measures for
18	pipeline segments with similar operating conditions will be undertaken for both
19	HCA and non-HCA pipelines. <sup>23</sup> For 2024, preventative and mitigative measures
20	include the addition of rectifiers, monitoring probes, and additional surveys along
21	the pipelines with similar material coating and environmental characteristics.
22	• <u>GIS and EAM</u> : A GIS is a computer system designed to capture, store,
23	manipulate, analyze, manage, and present all types of geographical data.
24	SoCalGas currently manages two GIS, one for medium-pressure pipelines
25	operating at 60 psi or less, and one for high-pressure pipelines operating at greater
26	than 60 psi. In our testimony, the GIS used to manage high-pressure pipelines is
27	referred to as the High-Pressure Pipeline Database (HPPD) and the GIS used to
28	manage medium-pressure pipelines is referred to as the Enterprise GIS (eGIS).
	- ` ` `

See, e.g., 49 CFR § 192.917(e)(5): "Corrosion. If an operator identifies corrosion on a covered pipeline segment that could adversely affect the integrity of the line (-conditions specified in § 192.933), the operator must evaluate and remediate, as necessary, all pipeline segments (both covered and noncovered)."EAM

The HPPD is at the core of all TIMP activities and houses and maintains the data 1 2 collected for transmission pipelines during the pre-assessment process, during the 3 various assessments, and remediation efforts completed as part of TIMP. 4 Maintenance of the HPPD is required to continuously reflect changes in the 5 pipeline system based on new construction, replacements, abandonments, or re-6 conditioning of pipelines for not only TIMP-related projects, but also for all 7 company-wide projects to holistically analyze the entire transmission pipeline 8 system. Various tool sets (applications) used within the HPPD allow for the 9 analysis and determination of HCAs, relative risk evaluation of the transmission 10 system, and the creation of Assessment Plans. Additionally, SoCalGas is 11 developing an EAM data lake, which is also discussed in Mr. Rawls's testimony 12 (Ex. SCG-05) and will compile data from various systems and processes and 13 allow the Company to aggregate data. From there, the data lake will support the 14 creation of an enterprise portal that can provide customized map views, highlight 15 compliance requirements, integrate spatial and non-spatial data, and create a 16 platform for enterprise-wide collaboration on safety and reliability issues. The 17 EAM data lake is intended to enhance the HPPD and its applications and allow 18 for one source of asset data to address asset condition and criticality, and 19 likelihood of failure and consequence of failure. Costs associated with software 20 enhancements are presented in Section VI-A of our testimony. 21 Auditing and Reporting: On an annual basis, relevant integrity data regarding 22 overall program measures and threat-specific measures is gathered and reported 23 per 49 CFR § 192.945 and ASME/ANSI B31.8S-2004, Section 9.4 to PHMSA 24 with copies provided to the CPUC. The following examples are overall program 25 measures that are reported on an annual basis in Form PHMSA F 7100.2-1 26 Annual Report for Calendar Year (reporting year) Natural and Other Gas 27 Transmission and Gathering Pipeline Systems: 28 Number of total system miles existing as of the end of the reporting 0 29 period; 30 Number of total miles inspected during the reporting period; 0

1	• Number of total HCA miles covered by the Integrity Management
2	Program, as of the end of the reporting period;
3	• Number of total miles in scope for the 49 CFR § 192.710 assessment
4	requirements; and
5	• Number of miles inspected and actions taken via Integrity Management
6	Program assessments during the reporting period.
7	• <u>Continuous Enhancements:</u> SoCalGas continually evaluates pipeline data in
8	compliance with § 192.937(b) and as a best practice, updates its processes and
9	tools accordingly. An example of this is SoCalGas's enhanced crack management
10	plan, which was developed in response to a rising awareness of cracking-related
11	anomalies across the industry. SoCalGas had developed the plan before the GTSR
12	Part 1 requirements were published in 2019 to manage cracking risks such as long
13	seam cracking or stress corrosion cracking. PHMSA's GTSR Part 1 further
14	solidified the need for this enhancement to the TIMP by introducing 49 CFR
15	§ 192.712. SoCalGas continues to expand the use of Electro Magnetic Acoustic
16	Transducer (EMAT) tools and Circumferential Magnetic Flux Leakage (CMFL)
17	tools in response to cracking threats. The expanded use of these tools is expected
18	to increase the number of anomalies found and therefore, the amount of pipeline
19	remediation performed by the program as discussed in Section VI-A. SoCalGas
20	is also using adaptable predicted failure pressure analysis and cyclic fatigue
21	analysis in compliance with 49 CFR § 192.712 to manage reassessment cycles.
22	2. Description of RAMP Mitigations
23	All of the TIMP activities are a mitigation measure addressing safety risks identified in
24	the 2021 RAMP Report: Incident Related to the High-Pressure System (Excluding Dig-In)
25	chapter.

Though SoCalGas has identified separate tranches of activity within the TIMP, costs should be reviewed and authorized at the workpaper level since the activities presented in our testimony and workpapers are compliance-driven and must be completed as planned.

26

27

28

29

30

31

Table KS-10 below provides the RAMP activities, their respective cost forecasts, and theRSEs for this workpaper. For additional details on these RAMP activities, please refer to ourworkpapers (Ex. SCG-09-WP).

RAMP Activity O&M Forecasts by Workpaper In 2021 \$ (000s)							
Workpaper	RAMP ID	Activity	2021 Embedded- Recorded	TY 2024 Estimated	Change	GRC RSE	
2TD001.000	SCG- Risk-1 - C21 & M2 T1- T2	Integrity Assessments & Remediation (HCA and Non-HCA)	103,656	135,433	31,777	T1 – 4.6 T2 – 2.5	
		Sub-Total	103,656	135,433	31,777		

# TABLE KS-10

#### 3. **Forecast Method**

The forecast method developed for this cost category is base-year recorded. This method is most appropriate because the base year best represents the current structure of the organization and costs, with incremental adjustments for future considerations such as enhancements to TIMP processes and tools, as well as the expansion of scope as a result of the GTSR Part 1 (e.g., outside-of-HCA assessments and material verification). Additionally, a base-year recorded forecasting method is most appropriate because the costs directly correlate to the number of assessments conducted each year. With the variability of assessments from year to year due to the maximum seven-year cycle for HCAs and maximum ten-year cycle for non-HCAs in scope for 49 CFR § 192.710, a base-year recorded forecasting method allows SoCalGas to use the most recent year of activity and adjust for the changes driven by the number of assessments that are expected. Results from assessments coupled with the regulatory requirements for reassessment intervals establish the reassessment plan (timeline) for pipelines, which cannot be extended.<sup>24</sup> The forecast methodology is fundamentally rooted in average unit cost.

#### 4. **Cost Drivers**

The cost drivers behind this forecast include both labor and non-labor components. The cost drivers for labor are the Program Management teams required to provide direction, guidance, and oversight to meet compliance and program requirements, as well as supplemental

See 49 CFR § 192.939(a) (establishing express requirements for determining the reassessment interval for covered pipelines, and stipulating that "the maximum reassessment interval by an allowable reassessment method is 7 calendar-years.").

contracted non-labor for process improvement, process guidance, and peak activity level support. The cost drivers are based on the number of assessments (ILI, Direct Assessment, or Pressure Test), repairs – which vary from project to project based on assessment findings, and mitigation activities to achieve compliance. Additionally, SoCalGas continues to enhance and employ new assessment processes and tools used to manage different aspects of the program (e.g., threat identification, assessment, and remediation) either as a best practice or in response to new regulations (e.g., the GTSR Parts 1 and 2). Lastly, while SoCalGas has identified miles as the primary unit for the purposes of tracking activity and evaluating the RSE of TIMP assessments, costs are primarily driven by the number of projects undertaken rather than the number of miles assessed.

Anticipated cost drivers that have not been incorporated in the TIMP forecasted costs are related to the PIPES Act of 2020 – new regulations may affect the TIMP but proposed changes are not well-defined at this time, though their existence is not speculative. Refer to Section IV-E for additional information. Additionally, once published by PHMSA in June of 2022, it is possible that the GTSR Part 2 may have additional impacts on the TIMP than what has been forecasted based on the proposed language. Described previously, the TIMPBA would allow actual incremental compliance costs to be balanced and recovered.

## B. DIMP

# 1. Description of Costs and Underlying Activities

The activities described within this section are to comply with 49 CFR § 192, Subpart P – Gas Distribution Pipeline Integrity Management. PHMSA established DIMP requirements to enhance pipeline safety by having operators identify and reduce pipeline integrity risks for distribution pipelines, as required under the Pipeline Integrity, Protection, Enforcement and Safety Act of 2006.<sup>25</sup> These costs will be balanced and recorded in the Post-2011 Distribution

1

See PHMSA, Gas Distribution Integrity Management Program: FAQs, Section B: General DIMP Questions, No. B.1.1 "Why did PHMSA mandate integrity management requirements for distribution pipeline systems?" ("The Pipeline Integrity, Protection, Enforcement, and Safety Act of 2006 (PIPES) mandated that PHMSA prescribe minimum standards for integrity management programs for distribution pipelines. The law provided for PHMSA to require operators of distribution pipelines to continually identify and assess risks on their distribution lines, to remediate conditions that present a potential threat to pipeline integrity, and to monitor program effectiveness. Instead of imposing additional prescriptive requirements for integrity management, PHMSA concluded that a requirement for operator-specific programs to manage pipeline system integrity would be more effective ....").

Integrity Management Program Balancing Account (DIMPBA), as described in the Regulatory Accounts testimony of Ms. Yu (Ex. SCG-38). Should the balance in the DIMPBA exceed the forecast due to unanticipated activities, based on continual threat and risk analysis, recovery of account balances above authorized levels could be requested through an advice letter, as described Ms. Yu's testimony (Ex. SCG-38). These activities are primarily implemented and managed by the DIMP team. The team is comprised of engineers, project managers, technical advisors, project specialists, and other employees with varying degrees of responsibility. These costs support the Company's goals of operating the system safely and with excellence by continually assessing, mitigating, and reducing overall system risk. The following topics and activities are discussed in additional detail below to demonstrate the reasonableness of the labor and non-labor cost forecasts:

• <u>System Knowledge:</u> System knowledge is developed from reasonably available information and is attained through an understanding of system attributes such as design, materials, and construction methods, pipeline condition, past and present operations and maintenance, local environmental factors, and failure data (*e.g.*, leaks). Data collection for SoCalGas's approximately 101,600 miles of distribution main and services is an extensive process that is continually being improved upon through targeted research and changes in data capture as needed.

• <u>Threat Identification and Risk Analysis:</u> Threat is defined as a combination of the "Cause" and the "Facility." The major categories of "Causes" are the eight cause categories listed in 49 CFR § 192.1015(a)(2): Excavation Damage; Other Outside Force Damage; Corrosion; Material or Welds; Equipment Failure; Natural Force Damage; Incorrect Operations; and Other. The top-level facilities are defined as main, service, or above-ground facilities. A risk assessment of the distribution system is done through a relative assessment. The relative assessment integrates several data sets and considers industry data and Company experience to prioritize PAARs.

• <u>Projects and Activities to Address Risk (PAAR)</u>: PAARs are intended to address risk above and beyond current regulatory requirements (federal and state), as intended by PHMSA. PAARs are implemented through different avenues, depending on the threat being addressed. A holistic view of the entire pipeline

1	distribution system is used when determining a PAAR and its related funding
2	level. In alignment with PHMSA's intent and recognition that a PAAR needs to
3	be operator-specific, SoCalGas develops PAARs that are specific to the SoCalGas
4	system. <sup>26</sup> Activities can vary from simple changes (such as changing a drop-
5	down selection in a data acquisition application for the improvement of the data
6	being collected) to staffing (such as the inclusion of damage prevention advisors
7	in the team supporting the DIMP) to entire programs and funding through rate
8	case filings (such as the SLIP). As noted above, PHMSA's stated purpose for the
9	DIMP is to enhance pipeline safety by having operators identify and reduce
10	pipeline integrity risks specifically for distribution pipelines. <sup>27</sup> Since
11	implementing the DIMP, SoCalGas has created several PAARs to help achieve
12	that objective and in accordance with 49 CFR Part 192, Subpart P, new PAARs
13	will continue to emerge as SoCalGas designs and explores prospective PAARs to
14	reduce risks on the gas distribution pipeline system. Costs for prospective
15	PAARs, expected to be developed and implemented during the rate case period to
16	address Distribution risks, are consolidated under Program Management costs and
17	allocated to each PAAR-based tranche; and include projects like the Cathodic
18	Protection System Improvement Project (CP-SIP) or Aboveground Services
19	Mapping Project. The safety and reliability of SoCalGas's distribution system is
20	paramount to the Company's ability to serve customer gas demand and PAAR
21	development is a foundational activity. As new PAARs mature, SoCalGas will
22	identify them as primary PAARs in rate case filings. While the scopes of the
23	primary PAARs are described and estimated below, SoCalGas continually
24	evaluates and adapts these PAARs based on results and program findings to
25	adequately mitigate the identified risk.

<sup>&</sup>lt;sup>26</sup> *Id*.

<sup>&</sup>lt;sup>27</sup> Id. ("PHMSA's regulations in part 192 have contributed to producing an admirable safety record. Nevertheless, incidents continue to occur, some of which involve significant consequences, including death and injury. It is not possible to significantly reduce high consequence pipeline incidents without reducing the likelihood of their occurrence on distribution pipelines.").

1	• <u>′</u>	The Distribution Riser Inspection Project (DRIP): PAAR addresses the threat of
2	1	failure of anodeless risers. Anodeless risers are service line components that have
3		shown a propensity to fail before the end of their useful lives. The consequence
4		of this component failing can be significant in that risers are attached to the meter
5		set assembly (MSA), which is usually located next to a residence. The project
6	j	identified 2,400,000 anodeless riser units with the potential to be an integrity
7	1	threat due to premature failure. Since the start of the program in 2013,
8		approximately 1,250,000 have been remediated. The DRIP PAAR forecast for
9	1	remediation is approximately 200,000 services a year. At the current rate, the
10	]	DRIP PAAR is anticipated to be completed by 2029. SoCalGas has been involved
11	i	in research to develop an effective means of mitigating above-ground and ground
12	]	level corrosion on anodeless risers. This effort has led to the implementation of
13	1	the epoxy composite wrap, which provides an effective protective barrier for the
14		above-ground section of the riser under the environmental conditions that are
15	1	typical of riser installations, in lieu of replacement of the riser. SoCalGas's
16	1	rationale for augmenting the ongoing routine maintenance activities and replacing
17	1	the coating on the risers is based on PHMSA's requirement that operators go
18	1	beyond their routine work. <sup>28</sup> SoCalGas forecasts the capital component under
19	]	Budget Code 277 – Distribution Integrity Management Program, which is
20	]	presented in Section VI-B of our testimony.
21	• ,	The Gas Infrastructure Protection Project (GIPP): PAAR addresses potential

• <u>The Gas Infrastructure Protection Project (GIPP)</u>: PAAR addresses potential third-party vehicular damage associated with above-ground distribution facilities. This program is responsive to PHMSA guidance indicating that operators should address low frequency, but potentially high consequence, events through the

22

23

<sup>&</sup>lt;sup>28</sup> Id. at Section C: Subpart P – Gas Distribution Pipeline Integrity Management, No. C.3.4 "What is the relationship between an operations & maintenance manual and a DIMP plan?" ("An O&M manual contains written procedures describing how operators conduct operations and maintenance activities on their system in accordance with Federal and State pipeline safety regulations. The activities address various threats to a pipeline's integrity. A DIMP plan is a written integrity management plan which describes the analysis of the operator's system, provides a relative risk analysis based on threats to the system, and prescribes additional or accelerated actions as needed to address risks identified in the plan.") (emphasis added).

1	DIMP <sup>29</sup> To address the threat of vehicular damage to Company facilities
1 2	Secol Cool has identified and has to the damage to company facilities,
2	SoCalGas has identified, evaluated, and implemented a damage prevention
3	solution that includes a collection of mitigation measures including: construction
4	of barriers (bollards or block wall) between facilities and vehicular traffic;
5	relocation of the facility; or installation of an Excess Flow Valve. The primary
6	mitigation, also referred to as standard mitigation, is the installation of meter
7	guards or guard posts in accordance with company standards. Where a facility is
8	exposed to high-speed traffic, other mitigations are implemented and considered
9	non-standard. The approximate GIPP PAAR forecast for remediation is 2,400
10	sites in 2022, 500 sites in 2023, and 600 sites in 2024. In 2022, SoCalGas expects
11	to complete the standard mitigations and shift to a focus on non-standard
12	mitigations in the following years. Since the start of the program in 2011,
13	approximately 475,000 inspections have been completed and over 46,000 sites
14	remediated. The prioritization and application of GIPP inspections and
15	remediations is based on field assessments. SoCalGas forecasts the capital
16	component under Budget Code 277 – Distribution Integrity Management
17	Program, which is presented in Section VI-B of our testimony.
18	• <u>The Sewer Lateral Inspections Project (SLIP)</u> : PAAR addresses an issue
19	concerning pipeline damage associated with sewer laterals. The integrity threat
20	comes from the use of trenchless technology during installation of pipelines.
21	Trenchless technology provides a means of installing a pipeline without having to
22	excavate a trench along the entire length of the pipeline. Instead of excavating a
23	trench along the entire length of a pipeline, which can be an infeasible and/or
24	much more costly option, the operator can use advanced boring or directional
25	drilling technology to install the pipeline from a single point of entry. An auger,
26	or drill, is affixed to the tip of the pipeline segment and is used to bore or drill the
27	pipeline through existing terrain. Threats to pipeline integrity can occur during
28	the installation of the pipeline if the auger inadvertently crosses a misplaced sewer
29	line or "lateral" and consequently penetrates, or bores, through all or a portion of

U.S. Department of Transportation PHMSA, DIMP Enforcement Guide (Dec. 7, 2015), available at https://www.phmsa.dot.gov/pipeline/enforcement/dimp-enforcement-guidance. 29

the sewer line, creating what is referred to as a "cross bore." The damage to the sewer lateral can either create an immediate blockage or a blockage that slowly and progressively worsens, depending on the encroachment of the gas pipeline. At some point in time, the cross bore can create sufficient blockage to clog drains so that the sewer line needs to be unplugged. A plumber or the property owner then unknowingly uses a cleanout technology, such as a sewer-line auger, to clean out what is seemingly normal sewer debris and blockage. Following this work, the sewer line appears to be unclogged, but in reality, the sewer-line auger has pierced the gas line. Depending on how extensive the damage caused by the sewer-line auger, the gas line, which has now been breached, will leak gas into the sewer line and elsewhere. This unwanted gas migration can pose significant risks of bodily injury and damage to property. SLIP addresses the concerns PHMSA expressed under the DIMP regulations that require operators to address identified threats of low frequency, but potentially high consequence events.<sup>30</sup> The first step in the SLIP requires a comprehensive review of construction documents for pipelines installed using trenchless technology to identify potential areas where cross bores may have occurred. Through this review of records, SoCalGas identifies areas to be inspected and schedules and prioritizes those inspections. If a cross bore (or bores) is identified, the conflict is either repaired on a spot basis, or if appropriate, the pipe segment may be replaced. In addition to identifying and addressing cross bore conflicts, SoCalGas has developed communication plans to educate plumbing contractors, equipment rental companies, and municipalities of this potential issue. Since the start of the program in 2010, approximately two million services have been reviewed and over 240,000 services inspected in the field. The SLIP PAAR forecast for records review is another 1.3 million services; the services left to inspect are dependent on

1 2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17 18

19

20

21

22

23

24

25

<sup>&</sup>lt;sup>30</sup> See PHMSA, Gas Distribution Integrity Management Program: FAQs, Section C: Subpart P – Gas Distribution Pipeline Integrity Management, No. C.4.c.1 "What are the key things an operator should be focusing on when developing an effective risk assessment methodology?" ("Operators must consider the risks (likelihood as well as the consequences of a failure) that might result from each threat. A potential incident of relatively low likelihood which produces significant consequences may be a higher risk than an incident with somewhat greater likelihood which may not produce major consequences.").

the findings of the records review and should be in the vicinity of another 710,000 services based on initial findings and SoCalGas is planning to review approximately 60,000 services per year. SoCalGas forecasts the capital component of this work under Budget Code 277 – Distribution Integrity Management Program, which is presented in Section VI-B of our testimony. The Vintage Integrity Plastic Plan (VIPP): is a multifaceted project based on a foundation of safety and system risk reduction driven by the principles identified in CFR 49 Part 192 Subpart P, the Gas Distribution Integrity Management rule. In this rule an operator must demonstrate a knowledge of their system, identify threats on their system, evaluate and rank risks, and identify and implement measures to address risks. VIPP addresses pipe, weld or joint failure, incorrect operations and natural force damage threats to early vintage plastic mains and services installed from 1969 to 1985 manufactured by DuPont with the moniker Aldyl-A. In 2007, PHMSA issued an Advisory Bulletin ADB-07-01,<sup>31</sup> which states that "the number and similarity of plastic pipe accident and non- accident failures indicate past standards used to rate the long-term strength of plastic pipe may have overrated the strength and resistance to brittle-like cracking for much of the plastic pipe manufactured and used for gas service from the 1960s through the early 1980s." Further the advisory comments on performing adequate surveillance to identify leaks, having a robust data collection for enhanced knowledge of failures, and performing laboratory testing in circumstances that merit closer instrument analysis, and identifies relatively high localized stress intensification is required for premature cracking. SoCalGas has, and continues, to make advances in these areas for early vintage plastic. SoCalGas has implemented yearly monitoring through leak survey, enhancing failure reporting, improved failure sample management and laboratory testing, resolved lacking pipeline attribution, and has incorporated additional factors into risk analytics to better identify premature failures. Leak survey frequency was increased to yearly and are now incorporated into routine surveys as part of Company standard

1 2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18 19

20

21

22

23

24

25

26

27

28

<sup>&</sup>lt;sup>31</sup> 72 FR 51301 (September 7, 2007) - "Pipeline Safety: Updated Notification of the Susceptibility to Premature Brittle-Like Cracking of Older Plastic Pipe."

operating practices. Records research has, and will continue, to focus on the resolution of lacking pipeline data, having resolved over 5000 miles of pipelines with lacking manufacturer information over the last five years, providing a better understanding of location and operating history. SoCalGas will continue to make progress in maturing the DREAMS<sup>32</sup>-safety-based risk results, moving from relative risk analysis into quantitative risk analysis, leveraging new factors and knowledge to improve the identification and prioritization of higher-risk pipelines. The aggregation of these efforts illustrates that SoCalGas has made and will continue to make considerable progress in the areas PHMSA identified in the advisory bulletin, as well as others, in supporting decisions that are threat based and risk informed.

Starting in 2024, SoCalGas plans to target 136 miles of mains and associated services for replacement above and beyond routine replacements in accordance with DIMP regulations, evaluating and prioritizing main replacement based on threat prioritization and risk results. SoCalGas anticipates the level of replacement to continue to increase through the authorized period, with increased rates supported by a resource planning team to address operating scalability constraints, both internal and external. Replacement rates will be informed and continually reviewed through monitoring performance and risk benefits attained. SoCalGas's long-term strategy will leverage indicators such as leak repair rates, incident rates, and other ongoing efforts to mature the DREAMS quantitative risk results. The knowledge gained will be used to inform risk mitigation options that most efficiently achieve risk targets. Risk targets will be reassessed as advancements in VIPP risk analytics are used to update and drive risk informed decisions – particularly with regard to the prioritization and rate of pipeline replacements. SoCalGas forecasts the capital component under Budget Code 277 – Distribution Integrity Management Program, which is presented in Section VI-B of our testimony.

<u>The Bare Steel Replacement Plan (BSRP)</u>: as presented in RAMP will continue to focus on the replacement of unprotected steel pipelines; the lack of protective coating and cathodic protection makes this category of steel a higher-risk family

<sup>&</sup>lt;sup>2</sup> In the DIMP, the DREAMS tool is used to prioritize risk mitigation of early vintage pipeline segments, which provides further prioritization for replacement investments based on a leakage root-cause analysis.

1	of pipe. Also driven by the DREAMS safety-based risk results, SoCalGas
2	anticipates decreasing the level of replacement through the authorized period,
3	with prioritization given to the VIPP based on quantitative risk assessment results.
4	Replacement rates will continue to be supported by a resource planning team to
5	address operating scalability constraints, both internal and external. Starting in
6	2024, SoCalGas plans to target 10 miles of mains and associated services and
7	targeted replacement of services for replacement above and beyond routine
8	replacements in accordance with DIMP regulations. SoCalGas forecasts the
9	capital component under Budget Code 277 – Distribution Integrity Management
10	Program, which is presented in Section VI-B of our testimony.
11	• <u>GIS:</u> The eGIS houses and maintains pipeline information on all distribution
12	pipelines operating at or below 60 psi and is at the core of all DIMP activities.
13	The HPPD, described in Section IV-A-1, also houses information on high-
14	pressure distribution pipelines operating above 60 psi. The maintenance of these
15	databases, through editing and quality control, must continually reflect changes in
16	the pipeline system based on new construction, replacements, and abandonments
17	for not only DIMP-related projects, but also for all company-wide projects; in
18	order to analyze the entire distribution pipeline system and determine programs
19	and activities needed to address risk, data integrity is imperative. Various tool
20	sets (applications) used within the HPPD and eGIS allow for analysis and a
21	relative risk evaluation of the distribution system. These activities are baseline
22	requirements to adequately maintain the HPPD and eGIS. In contrast, the funding
23	requested by Mr. Rawls (Ex. SCG-05) in relation to GIS management is intended
24	to go above and beyond baseline requirements and look for opportunities to
25	integrate these GIS systems with other databases to increase the efficiency of
26	managing pipeline-related records and data analytics. SoCalGas forecasts the
27	capital component of the eGIS under Budget Code 756 – DIMP Data
28	Management, which is presented in Section VI-B of our testimony.
29	• <u>Reporting:</u> On an annual basis, relevant integrity data regarding overall program
30	measures is gathered and reported per 49 CFR §§ 192.1007 and 192.1009. The
31	periodic evaluation of performance metrics provides the opportunity to determine

1	whether actions taken to address threats are effective, or whether different actions						
2	are needed. An overall decrease in the number and consequences of pipeline						
3	incidents is the goal, but it will take many years of accumulating data to						
4	determine with confidence that there is a declining trend. The following overall						
5	program measures are reported on an annual basis in Form PHMSA F 7100.1-1						
6	Annual Report for Calendar Year (reporting year) Gas Distribution System:						
7	• Excavation Damages;						
8	• Leaks Repaired;						
9	<ul> <li>Number of Hazardous Leaks Repaired; and</li> </ul>						
10	<ul> <li>Mechanical Fitting Failures</li> </ul>						
11	2. Description of RAMP Mitigations						
12	All of the DIMP activities are mitigation measures addressing safety risks identified in						
13	the 2021 RAMP Report: Incident Related to the Medium-Pressure System (Excluding Dig-In)						
14	chapter.						
15	Table KS-11 below provides the RAMP activities, their respective cost forecasts, and the						
16	RSEs for this workpaper. For additional details on these RAMP activities, please refer to our						

RAMP workpapers (Ex. SCG-09-WP).

18

1	
2	
3	

RAMP Activity O&M Forecasts by Workpaper In 2021 \$ (000s)						
Workpaper	RAMP ID	Activity	2021 Embedded- Recorded	TY 2024 Estimated	Change	GRC RSE
2TD002.000	SCG- Risk-3 - C20	DIMP - Distribution Riser Inspection Program (DRIP)	20,478	24,024	3,546	115.5
2TD002.000	SCG- Risk-3 - C21 T1- T2	DIMP - Distribution Risk Evaluation and Monitoring System (DREAMS)	5,821	7,333	1,512	T1 - 0.3 T2 - 0.1
2TD002.000	SCG- Risk-3 - C22	DIMP - Gas Infrastructure Protection Program (GIPP)	1,107	1,548	441	36.3
2TD002.000	SCG- Risk-3 - C23	DIMP - Sewer Lateral Inspection Project (SLIP)	17,915	20,253	2,338	1.0
		Sub-Total	45,321	53,158	7,837	

**TABLE KS-11** 

#### 3. **Forecast Method**

and processes are used for all DIMP activities.

The forecast method developed for this cost category is base-year recorded with adjustments to account for changes from the base year through forecast years. SoCalGas implemented DIMP on August 2, 2011, as mandated by the regulations. Increases in activity such as with DIMP DREAMS plans (e.g., VIPP), continuous enhancements to existing PAARs, and the identification and development of prospective PAARs are all reasons a historical average or linear forecasting method would not be appropriate. The forecast methodology is fundamentally rooted on average unit cost.

The costs associated with program management activities (e.g., GIS, reporting, threat

identification) are allocated to the various DIMP tranches by overall PAAR spend as these tools

## 4. Cost Drivers

Incidents in the gas industry, such as the failure that occurred in Saint Paul, Minnesota on February 1, 2010, when a contractor cut a natural gas line while attempting to unclog a sewer pipe, causing an explosion and fire, and the explosion that occurred in Cupertino, California on August 31, 2012, when a plastic pipe (Aldyl-A) failed, damaging a condominium,<sup>33</sup> have validated and reinforced the need for Distribution operators to continue investing in plans such as the SLIP and VIPP previously discussed to address risk on an accelerated scale not typically experienced by the industry in decades prior. The VIPP and the BSRP are the main cost drivers for the increased cost during this 2024 GRC since the program will continue to ramp-up to address the threat of non-state-of-the-art pipes more vigorously, as recommended in D.19-09-051.<sup>34</sup> The cost drivers behind this forecast include both labor and non-labor components. The cost drivers for labor are the Program Management teams required to provide direction, guidance, and oversight to meet compliance and program requirements, as well as the supplemental contracted non-labor for process improvement, process guidance, and peak activity level support. The cost drivers for the eGIS are based on the activities required to maintain the eGIS, the number of data model changes required to support regulation integration of various databases. The cost drivers for the PAARs discussed above are based on the activities required to gather necessary information, integrate and analyze that information, analyze potential mitigation activities, and implement the selected mitigation approach.

## C. SIMP

# 1. Description of Costs and Underlying Activities

SoCalGas originally modeled SIMP after elements of the federally mandated Transmission Integrity Management Program. Since then, federal and state regulations have taken effect, SIMP activities are compliance-driven and follow an established assessment cycle. SIMP O&M work consists of physical well inspection using state-of-the-art inspection technologies, risk management, and data management of the activities of the Underground Gas Storage program. SIMP Capital work consists of well repairs that may result from the physical

<sup>&</sup>lt;sup>33</sup> Similar situations have occurred in the SoCalGas territory, such as an incident that occurred in Los Angeles on February 11, 2012, when a contractor struck a natural gas line while attempting to unclog a sewer pipe, causing a fire in a home, and an incident that occurred in Pasadena on November 18, 2018, when a plastic pipe (Aldyl-A) failed, igniting and damaging a home.

<sup>&</sup>lt;sup>34</sup> D.19-09-051, p.192.

well inspections and is further discussed in Section VI-C. The costs of implementing the SIMP, as described below, will be balanced and recorded in a regulatory balancing account, the Storage Integrity Management Program Balancing Account (SIMPBA), as described in the Regulatory Accounts testimony of Rae Marie. Yu (Ex. SCG-38). Continuing the balancing account treatment is appropriate to address new, revised, and proposed integrity regulations governing gas storage projects and varying costs stemming from, for example, the variable nature of well inspection strategies and responsive actions. As referenced in the introduction, applicable regulations drive SIMP activities, including the CalGEM requirements of a two-year reinspection cycle under 14 CCR § 1726. SoCalGas submitted a formal request to CalGEM pursuant to 14 CCR § 1726.6(a)(2) to update the re-inspection cycle to a risk-based schedule after performing reassessments on all of the applicable wells and CalGEM is currently considering the request. The forecast presented in our workpapers assumes that CalGEM will approve extensions on wells over time and should a less frequent inspection schedule be adopted or rejected, the balancing account treatment of SIMP allows the re-inspection funds to be either returned or recovered. In addition, CalGEM has issued draft regulations as of the date of this testimony-Gas Storage Chemical Inventory and Root Cause Analysis Regulations (SB 463, 14 CCR § 1726). CalGEM expects to publish the final rule in Q1 of 2023. It is not known whether additional new regulations will be proposed through the TY 2024 GRC cycle. Should the balance in the SIMPBA exceed the forecast due to unanticipated activities, such as additional inspection measures, a more complex remediation or abandonment of a storage well, or data integration enhancements, recovery of account balances above authorized levels could be requested through an advice letter, as described by Ms. Yu (Ex. SCG-38). In general, the activities performed in compliance with increasing regulatory

requirements that drive the future O&M costs for SIMP are summarized below, with additional detail in the supplemental workpapers. SoCalGas employees supporting the SIMP are organized in both operational and technical support groups that provide delivery of services essential to operating and maintaining the safety, integrity, security, and reliability of critical gas delivery assets. O&M costs and activities are described in the following categories: Program Management, Integrity Demonstration, Verification and Monitoring Practices, Pressure Monitoring and Alarming, and Wellhead Leak Detection and Repair.

- Program Management: The Integrity Management organization is tasked with 1 2 such responsibilities as developing and implementing processes and procedures to 3 manage storage well integrity and compliance with new underground storage 4 regulations; advancing the approach to data management, data governance and 5 risk assessment; developing and tracking training of Company employees on 6 procedures pertinent to storage integrity management; and supporting execution 7 of drills and exercises to evaluate emergency response plans. The Integrity 8 Management organization supports numerous efforts aimed at reducing the risk of 9 an incident related to the storage system.
- 10 Data Management: Data Management for the SIMP includes the gathering, 11 review, and integration of various data elements associated with determining 12 potential threats. Well-related information, inspection results, geological information, close-out documentation, and operational data are stored, 13 14 maintained, and accessible via company-approved repositories. As such, well-15 related data is gathered, reviewed, and inputted by the data management team into 16 the WellView application. The scheduling of any well work that requires a rig to 17 complete is managed and tracked by the SIMP team in the RigView application. 18 The Well Information Management System (WIMS) provides the well data in a 19 Power BI dashboard platform which allows for increased monitoring, 20 transparency, and accessibility across the organization; the data used to inform 21 and manage the SIMP is used for other company initiatives related to the storage 22 fields. In addition, electronic Storage records have been consolidated in the Open 23 Text Record Document Management System (RDMS) platform, which complies 24 with the regulatory requirements set forth for Well Records Management in 49 25 CFR § 192.12.
  - <u>Auditing and Reporting:</u> Operators of underground natural gas storage facilities, as defined per 49 CFR § 192.3, are required to submit an annual report per § 191.17 and § 191.7. The report is submitted via DOT Form PHMSA 7100.4-1 no later than March 15 for the reporting period ending December 31 of the previous year. The Underground Natural Gas Storage Facility Annual Report provides

26

27

28

29

1	information about the wells, reservoir, and geologic storage formations at the
2	facilities, including the following:
3	• Gas volumes (working gas capacity, base gas, production volume, and
4	injection volume);
5	• Reservoir characteristics;
6	• Well counts (injection and/or withdrawal wells; monitoring and/or
7	observation wells; new wells; and abandoned wells);
8	• Well safety valves;
9	• Well gas flow; and
10	• Well maintenance.
11	• <u>Integrity Demonstration, Verification, and Monitoring Practices</u> : These costs
12	include well log expenses associated with O&M well mechanical integrity testing,
13	including baseline, full, partial, and recurrent. As mentioned above, a 24-month
14	recurrence interval of mechanical integrity testing is required by CalGEM. The
15	cost of logs to inspect one well can range from \$75K to \$165K. In some cases,
16	logs may be repeated during a well inspection and this can be due to validation
17	testing after a well undergoes modification. As such, the average cost of
18	inspection for one well is approximately \$120K.
19	2. Description of RAMP Mitigations
20	All of the SIMP activities are mitigation measures addressing safety risks identified in the
21	2021 RAMP Report: Incident Related to the Storage System (Excluding Dig-In) chapter.
22	Table KS-12 below provides the RAMP activities, their respective cost forecasts, and the
23	RSEs for this workpaper. For additional details on these RAMP activities, please refer to our
24	RAMP workpapers (Ex. SCG-09-WP).
25	

RAMP Activity O&M Forecasts by Workpaper In 2021 \$ (000s)							
Workpaper	RAMP ID	Activity	2021 Embedded- Recorded	TY 2024 Estimated	Change	GRC RSE	
2TD003.000	SCG- Risk-4 - C01	Integrity Demonstration, Verification, and Monitoring Practices	16,800	16,675	-125	4.3	
		Sub-Total	16,800	16,675	-125		

# **TABLE KS-12**

#### 3. **Forecast Method**

The forecast method developed for this cost category is base-year recorded. This method is most appropriate because the base year best represents the current organization and costs. While there are historical data available, prior years are not the best reflection of future activities due to the fact that SIMP requirements continue to evolve over time. For the TY2024 GRC, SIMP work is appropriately forecasted by adjusting the base year recorded costs for the assumed decrease in inspections described in Section IV-C-1.

There is an expectation that additional regulatory requirements will continue to be proposed, revised, and enacted, maintaining the need for compliance in a quick-paced environment that can be safely met with flexibility in cost forecasting. As stated earlier, CalGEM has issued draft regulations as of the date of this testimony—Gas Storage Chemical Inventory and Root Cause Analysis Regulations (SB 463, 14 CCR § 1726). CalGEM expects to publish the final rule in Q1 of 2023.

The forecasted costs proposed herein largely reflects assumed implementation requirements of all regulations on underground gas storage.

#### 4. **Cost Drivers**

The cost drivers behind these forecasts are safety, risk management, and state and federal regulations. The primary drivers for the TY2024 GRC are the CalGEM Requirements through California Underground Gas Storage Projects CalGEM 14 CCR §1726 and PHMSA Underground Natural Gas Storage regulations §192.12. CalGEM Underground Injection Control (UIC) requirements and other

# 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 24 25

federal, state, and local agency considerations also play a role. Changes to regulatory
 requirements may affect actual costs incurred, such as changes to assessment cycles as discussed
 in Section IV-C-1. Cost drivers for individual components of SIMP O&M work are cited in the
 corresponding workpapers (Ex. SCG-09-WP).

## D. FIMP

### 1. Description of Costs and Underlying Activities

The costs associated with implementing a new Facilities Integrity Management Program (FIMP) promote and support the safety and integrity of the company's facilities, which include storage fields, compressor stations, renewable natural gas compression facilities, pressure limiting stations and natural gas vehicle fueling stations. The FIMP is based on principles published by the Pipeline Research Council International<sup>35</sup> (PRCI) and Canadian Energy Pipeline Association<sup>36</sup> (CEPA) for pipeline companies. The FIMP differs from other integrity management programs as the type of equipment located within facilities varies substantially (for example, vessels, tanks, piping of different materials/grades, electrical equipment, rotating equipment such as pumps and compressors). The FIMP will include the development and implementation of comprehensive inspection programs for various types of equipment such as fixed equipment. These programs include an American Petroleum Institute (API) 510 pressure vessel inspection program, API 570 piping inspection program, electrical equipment integrity program (based on National Fire Protection Association (NFPA) 70B), and vibration-monitoring rotating equipment programs. The Company will also develop risk models for the various types of facilities equipment to inform preventative or mitigative measures based on risk. Under the FIMP, the Company will also enhance data collection and data management activities on its facilities equipment.

The FIMP is expected to begin in 2024 as an incremental safety program. In 2022 and 2023, activities to inform the development of the FIMP will be performed by the Gas Distribution, Gas Transmission, and Gas Storage departments. Using existing procedures and expertise, these departments will perform select off-cycle inspections with additional measures that align with industry best practices. These pilot projects will be used to develop standardized

<sup>&</sup>lt;sup>35</sup> PRCI, Facility Integrity Management Program Guidelines – PRCI IM-2-1, Release Date: December 23, 2013.

<sup>&</sup>lt;sup>36</sup> CEPA, Facilities Integrity Management Program Recommended Practice, 1st Edition, May 2013.

1 procedures for the FIMP. Upon the start of the FIMP in 2024, incremental inspections and 2 remediation as a result of those inspections will be managed by the FIMP organization. 3 The following initiatives under the FIMP formalize and expand on existing activities 4 which allow for early detection of safety related items: 5 Pressure Vessel Integrity Management Program (PV-IMP): To address facility • threats such as equipment failure, external and internal corrosion, under FIMP, the 6 7 company is implementing a comprehensive plan based on API 510 and API RP 8 572 to manage the integrity of pressure vessels located at its compressor stations, storage facilities, NGV facilities and other transmission facilities.<sup>37</sup> Under this 9 10 program, the Company is applying integrity management principles to pressure 11 vessel integrity management by integrating an inventory of its pressure vessels 12 into a Plan Condition Maintenance Software (PCMS), performing baseline inspections, developing policies and procedures to address vessel data 13 14 management and tracking pre-assessment, assessment and post-assessment 15 processes and projects. 16 Aboveground Tank Integrity Management Program (AGT-IMP): For compressor 17 stations and storage facilities, the Company is implementing a systematic and data 18 centric approach to maintain tank integrity under the FIMP to mitigate facility 19 threats such as internal and external corrosion and equipment failure. Currently, 20 inspections are performed at the abovementioned facilities to comply with Spill 21 Prevention, Control, and Countermeasures (SPCC) 40 CFR Part 112 22 requirements. Under the FIMP, the company will collect and verify tank 23 inventory in PCMS for Storage and Transmission facilities and formalize a 24 comprehensive approach to tank integrity management by developing policies and 25 procedures to implement a standardized and data centric approach to schedule and 26 perform inspections and track post-inspection projects such as 27 repairs/replacements. 28 Piping Inspections:

<sup>&</sup>lt;sup>37</sup> Other transmission facilities include, but are not limited to, pressure limiting stations, producer sites, SB 1383 renewable natural gas facilities owned and operated by the company.

1		• Storage Facilities: In 2019, the company began performing API 570
2		inspections on certain aboveground segments of piping as a best practice.
3		Under the FIMP, the company will enhance its inspection program for its
4		gas storage facilities by developing and implementing inspection practice
5		for aboveground injection/withdrawal piping and belowground piping that
6		meets the environmentally sensitive criteria outlined in CCR Title 14. In
7		addition, the Company will implement practices to track inspections and
8		post-inspection activities and integrate its inspection data across multiple
9		databases to enable its long-term goals of adopting a risk-based inspectio
10		strategy on piping at its storage facilities. The Company will continue to
11		look for innovative inspection technologies to inspect belowground
12		piping.
13		• Material Verification for Transmission Facilities: The Company is
14		engaging in data collection and baseline inspections (positive material
15		identification) for pipe segments under the FIMP for its natural gas
16		containing piping segments within its transmission compressor stations.
17	•	Inspection Workflow Management Tool: This project will develop a work
18		management system to support inspection lifecycle process to enhance
19		coordination, management and tracking of decisions, processes and handoffs
20		between departments. The system will support monitoring of inspections and
21		remediation projects, planning, identification of risks, compliance, and KPI
22		development.
23		• Assessment Planning: Determine scope for the (annual) assessment cycle o
24		tanks and vessels.
24 25		<ul> <li>tanks and vessels.</li> <li><i>Pre-Assessment</i>: Determine assessment methods and confirm inspection</li> </ul>
24 25 26		<ul> <li>tanks and vessels.</li> <li><i>Pre-Assessment</i>: Determine assessment methods and confirm inspection types.</li> </ul>
24 25 26 27		<ul> <li>tanks and vessels.</li> <li><i>Pre-Assessment</i>: Determine assessment methods and confirm inspection types.</li> <li><i>Assessment</i>: Perform inspection; review and document results.</li> </ul>
24 25 26 27 28		<ul> <li>tanks and vessels.</li> <li><i>Pre-Assessment</i>: Determine assessment methods and confirm inspection types.</li> <li><i>Assessment</i>: Perform inspection; review and document results.</li> <li><i>Post-Assessment</i>: Formalize results and deliver to Operations; identify and</li> </ul>
24 25 26 27 28 29		<ul> <li>tanks and vessels.</li> <li><i>Pre-Assessment</i>: Determine assessment methods and confirm inspection types.</li> <li><i>Assessment</i>: Perform inspection; review and document results.</li> <li><i>Post-Assessment</i>: Formalize results and deliver to Operations; identify and track remediations.</li> </ul>
<ol> <li>24</li> <li>25</li> <li>26</li> <li>27</li> <li>28</li> <li>29</li> <li>30</li> </ol>		<ul> <li>tanks and vessels.</li> <li><i>Pre-Assessment</i>: Determine assessment methods and confirm inspection types.</li> <li><i>Assessment</i>: Perform inspection; review and document results.</li> <li><i>Post-Assessment</i>: Formalize results and deliver to Operations; identify and track remediations.</li> <li><i>Response to Assessment</i>: MOC process for remediations requiring non-in-</li> </ul>
24 25 26 27 28 29 30 31		<ul> <li>tanks and vessels.</li> <li><i>Pre-Assessment</i>: Determine assessment methods and confirm inspection types.</li> <li><i>Assessment</i>: Perform inspection; review and document results.</li> <li><i>Post-Assessment</i>: Formalize results and deliver to Operations; identify and track remediations.</li> <li><i>Response to Assessment</i>: MOC process for remediations requiring non-in-kind repairs/alterations.</li> </ul>

1 Electrical Equipment Integrity Management Program (EEIMP): The Company 2 will develop and implement a new Electrical Equipment Integrity Management program based on NFPA 70B.<sup>38</sup> While electrical equipment is not itself gas 3 carrying equipment, electricity is required to operate certain compressors and 4 5 other equipment used to detect or control various aspects of gas flow and pressure. To mitigate the risk of equipment failure, under the FIMP, the company 6 7 is adopting industry best practices including NFPA 70B and ANSI/NETA 8 standards for inspections and maintenance of plant electrical equipment at 9 compressor stations, gas storage facilities and NGV facilities. In 2021, the 10 Company began data collection to survey and tag electrical equipment for future input into a new database known as PowerDB $^{39}$  for inspections and maintenance. 11 12 The Company plans to procure the new database and launch inspections and 13 maintenance projects at the abovementioned facilities beginning 2022. 14 SoCalGas proposes that these costs be balanced and recorded in a new Facilities Integrity

SoCalGas proposes that these costs be balanced and recorded in a new Facilities Integrity Management Program Balancing Account (FIMPBA), as described in the Regulatory Accounts testimony of Ms. Yu (Ex. SCG-38). Similar to other integrity management balancing accounts, should the balance in the FIMPBA exceed the forecast due to unanticipated activities, such as extensive remediation from inspections or remediation of equipment in an environmentally sensitive or difficult to access area, increased inspections based on continual threat and risk evaluations, or enhancement of data management practices, recovery of account balances above authorized levels could be requested through an advice letter, as described by Ms. Yu (Ex. SCG-38).

23

15

16

17

18

19

20

21

22

24

25

26

# 2. Description of RAMP Mitigations

All of the FIMP activities are mitigation measures addressing safety risks identified in the 2021 RAMP Report: Incident Related to the High-Pressure System (Excluding Dig-In) and Incident Related to the Storage System (Excluding Dig-In) chapters.

<sup>&</sup>lt;sup>38</sup> National Fire Protection Association Recommended Practice for Electrical Equipment Maintenance.

<sup>&</sup>lt;sup>39</sup> PowerDB is a software package designed to manage test data from electrical equipment maintenance and testing activities.

Table KS-13 below provides the RAMP activities, their respective cost forecasts, and theRSEs for this workpaper. For additional details on these RAMP activities, please refer to ourRAMP workpapers (Ex. SCG-09-WP).

1	
2	
3	
4	

# TABLE KS-13RAMP Activity O&M Forecasts by WorkpaperIn 2021\$ (000s)

Workpaper	RAMP ID	Activity	2021 Embedded- Recorded	TY 2024 Estimated	Change	GRC RSE
2TD004.000	SCG- Risk-1 - C20	Facilities Integrity Management Program (FIMP) - Transmission	0	2,482	2,482	3.1
2TD004.000	SCG- Risk-1 - NEW 01	NEW - Facility Integrity Management Program (FIMP) - Distribution	0	1,397	1,397	15.5
2TD004.000	SCG- Risk-4 - M01	Facility Integrity Management Program (FIMP) - Storage	0	11,074	11,074	1.0
		Sub-Total	0	14,953	14,953	

# 3. Forecast Method

The forecast method developed for this cost category is zero-based. The FIMP is a new undertaking which applies a systematic approach to managing the company's facilities equipment. Cost forecasts developed for the program were chosen to be zero-based. Costs from the pilot programs initiated under FIMP beginning in 2019 have been utilized to develop the zero-based forecast.

# 4. Cost Drivers

The cost drivers behind this forecast include both labor and non-labor components. The cost drivers for labor are driven by the Program Management teams required to provide direction, guidance, and oversight to meet program requirements, as well as supplemental contracted non-labor for process improvement, process and industry best practice guidance, and peak activity level support. In general, the cost drivers are based on the number of inspections, repairs, and mitigation activities to achieve program objectives – namely the adoption of industry recommendations and best practices to enhance the safety and integrity of the company's facilities equipment. While SoCalGas has identified facilities and stations as the primary unit for

the purposes of tracking activity and evaluating the RSE for FIMP, costs are primarily driven by the number and types of equipment to be inspected.

E.

1

# Gas Safety Enhancement Programs

# 1. Description of Costs and Underlying Activities

Following pipeline incidents that occurred in San Bruno, California and Marshall, Michigan, Congress issued the Pipeline Safety, Regulatory Certainty, and Job Creation Act of 2011 (2011 Pipeline Safety Act), which contained several mandates to improve pipeline safety.

In 2011, PHMSA issued an Advanced Notice of Proposed Rulemaking (ANPRM) titled "Safety of Gas Transmission and Gathering Pipelines." In March 2018, due to the number of regulatory recommendations and topics, PHMSA announced that they would split the proposed regulations into three categories: Part 1, Part 2, and Part 3.

Part 1 (GTSR Part 1), published in October 2019, included new requirements for MAOP Reconfirmation, Material Properties and Attributes Verification, Analysis of Predicted Failure Pressure, Medium Consequence Areas (MCA), and expanded assessments.

Part 2 (GTSR Part 2), which is expected to be finalized and published in June 2022, includes new requirements for updated repair criteria for non-HCAs, updates to corrosion control requirements, inspection of pipelines following extreme weather events, expansion of Management of Change (MOC) requirements, and strengthening assessment requirements.

Additionally, in December 2020 Congress reauthorized PHMSA's pipeline safety program through a legislative bill called The Protecting Our Infrastructure of Pipelines and Enhancing Safety (PIPES) Act of 2020.<sup>40</sup> The reauthorization includes congressional mandates based on areas where Congress believes additional oversight, research, or regulation is needed. The PIPES Act approves PHMSA's funding and programs to improve safety and environmental elements of pipelines including strengthening requirements for distribution integrity management programs and mandating the adoption of safety management systems, among other provisions.

The new and impending gas rules and regulations that SoCalGas has forecasted and is presented in our testimony include the PHMSA GTSR Parts 1 and 2 and the Valve Rule. While

<sup>&</sup>lt;sup>40</sup> H.R. 133 – Consolidated Appropriations Act, 2021; Division R – Protecting Our Infrastructure of Pipelines and Enhancing Safety Act of 2020, available at (https://www.congress.gov/bill/116thcongress/house-bill/133/text/pl?overview=closed).

the impacts of the GTSR Part 1 have been assessed and are continually managed and validated by the Integrity Management department and supporting groups, there are requirements stemming from the GTSR Part 2 and Valve rules that will also result in incremental scope and impacts during this GRC period, which are further discussed below in our testimony. Activities and costs associated with the implementation of these three rules are presented in our testimony below and in Section VI, as well as in our workpapers (Ex. SCG-09-WP, SCG-09-CWP).

# a. GTSR Part 1 and the Integrated Safety Enhancement Plan

As introduced in the Pipeline Safety Enhancement Plan testimony of Bill Kostelnik (Ex. SCG-08), SoCalGas is proposing an Integrated Safety Enhancement Plan (ISEP) to comply with state and federal transmission pipeline safety regulations. In D.19-09-051, the Commission determined that Phase 2B pipelines must be addressed in the PSEP and required SoCalGas and SDG&E to propose a revised plan for Phase 2B pipeline segments.<sup>41</sup> In the same year, PHMSA published the GTSR Part 1. In addition to the expansion of TIMP activities as described in Section IV-A (e.g., outside-of-HCA assessments, predicted failure pressure analysis, material verification requirements), the GTSR Part 1 also introduced a new federal requirement to reconfirm the MAOP of transmission pipelines that meet the applicability requirements of 49 CFR § 192.624(a).

To comply with both state and federal regulations (Public Utilities Code (PUC) § 958 and 49 CFR § 192.624, respectively) and to more efficiently plan, manage, and execute projects for safety, compliance, and reliability, SoCalGas proposes in Mr. Kostelnik's testimony (Ex. SCG-05) that the PSEP remain scoped as the authorized Phases 1A, 1B, and 2A, and a new ISEP be authorized to address remaining transmission pipeline segments previously proposed under Phase 2B that have not been authorized.

Based on applicable state and federal requirements, SoCalGas reviewed these remaining pipeline segments to determine whether they are in the scope of the ISEP. In addition to the applicability requirements set forth by 49 CFR § 192.624(a), SoCalGas considered and prepared responses to the following directives from Ordering Paragraph 15 of D.19-09-051:

a) Identification of all in-service natural gas transmission pipelines (by location and including linear feet and the pipelines' categorization in Class locations 1- 4) that

<sup>&</sup>lt;sup>41</sup> D.19-09-051, Ordering Paragraph 15 at 779-780.

1		were tested under the American Standards Association (ASA) Code B31.842 and
2		for which test records exist (refer to Appendix C of our testimony)
3	b)	Identification of which pipelines for which SoCalGas recommends and does not
4		recommend a re-test and rationale for the recommendations (refer to Appendices
5		B and C of our testimony)
6	c)	Presentation of the pre-1970 ASA Code test records for the pipelines proposed to
7		be re-tested, and direct comparison of the test elements shown in the records to
8		the test elements set out in 49 CFR § 192.619 (refer to Appendix C of our
9		testimony)
10	d)	An evaluation by an independent engineer that SoCalGas's proposed
11		determination of which pipelines to re-test or not to re-test is a reasonable
12		engineering judgement (refer to Appendix D of our testimony)
13	e)	The forecast costs of re-testing (refer to sections IV-E-1-a, VI-E-1-a, and VI-F);
14		and
15	f)	Consistent with the RAMP framework, a complete discussion of the risk-spend
16		efficiency of the dollars proposed to be spent (refer to the testimony of Gregory S.
17		Flores and R. Scott Pearson (Ex. SCG-03/SDG&E-03, Chapter 2) and section II-B
18		of our testimony for more details about RSEs).
19	SoCal	Gas developed a technical evaluation through an independent engineering firm, the
20	selection of w	hich was shared with the CPUC's Safety Enforcement Division, to assess the
21	necessity of re	e-testing or replacing pipeline segments proposed previously under PSEP Phase 2B.
22	In compliance	with item "d" above, this technical evaluation was reviewed by an independent
23	third-party fir	m for "reasonable engineering judgment." The technical evaluation was then
24	incorporated i	nto the flow chart presented in Appendix B – ISEP Scoping Process which
25	integrates fede	eral requirements and includes a review for traceability, verifiability, and
26	completeness.	43
27	Follow	ving this flow chart, SoCalGas identified approximately 1,100 miles of

transmission pipelines to include in the ISEP, which are further detailed in Appendix C -

<sup>&</sup>lt;sup>42</sup> Also referred to as the American Society of Mechanical Engineers B31.8 standard.

<sup>&</sup>lt;sup>43</sup> 84 FR 52218-52219 (October 1, 2019).

*Current ISEP Scope*.<sup>44</sup> Based on continuous updates to our database, SoCalGas conservatively
 estimates that approximately 730 miles of transmission pipelines would remain in scope of the
 ISEP.

On June 23, 2020, shortly after the publication of the GTSR Part 1, FERC issued accounting guidance for pipeline testing costs.<sup>45</sup> In alignment with the FERC accounting guidance, SoCalGas plans to capitalize the ISEP costs incurred to reconfirm pipeline MAOP through pressure testing, which are costs incurred for first-time and one-time retesting costs to comply with new federal safety standards.<sup>46</sup> The forecast for the ISEP is based on an assumption that pipeline segments will generally be tested or replaced; however, 49 CFR § 192.624 permits operators to use any of six reconfirmation methods: pressure testing, pressure reduction, engineering critical assessment (ECA), pipe replacement, pressure reduction for pipeline segments with small potential impact radius (PIR), and alternative technology. Final reconfirmation of factors including, but not limited to, safety; constructability; customer, community, and environmental impacts; system reliability; costs, etc.

Capital costs forecasted for the ISEP are further discussed in Section VI-E of our testimony. The O&M costs for the ISEP are based on the expected spend to support activities, such as data and reporting management and training. These activities will be necessary to manage compliance with state and federal requirements, which includes the annual submission of Form PHMSA F 7100.2-1 Annual Report for Calendar Year (reporting year) Natural and Other Gas Transmission and Gathering Pipeline Systems, which was discussed in Section IV-A. The form will include data related to the ISEP, such as the number of system miles that lack sufficient records under the PHMSA definition of traceable, verifiable, and complete,<sup>47</sup> as well as miles that have been reconfirmed via the allowed reconfirmation methods.

The GTSR Part 1 also establishes a set of deadlines for pipeline segments that meet the applicability requirements established in 49 CFR § 192.624(a) – at least 50% of in-scope

<sup>&</sup>lt;sup>44</sup> The scope identified is based on data as of February 2022.

<sup>&</sup>lt;sup>45</sup> FERC Accounting Guidance, available at https://www.ferc.gov/sites/default/files/2020-06/AI20-3-000.pdf.

<sup>&</sup>lt;sup>46</sup> FERC Accounting Guidance, p. 2.

<sup>&</sup>lt;sup>47</sup> 49 CFR 192.624(b)(2); 84 FR 52218-52219 (October 1, 2019).

segments must be reconfirmed by July 3, 2028, while 100% of in-scope segments must be reconfirmed by July 2, 2035 or "as soon as practicable, but not to exceed 4 years after the pipeline segment first meets a condition of § 192.624(a) ... whichever is later."<sup>48</sup> More restrictive than the requirements of PUC § 958 (i.e., "as soon as practicable"), the federal deadlines will challenge SoCalGas's ability to manage reconfirmation projects to an annual forecast primarily due to the competing demands of compliance with the 50% and 100% milestones established by PHMSA while balancing SoCalGas's obligation to maintain gas system capacity planning to support system reliability. For this reason and reasons described below and in Section VI-E, SoCalGas requests authorization to establish a two-way Gas Safety Enhancement Programs Balancing Account (GSEPBA) – as described in the Regulatory Accounts testimony of Ms. Yu (Ex. SCG-38) – to track and recover actual costs incurred to comply with new gas safety regulations. Should the balance in the GSEPBA exceed the forecast due to unanticipated activities or scope, such as the issuance of additional new federal or state regulations, recovery of account balances above authorized levels could be requested through an advice letter, as described by Ms. Yu.

### b. GTSR Part 2

GTSR Part 2 is expected to be finalized in June 2022 and become effective twelve months later, though this may change pending the final rule language. The GTSR Part 2 NPRM proposed new requirements, further described below, with which SoCalGas will need to comply. The regulations in GTSR Part 2 are primarily aimed at managing and mitigating corrosion in gas pipelines, among other safety considerations. New and updated rule sections from GTSR Part 2 are expected to establish additional requirements such as those described below:

• Post-construction surveys to identify coating damage prior to commissioning or following repair/replacement no later than six months after backfilling. Remedial action must be completed within six months following completion of the survey.

• Use of a close interval survey as part of the monitoring, and remediation/ mitigation program to identify and correct deficiencies associated with cathodic protection under Subpart I. Remedial action must be completed within one year following completion of the survey.

<sup>8</sup> 84 FR 52247 (October 1, 2019).

1	•	Interference current surveys must be conducted periodically on all pipeline
2		segments near sources of stray current that could reduce the effectiveness of CP.
3		Remedial actions need to be taken within six months of the survey.
4	٠	Implement new program to identify potentially corrosive constituents and
5		evaluate effectiveness of the program once each calendar year, not to exceed 15
6		months.
7	•	Require permanent field repairs on segments in non-HCA areas. The timeline for
8		repairs is based on the type of anomalies found, and includes making [1]
9		immediate repairs, [2] repairs on a two-year timeframe, or [3] on no specified
10		scheduled; however, monitoring of the condition is required as part of ongoing
11		risk and integrity assessments. For immediate repairs, pressure reductions will be
12		required.
13	٠	In the event of extreme weather events, operators must inspect facilities to detect
14		conditions that could adversely affect the safe operation of the pipeline.
15		Inspections must be conducted with 72 hours after areas can be safely accessed.
16		Operators must take appropriate remedial action based on the information
17		collected during the inspections.
18	•	Expand MOC process for transmission segments to include those that are currently
19		outside of 49 CFR Part 192, Subpart O.
20	As the	requirements of the GTSR Part 2 are finalized, SoCalGas will continue to monitor
21	the final rule l	anguage and determine what activities will be impacted. In the meantime,
22	SoCalGas has	performed a preliminary analysis and the costs presented in workpapers are the
23	minimum incr	emental costs SoCalGas expects to incur in order to comply with the final rule.
24	While most of	the GTSR Part 2 incremental costs presented under the GSEP are related to
25	remediation of	f corrosion-related anomalies, which are further discussed in Section VI-E and
26	presented in C	apital workpapers (Ex. SCG-09-CWP), SoCalGas expects to incur incremental
27	O&M costs dr	iven by engineering and program management activities such as additional
28	surveys, data a	analysis, data management, materials management, etc. For more detail, refer to
29	our supplemer	ntal workpapers (Ex. SCG-09-CWP).
30	SoCal	Gas does not believe there will be significant incremental costs associated with

SoCalGas does not believe there will be significant incremental costs associated with some elements of the GTSR Part 2 since certain activities are already in place and SoCalGas

expects that the incremental activities for the following requirements will be limited to policy and procedural updates:

- Inspection of Pipelines Following Extreme Weather Events 49 CFR § 192.613
- Expanding Management of Change Procedures 49 CFR § 192.13, 49 CFR § 192.911
- Internal Corrosion 49 CFR § 192.478, 49 CFR § 192.927
- Development of SCCDA Procedures must meet NACE SP0204-2008 49 CFR § 192.929

As stated before, the GTSR Part 2 has not been published and the activities and costs discussed in our testimony and workpapers are based on a preliminary analysis of draft rule language and are subject to change. Taking the uncertainty of final impacts into consideration, SoCalGas believes that a GSEPBA is appropriate for the activities described in this section due to the safety- and compliance-driven nature of the work.

c. Valve Rule

Section 4 of the 2011 Pipeline Safety Act required PHMSA to issue regulations, if appropriate, requiring the use of automatic or remote-controlled shut-off valves (collectively, Rupture Mitigation Valves [RMV]), or equivalent technology, on newly constructed, or replaced natural gas or hazardous liquid pipeline facilities. Beginning in February 2020, PHMSA initiated the Valve Installation and Minimum Rupture Detection Standards rulemaking. The final rule was published in the Federal Register on April 8, 2022<sup>49</sup> and takes effect on October 5, 2022, with some sections taking effect on April 10, 2023.

The Valve Rule requires operators to install RMV on onshore gas transmission pipelines that have nominal diameters greater than or equal to 6 inches in diameter that are either newly constructed, or entirely replaced transmission pipeline segments (defined to be where more than two miles, in the aggregate, or pipeline is replaced within any five contiguous miles within any 24-month period).<sup>50</sup> In addition, the Valve Rule specifies spacing intervals from eight to twenty

<sup>&</sup>lt;sup>49</sup> Valve Installation and Minimum Rupture Detection Standards final rule, available at (https://www.federalregister.gov/documents/2022/04/08/2022-07133/pipeline-safety-requirement-ofvalve-installation-and-minimum-rupture-detection-standards).

<sup>&</sup>lt;sup>50</sup> 87 FR 20983 (April 8, 2022).
miles based on class location.<sup>51</sup> PHMSA has also revised the regulations regarding the identification of potential ruptures, notifications to public safety agencies, among other requirements. The final requirements address congressional mandates, incorporate recommendations from the National Transportation Safety Board, and are necessary to reduce the consequences of large-volume, uncontrolled releases of natural gas and hazardous liquid pipeline ruptures.

SoCalGas has performed a preliminary analysis of the final rule language and the costs presented in our workpapers are the minimum incremental costs SoCalGas expects to incur in order to comply with the final rule.

The Valve Rule will drive additional scope as pipeline projects meeting the applicability requirements will require the installation of RMV above and beyond those installed by SoCalGas under the PSEP Valve Enhancement Plan (VEP), which is addressed in Mr. Kostelnik's testimony Pipeline Safety Enhancement Plan (Ex. SCG-08).

As part of its PSEP filing for Rulemaking 11-02-019, SoCalGas submitted the VEP in response to the Commission's direction for the installation of "automated or remote-controlled shut-off valves" in proposed implementation plans.<sup>52</sup> The VEP works in concert with the PSEP to enhance system safety by augmenting existing valve infrastructure to accelerate SoCalGas's ability to identify, isolate, and contain escaping gas in the event of a pipeline rupture.

While both the Valve Rule and the VEP aim to accomplish the same objective of identifying and isolating pipelines in the event of a rupture, the VEP preceded the Valve Rule by approximately 10 years and is narrower in scope. The requirements of the Valve Rule and the VEP are summarized in Table KS-14 below.

<sup>&</sup>lt;sup>51</sup> 87 FR 20983 (April 8, 2022).

<sup>&</sup>lt;sup>52</sup> D.11-06-017 at 21, Conclusion of Law 9 at 30, and Ordering Paragraph 8 at 32.

1
T
2
4

valve Rule and PSEP VEP Comparison						
	Valve Rule	PSEP VEP				
<b>Type of Project</b>	New or Replacement	Replacement				
<b>OD Threshold</b> $\geq 6$ inches		≥12 inches				
SMYS	20%	30% or ≥200 psig				
Threshold						
<b>Class Location</b>	Class 3 or 4 OR HCA	Class 3 or 4 OR HCA				
Interval	20, 15, 8 Miles, Depending on Class Location	8 Miles				

TABLE KS14

# 

Since the Valve Rule requirements impact additional scope of transmission pipelines, and for the fact that the VEP was not scoped to continue after the completion of the authorized PSEP replacement projects, the VEP alone does not comply with the Valve Rule and SoCalGas will incur incremental costs above and beyond those requested under the VEP.

While most of the Valve Rule incremental costs presented under the GSEP are related to valve installations, which are further discussed in Section VI-E and presented in our Capital workpapers (Ex. SCG-09-CWP), SoCalGas expects to incur incremental O&M costs related to risk analysis, project management, engineering and design, environmental requirements, construction management, and updates to policies and procedures. Other requirements considered include O&M impacts of testing newly installed valves. For more detail, refer to our supplemental workpapers (Ex. SCG-09-CWP).

In the event of a rupture, failure, or other incident, the Valve Rule requires investigations of failures and incidents including lessons learned, analysis and post-incident summaries. The costs associated with these activities are difficult to forecast since they are based on the relative size of an incident. In addition, any project scope changes, or new projects not currently forecasted, resulting in an increased number of valves may impact O&M costs related to project management, engineering and design, environmental, and construction management. Taking these challenges of forecasting safety requirements into consideration, including those described in Section VI-E-1, SoCalGas believes that a GSEPBA is appropriate for the activities described in this section due to the safety- and compliance-driven nature of the work.

#### d. PIPES Act of 2020

While additional regulations currently under consideration of the PHMSA have not been forecasted and presented in our testimony and workpapers, it is not speculative that new rules and regulations will continue to impact SoCalGas's operations. As discussed earlier in this section, the PIPES Act of 2020 mandates additional safety regulations, research, etc. from PHMSA and current projections indicate many of the new regulations will be published in the next couple of years.<sup>53</sup> These regulations are expected to result in incremental safety and compliance activities which SoCalGas must undertake. Without certainty of the details of the final requirements, but with a certainty that new safety and compliance requirements will take effect during the GRC period, SoCalGas strongly recommends that a new GSEPBA – as described in the Regulatory Accounts of Ms. Yu's testimony (Ex. SCG-38) - be approved so that costs incurred due to compliance with safety regulations can be balanced and recorded.

#### 2. **Description of RAMP Mitigations**

All of the GTSR implementation activities are mitigation measures addressing safety risks identified in the 2021 RAMP Report: Incident Related to the High-Pressure System (Excluding Dig-In) chapter.

Table KS-15 below provides the RAMP activities, their respective cost forecasts, and the RSEs for this workpaper. For additional details on these RAMP activities, please refer to our RAMP workpapers (Ex. SCG-09-WP).

20

1

2

3

PHMSA, PIPES Act of 2020 Web Chart (April 8, 2022), available at (https://www.phmsa.dot.gov/legislative-mandates/pipes-act-web-chart).

RAMP Activity O&M Forecasts by Workpaper In 2021 \$ (000s)							
Workpaper	RAMP ID	Activity	2021 Embedded- Recorded	TY 2024 Estimated	Change	GRC RSE	
2TD005.000	SCG- Risk-1 - M01 T1- T2	Gas Transmission Safety Rule - MAOP Reconfirmation (HCA and Non- HCA)	0	1,000	1,000	T1 – 3.3 T2 – 11.4	
2TD005.000	SCG- Risk-1 - NEW 02	NEW - Valve Rule	0	381	381		
2TD005.000	SCG- Risk-1 - NEW 03	NEW - Gas Transmission Safety Program (GTSR) Part 2	0	275	275		
		Sub-Total	0	1,656	1,656		

TABLE KS-15

# 5 6 7 8 9 10 11 12 13 14 15

16

17

4

#### **3.** Forecast Method

The forecast method developed for this cost category is zero-based because it is a new set of programs without historical costs. Historical data from existing projects was generally used to develop the GSEP O&M forecasts; refer to our supplemental workpapers for additional information (Ex. SCG-09-WP, 2TD005.000). Due to the variability described in Section IV-E-1, zero-based forecasting is most appropriate.

#### 4. Cost Drivers

The cost forecast is based on compliance with federal safety regulations and cost drivers include labor and non-labor components. ISEP costs are primarily driven by program management requirements (e.g., reporting, training needs). For the GTSR Part 2, costs are primarily driven by the expected amount of pipeline surveys that will be required as currently indicated by proposed rule language. For the Valve Rule, costs are primarily driven by program management needs (e.g., development of procedures, training). Documentation of these cost drivers are included as supplemental workpapers (Ex. SCG-09-WP).

AK-TS-68

3

4

5

6

7

#### V. **SHARED COSTS**

As described in the Shared Services Billing, Shared Assets Billing, Segmentation, and Capital Reassignments Testimony of Ms. Le (Ex. SCG-30/SDG&E-34), Shared Services are activities performed by a utility shared services department (i.e., functional area) for the benefit of: (i) SDG&E or SoCalGas, (ii) Sempra Energy Corporate Center, and/or (iii) any affiliate subsidiaries. The utility providing Shared Services allocates and bills incurred costs to the entity or entities receiving those services.

8

9 10

#### TABLE KS-16 Shared O&M Summary of Costs

Table KS-16 summarizes the total shared O&M forecasts for the listed cost categories.

GAS INTEGRITY PROGRAMS In 2021 \$ (000s)						
(In 2021 \$) Incurred Costs (100% Level)						
<b>Categories of Management</b>	2021 Adjusted-	TY2024	Change			
	Recorded	Estimated				
A. TIMP	1,496	1,591	95			
B. DIMP	624	794	170			
C. FIMP	0	100	100			
D. GSEP	0	14	14			
Total Shared Services (Incurred)	2,120	2,499	379			

#### A.

12

11

13

14

15

16

17

18

19

20

21

22

#### TIMP

2.

#### 1. **Description of Costs and Underlying Activities**

The costs captured in Table KS-18 are incurred by SoCalGas in support of the SDG&E TIMP. For details about the SDG&E TIMP, please refer to our SDG&E testimony (Ex. SDG&E-09)

## **Description of RAMP Mitigations**

All of the SoCalGas TIMP shared services activities support mitigation measures addressing safety risks identified in the 2021 RAMP Report: Incident Related to the High-Pressure System (Excluding Dig-In) chapter. However, costs are included in the SoCalGas mitigations.

Table KS-18 below provides the RAMP activities, their respective cost forecasts, and the RSEs for this workpaper. For additional details on these RAMP activities, please refer to our RAMP workpapers (Ex. SCG-09-WP).

RAMP Activity O&M Forecasts by Workpaper In 2021 \$ (\$000)							
Workpaper	RAMP ID	Activity	2021 Embedded- Recorded	TY 2024 Estimated	Change	GRC RSE	
2200-	SCG-	Integrity	1,496	1,592	96	T1 – 4.0	
7000.000	Risk-1 -	Assessments &				T2 - 2.5	
	C21 &	Remediation					
	M2 T1-	(HCA and Non-					
	T2	HCA)					
		Sub-Total	1,496	1,592	96		

**TABLE KS-17** 

#### 3. Forecast Method

The forecast method developed for this cost category is base-year recorded. This method is most appropriate because the base year best represents the current structure of the organization and costs, with incremental adjustments for future considerations such as number of assessments or enhancements to the SDG&E TIMP processes and tools.

#### 4. Cost Drivers

Costs are driven by the SDG&E TIMP elements described in our SDG&E testimony (Ex. SDG&E-09).

#### B. DIMP

#### 1. Description of Costs and Underlying Activities

The costs captured in Table KS-19 are incurred by SoCalGas in support of the SDG&E DIMP. For details about the SDG&E DIMP, please refer to our SDG&E testimony (Ex. SDG&E-09).

#### 2. Description of RAMP Mitigations

All of the SoCalGas DIMP shared services activities support mitigation measures addressing safety risks identified in the 2021 SDG&E RAMP Report: Incident Related to the Medium-Pressure System (Excluding Dig-In) chapter. However, costs are included in the SoCalGas mitigations.

Table KS-18 below provides the RAMP activities, their respective cost forecasts, and the RSEs for this workpaper. For additional details on these RAMP activities, please refer to our RAMP workpapers (Ex. SCG-09-WP).

#### AK-TS-70

RAMP Activity O&M Forecasts by Workpaper In 2021 \$ (\$000)								
Workpaper	RAMP ID	Activity	2021 Embedded- Recorded	TY 2024 Estimated	Change	GRC RSE		
2200- 7001.000	SCG- Risk-3 - C21 T1	DIMP - Distribution Risk Evaluation and Monitoring System (DREAMS)	624	794	170	0.3		
		Sub-Total	624	794	170			

TARLE KS-18

## 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21

and tools.

1 2 3

# 4. Cost Drivers

**Forecast Method** 

Costs are driven by the SDG&E DIMP elements described in our SDG&E testimony (Ex. SDG&E-09).

The forecast method developed for this cost category is base-year recorded. This

development of new PAARs or changes/enhancements to the existing DIMP PAARs, processes,

method is most appropriate because the base year best represents the current structure of the

organization and costs, with incremental adjustments for future considerations such as the

#### C. FIMP

1.

2.

3.

#### Description of Costs and Underlying Activities

The costs captured in Table KS-20 are incurred by SoCalGas in support of the SDG&E FIMP. For details about the SDG&E FIMP, please refer to our SDG&E testimony (Ex. SDG&E-09)

#### **Description of RAMP Mitigations**

All of the SoCalGas FIMP shared services activities support mitigation measures addressing safety risks identified in the 2021 SDG&E RAMP Report: Incident Related to the High-Pressure System (Excluding Dig-In) chapters. However, costs are included in the SoCalGas mitigations.

Table KS-19 below provides the RAMP activities, their respective cost forecasts, and theRSEs for this workpaper. For additional details on these RAMP activities, please refer to ourRAMP workpapers (Ex. SCG-09-WP).

26

22

23

24

25

#### AK-TS-71

RAMP Activity O&M Forecasts by Workpaper In 2021 \$ (\$000)							
Workpaper	RAMP ID	Activity	2021 Embedded- Recorded	TY 2024 Estimated	Change	GRC RSE	
2200-	SCG-	NEW - Facilities	0	50	50	15.5	
7002.000	Risk-1 -	Integrity Management					
	NEW 01	Program (FIMP) –					
		SDG&E Distribution					
2200-	SCG-	NEW - Facilities	0	50	50	3.1	
7002.000	Risk-1 -	Integrity Management					
	NEW 04	Program (FIMP) -					
		SDG&E Transmission					
		Sub-Total	0	100	100		

TABLE KS-19

4 5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

#### 3. **Forecast Method**

The FIMP is a new undertaking which applies a systematic approach to managing the company's facilities equipment. Therefore, the cost forecast method selected for the program is zero-based.

#### 4. **Cost Drivers**

Costs are driven by the SDG&E FIMP elements described in our SDG&E testimony (Ex. SDG&E-09).

#### D.

2.

#### **Gas Safety Enhancement Programs**

#### 1. **Description of Costs and Underlying Activities**

The costs captured in Table KS-21 are incurred by SoCalGas in support of the SDG&E GSEP efforts (i.e., ISEP, GTSR Part 2 implementation, and Valve Rule implementation). For details about the SDG&E activities, please refer to our SDG&E testimony (Ex. SDG&E-09)

#### **Description of RAMP Mitigations**

All of the SoCalGas GSEP shared services activities support mitigation measures addressing safety risks identified in the 2021 SDG&E RAMP Report: Incident Related to the High-Pressure System (Excluding Dig-In) chapter. However, costs are included in the SoCalGas 20 mitigations.

21 Table KS-20 below provides the RAMP activities, their respective cost forecasts, and the 22 RSEs for this workpaper. For additional details on these RAMP activities, please refer to our RAMP workpapers (Ex. SCG-09-WP). 23

TABLE KS-20RAMP Activity O&M Forecasts by WorkpaperIn 2021 \$ (\$000)							
Workpaper	RAMP ID	Activity	2021 Embedded- Recorded	TY 2024 Estimated	Change	GRC RSE	
2200-	SCG-	Gas	0	10	10	T1 – 3.3	
7003.000	Risk-1 -	Transmission				T2 – 11.4	
	M01 T1-	Safety Rule -					
	T2	MAOP					
		Reconfirmation					
		(HCA and Non-					
		HCA)					
2200-	SCG-	NEW - Valve	0	2	2		
7003.000	Risk-1 -	Rule					
	NEW 02						
2200-	SCG-	NEW - Gas	0	2	2		
7003.000	Risk-1 -	Transmission					
	NEW 03	Safety Program					
		(GTSR) Part 2					
		Sub-Total	0	100	100		

#### 

VI.

Table KS-21 summarizes the total capital forecasts for 2022, 2023, and 2024.

**3.** Forecast Method

The GTSR Parts 1 & 2 and Valve Installation and Minimum Rupture Detection Standards rules are new requirements that SDG&E must implement. Historical recorded costs either do not exist or are not indicative of future impacts of these requirements, hence the cost forecast method selected for these activities is zero-based.

Costs are driven by the SDG&E GSEP activities and elements described in our SDG&E

#### 4. Cost Drivers

testimony (Ex. SDG&E-09).

AK-TS-73

CAPITAL

Capital Experior of Summary of Costs								
GAS INTEGRITY PROGRAMS								
	In 2021 \$	(000s)						
Categories of Management 2021 Estimated Estimated Estim								
	Adjusted-	2022	2023	2024				
	Recorded							
A. TIMP	112,637	134,129	134,979	167,838				
B. DIMP	212,813	231,052	231,744	232,119				
C. SIMP	87,231	54,417	46,791	26,982				
D. FIMP	0	0	0	2,366				
E. GSEP	113	6,936	48,340	108,588				
Total	412,794	426,534	461,854	537,893				

**TABLE KS-21** 

Canital Expanditures Summary of Casta

#### A. **TIMP (Budget Codes 312, 276, and 756)**

#### 1. **Description of Costs and Underlying Activities**

Budget Code 276 captures all TIMP-related capital costs for pipelines defined as transmission under DOT regulations and operated by the Gas Distribution organization within SoCalGas. The forecast for this budget code for 2022, 2023, and 2024 is \$20,818,000, \$14,600,000, and \$7,333,000, respectively.

Budget Code 312 captures all TIMP-related capital costs for pipelines defined as transmission under DOT regulations and operated by the Gas Transmission organization within SoCalGas. The forecast for this budget code for 2022, 2023, and 2024 is \$102,996,000, \$110,163,000, and \$150,990,000, respectively. Costs associated with repairs of Line 235 are further delineated in our workpapers (Ex. SCG-09-CWP) and a more detailed discussion of remediation activities and opportunities are described further below.

Lastly, Budget Code 756 captures all TIMP-related capital costs for IT-related activities such as implementing new software applications and data models to manage TIMP data. An initiative driving cost increases in this area is the development of a data lake, described in Section IV-A and for which costs are highlighted in Section VI-A-1-a below. The data lake would capture data from several asset sources and aggregate the data by asset class to identify risks and, ultimately, allocate resources. This will ultimately support the creation of an enterprise portal that will be the single source of pipeline data and would eventually provide customized map views of the system, highlight compliance needs, integrate spatial and non-spatial data, enhance real-time analytics and create a platform for enterprise-wide collaboration on safety and

reliability issues. The forecast for this budget code for 2022, 2023, and 2024 are \$10,315,000,
 \$10,215,000, and \$9,515,000, respectively.

The forecasted TIMP capital expenditures support the Company's core goals of providing safe, clean, and reliable service at reasonable rates. Through the TIMP, SoCalGas continually evaluates the transmission pipeline system and takes action through inspections, replacements, and other remediation activities to improve the safety and reliability of the system. Actual TIMP capital costs will be balanced and recorded in the TIMPBA, as described in the Regulatory Accounts testimony of Ms. Yu (Ex. SCG-38).

As previously discussed in Sections I and IV, operators of gas transmission pipelines are required to identify the threats to their pipelines, analyze the risks posed by these threats, assess the physical condition of their pipelines, and take actions, where possible, to address potential threats and integrity concerns before pipeline incidents occur. SoCalGas has focused on the ability of assessing pipelines using ILI with approximately 82% of transmission pipelines operated by SoCalGas in HCAs, and approximately 67% of the entire transmission system able to accommodate ILI tools as of the end of year 2021. As the TIMP evolves and new pipeline segments are included, SoCalGas continues to identify opportunities for expanding ILI assessments.

In general, ILI pipeline assessments – a predominantly O&M activity described in Section IV-A of our testimony – are performed using specialized devices that internally traverse the pipeline to collect information that is used to assess the pipeline condition, though some pipelines were not designed to accommodate these inspection tools. In order to conduct ILI assessments on these pipelines, retrofitting along the pipeline route – a predominantly capital activity – is sometimes necessary to allow sufficient clearance for the tool during inspection. A typical retrofit may include replacing valves with less-restrictive valves that allow inspection devices to traverse internally, insertion of tees with bars, and the change-out of bends and other fittings that may impede the progress of the inspection tool. Costs to retrofit pipeline segments are in addition to the installation of the tool launcher and receiver typically installed near the time of inspection. Once the retrofit is completed, the inspection tool is run, followed by excavations to both validate the inspection findings and determine necessary repairs, if needed. Conversely, SoCalGas may elect to alter or replace a pipeline segment if this option is more economically feasible compared to ILI and when construction can be implemented within the

#### AK-TS-75

mandated TIMP assessment schedule, thereby enabling future ILI assessments. Although the cost of retrofitting or replacing a pipeline to allow for ILI may be higher than alternative assessment methods, the condition information obtained through an ILI is extensive and can greatly facilitate analysis of time-dependent threats such as external and internal corrosion; additionally, new ILI tools continue to become available to operators and provide enhanced datagathering opportunities.

Once pipelines have been assessed through any of the PHMSA-approved methods, remediation measures are evaluated and may sometimes include the replacement of pipeline segments as detailed in Section IV-A-1 of this testimony. If replacement of pipe is necessary, SoCalGas also evaluates the segment to determine if fiber optics cables should be installed. The installation of fiber optics technology allows SoCalGas to detect construction activity or other external forces that could damage the pipeline and monitor changes that potentially indicate a leak, rupture, or pipeline movement.

Summarized previously in Section IV-A-1, SoCalGas continues to evaluate and implement enhanced TIMP processes and tools to maintain the integrity of the gas transmission pipeline system. Employing ILI tools capable of assessing cracks and crack-like features (e.g., CMFL) are an added value to the TIMP and may result in additional retrofitting when pipeline segments that were not previously ILI-capable, or were ILI-capable but not compatible with crack detection tools, are considered potential candidates for cracking risks. Costs presented in our workpapers (Ex. SCG-09-CWP) for the TIMP also include a forecast of expected impacts from the GTSR Part 2 Final Rule based on a preliminary analysis of proposed rule language. The rule, while not yet published, is expected to take effect in 2023 and will add additional clarifications and enhancements to existing requirements related to integrity assessments, such as changes to repair criteria for certain transmission lines in non-HCAs in a manner similar to what is currently established in 49 CFR § 192.933. Like with the HCA repairs, actual capital costs related to repair criteria for non-HCA transmission lines would be driven by pipeline assessments and findings.

Taking into consideration these elements of the TIMP, in the following section we discuss the Line 235 capital costs and activities in detail.

• Line 235 Integrity Management History and Background: Line 235 is a backbone transmission pipeline that carries natural gas from the Arizona border into the Los Angeles basin. This pipeline has been assessed by ILI four times since the federal government passed legislation requiring operators to establish the TIMP: 2005, 2009, 2014, and 2019. These assessments have resulted in over 300 repair excavations, with the repairs ranging from recoating of the existing pipeline to cylindrical replacement of multiple lengths of pipe. The extent and location of the repairs were determined by an engineering assessment of data generated by magnetic flux leakage (MFL) ILI tools used to inspect the pipeline.

Since the technology was made available, MFL in-line inspection tools have been among the most advanced technologies for detection and sizing of wall loss due to corrosion in steel pipelines. Despite the advantages of this technology, MFL tools have limitations. MFL technology can have difficulty detecting and characterizing deep, localized corrosion metal loss (such as pitting), and additionally complex corrosion where localized wall loss resides within larger overlapping areas of wall loss (pits within pits, or pits within generalized wall loss). In 2017, Line 235 experienced a rupture due to external pitting corrosion.<sup>54</sup> The section of pipe that ruptured had been inspected in 2005, 2009, and 2014, and the location of the rupture was influenced by both the shielding of cathodic protection current and the presence of deep, localized corrosion pits.<sup>55</sup> The limitation of the MFL inspection tool to accurately detect and size localized corrosion within an area of general corrosion resulted in the true condition of the pipe being mischaracterized. SoCalGas has since brought Line 235 back into service at a reduced operating pressure of 780 psi through targeted remediation efforts.

• <u>Line 235 Remediations to Complete by Test Year 2024</u>: As the pipeline continues to age, threats must be evaluated and remediated as required during each assessment cycle in accordance with 49 CFR Part 192, Subpart O. The cost forecast for Line 235 presented in our workpapers (Ex. SCG-09-CWP) captures

<sup>&</sup>lt;sup>54</sup> DNV-GL, Metallurgical Analysis of 30-Inch Diameter Pipeline 235 West Rupture (10/01/17), Final Report (November 30, 2017).

<sup>&</sup>lt;sup>55</sup> A desert environment introduces additional difficulties in maintaining effective cathodic protection on pipelines (e.g., cathodic protection shielding due to rocky soil, environmentally accelerated degradation of protective coal tar coating used to isolate pipe from the surrounding soil when pipe is installed).

1	the required minimum repair activities that must be completed by 2024 to
1	the required minimum repair activities that must be completed by 2024 to
2	maintain Line 235 operating at the current maximum operating pressure (MOP) of
3	780 psi and in compliance with 49 CFR Part 192, Subpart O. The interim
4	remediations focus on the section of Line 235 West that spans from
5	approximately 3.5 miles downstream (west) of Newberry Springs Compressor
6	Station to approximately 8.0 miles upstream (east) of the Victorville Base. These
7	interim remediations include the replacement of 41 segments of pipeline that
8	encompass a total of 3,055 feet of pipe. The segments were identified for
9	replacement based on a Corrosion Reliability Analysis (CRA) that evaluated the
10	results of the most recent assessment on a defect-by-defect basis (described in the
11	following section).
12	While the interim remediations will allow SoCalGas to continue to operate the pipeline
13	safely at 780 psi and in compliance with regulations until its next assessment scheduled for 2024,
14	SoCalGas's commitment to best-in-class pipeline integrity management practices has identified
15	additional necessary remediations post-test year 2024 to improve cathodic protection and enable
16	safe operation at its prior maximum operating pressure at 936 psi.
17	<u>Commitment to Best-In-Class Pipeline Integrity Management Practices:</u>
18	Following the 2017 rupture, SoCalGas performed a CRA of the 2014 ILI
19	assessment results to identify additional remediation locations that were not
20	initially identified for remediation in 2014. In the absence of a comparable
21	industry standard or requirement in the United States for conducting reliability
22	assessments, the Canadian Standards Association (CSA) Section Z662 Annex O
23	was utilized as a guideline for performing a CRA on Line 235. Although the CSA
24	is a Canadian Standard and is not a requirement for managing Line 235, the
25	methodology in the CSA provides an established framework with a precedence
26	among natural gas operators in Canada, and is useful for increasing the level of
27	sophistication used to evaluate Line 235 and identify effective remedial actions. <sup>56</sup>
28	The CRA used the information gained from the 2014 assessment and the rupture
29	in 2017 to identify pipe segments with similar characteristics to the segment that

<sup>&</sup>lt;sup>56</sup> There are currently no comparable methodologies established by United States regulatory agencies, but the methodologies established by the CSA have been used by other United States-based operators.

ruptured in 2017. The CRA identified six additional locations for remediation and resulted in the replacement of a total of 3.5 miles of pipe on Line 235 to bring the pipeline safely back into service.

In 2019, SoCalGas performed a coordinated assessment that integrated ILI results with an aboveground close interval survey (CIS) that evaluates the performance of the cathodic protection system. The integrated results were used to inform an additional CRA that assessed the likelihood of failure at each defect in addition to the aggregated likelihood of failure for the pipeline overall. Implementation of this CRA involved estimating corrosion growth rates (CGRs) for pipe joints and applying these rates to individual defects to predict likelihood of failure until the next assessment. To establish CGRs for each pipe joint, matched pairs of anomalies from both the 2014 and 2019 inspections were compared. Possible tool error and the behavior of adjacent defects were used to assign pipe joints a classification indicating both a level of confidence that corrosion is occurring, and an associated corrosion rate based on the changes in depth between inspections. Areas of ineffective cathodic protection and/or poorly performing or shielding coating identified by the CIS were aligned with the results of the CRA to develop a comprehensive mitigation analysis that was used to prioritize remediation activities.

The results of the CRA were also used to establish the probability of small leaks, large leaks, or rupture along the pipeline compared to the reliability criteria established in the CSA Section Z662 Annex O. The Annex O reliability criteria are based on likelihood of failure and consequence factors such as the intensity of the release (a small leak has a higher acceptable likelihood threshold than a large leak or rupture) and population density.

This comparison was used to evaluate remediation options for their effectiveness in reducing overall risk. SoCalGas considered several remediation options ranging from limited remediation focused on anomalies that require remediation before the next assessment, to full replacement of the entire pipeline. SoCalGas considered different combinations of cylindrical replacement of targeted pipe segments, recoating of pipe segments identified as having ineffective cathodic protection, installing new cathodic protection infrastructure such as rectifiers, and reducing the MOP.

#### 2. The Commission Should Authorize SoCalGas to Proceed Expeditiously with Post-Test Year Remediation of Line 235

In considering longer-term actions that will be required to manage the integrity of Line 235 and remain in compliance with federal regulations, SoCalGas will perform the repair option

described in the Gas Transmission Operations and Construction testimony of Steve Hruby (Ex. SCG-06) to return the pipeline to its operating capacity, which includes the remediation of anomalies that are projected to grow to 80% of pipe wall depth by the reassessment deadline in the next GRC cycle, replacement of approximately 15 non-contiguous miles of pipeline, recoating, and installation of new cathodic protection infrastructure along approximately 42 miles of the pipeline from the Newberry Springs compressor station to the Adelanto station. This repair option was determined to be necessary in order to comprehensively address safety and corrosion needs since the anomalies that have been discovered on the pipeline demonstrate that the cathodic protection system requires improvement to continue operating the pipeline safely in compliance with federal safety regulations found in 49 CFR Part 192, Subpart I.<sup>57</sup>

However, SoCalGas proposes full replacement of approximately 47 miles of Line 235 as an alternative to the repair option to manage long-term compliance. Considering pipeline safety and integrity management, a replacement is ideal since it would eliminate all time-dependent threats on the pipeline and enable the maximum assessment cycles allowed by federal regulations (i.e., 7-year cycle for HCA segments, 10-year cycle for non-HCA segments), rather than maintain the pipeline on its accelerated 5-year cycle as the repair option would. The replacement would improve the safety and reliability of the pipeline substantially while decreasing ongoing assessment and remediation costs.

Due to the expected completion date of either the repair or replacement remediation proposals on Line 235, explicit cost representations or revenue requirements for these proposals are not included in this GRC;<sup>58</sup> however, additional detail and comparison of the preliminary cost<sup>59</sup> and construction benefits associated with the two options are presented and further discussed in the Gas Transmission Operations and Construction testimony of Steve Hruby (Ex. SCG-06).

<sup>&</sup>lt;sup>57</sup> In the event the Commission orders SoCalGas to proceed with the repair option instead of full replacement, hydrotesting of the line will still be required to comply with PSEP (further discussed in the Pipeline Safety Enhancement Plan testimony of Bill Kostelnik (Ex. SCG-08)).

<sup>&</sup>lt;sup>58</sup> L235 interim remediation costs are, however, presented in our testimony and workpapers; TIMP costs incurred for L235 will continue to be tracked in the Line 235 Memo Account and PSEP costs will be recorded in the Line 235 Memo Account with clear accounting delineation as ordered in D.19-09-051.

<sup>&</sup>lt;sup>59</sup> Costs estimated for the repair and replacement options do not yet include the full impact of the Valve Rule due to its recent publication. Incremental scope will be evaluated by SoCalGas.

Line 235 is a key pipeline in SoCalGas's ability to supply customers with reliable service and as discussed in the Sustainability and Climate Policy testimony of Naim Jonathan Peress and Michelle Sim (Ex. SCG-02, Chapters 1 and 2), the continued investment in our high-pressure transmission backbone transportation system is critical to sustaining the Southern California energy infrastructure, supporting near and long-term energy reliability system needs, and is congruent with supporting the advancement of decarbonization measures.

#### **3.** Description of RAMP Mitigations

All of the TIMP activities are a mitigation measure addressing safety risks identified in the 2021 RAMP Report: Incident Related to the High-Pressure System (Excluding Dig-In) chapter, as well as the Cross-Functional Factor of Asset and Records Management chapter.

As stated in Section IV-A, though SoCalGas has identified separate tranches of activity within the TIMP, costs should be reviewed and authorized at the workpaper level since the activities presented in our testimony and workpapers are compliance-driven and must be completed as planned.

Table KS-22 below provides the RAMP activities, their respective cost forecasts, and the RSEs for this workpaper. For additional details on these RAMP activities, please refer to our workpapers (Ex. SDG&E-09-CWP).

18

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

RAMP Activity Capital Forecasts by Workpaper In 2021 \$ (000s)							
Workpaper	RAMP ID	Activity	2022 Estimated RAMP Total	2023 Estimated RAMP Total	2024 Estimated RAMP Total	GRC RSE	
002760.001	SCG-Risk- 1 - C21 & M2 T1- T2	Integrity Assessments & Remediation (HCA and Non-HCA)	20,818	14,600	7,333	T1 - 4.3 T2 - 2.6	
P03120.001	SCG-Risk- 1 - C21 & M2 T1- T2	Integrity Assessments & Remediation (HCA and Non-HCA)	102,996	110,163	150,990	T1 - 4.3 T2 - 2.6	
P07560.001	SCG-Risk- 1 - C21 & M2 T1- T2	Integrity Assessments & Remediation (HCA and Non-HCA)	6,509	6,409	5,709	T1 - 4.3 T2 - 2.6	
P07560.002	SCG-Risk- 1 - C21 & M2 T1- T2	Integrity Assessments & Remediation (HCA and Non-HCA)	3,806	3,806	3,806	T1 - 4.3 T2 - 2.6	
		Sub-Total	134,129	134,978	167,838		

**TABLE KS-22** 

4 5

6

7

8

9

10

11

12

#### 4. Forecast Method

The forecast method developed for this cost category is base-year recorded. The baseyear recorded method is most appropriate because the costs directly correlate to the number of assessments conducted each year, which varies from year to year. Results from assessments, coupled with the regulatory requirements for reassessment intervals, establish the reassessment plan (timeline) for pipelines, which cannot be extended.<sup>60</sup> Construction cost estimates are based on experience gained working on projects of similar scope in similar settings. The forecast methodology is fundamentally rooted in average remediation assumptions and costs and adjustments to the recorded base year cost is the most accurate representation.

<sup>&</sup>lt;sup>60</sup> See 49 CFR § 192.939(a) (establishing express requirements for determining the reassessment interval for covered pipelines, and stipulating that "the maximum reassessment interval by an allowable reassessment method is 7 calendar-years.").

#### 5. Cost Drivers

The primary underlying cost drivers for Budget Codes 312 and 276 relate to the number of required assessments and resulting activities as described in Section VI-A-1; retrofitting of pipelines, repairs, and replacements all drive capital costs. Cost drivers for Budget Code 756 are the continuous enhancements through new software applications and integrations to manage TIMP data also described in Section VI-A-1.

Additionally, while PHMSA has not yet published the GTSR Part 2 at the time of filing, it is expected to take effect no later than 2023 and TIMP impacts of the proposed language have been preliminarily assessed and incorporated into the forecasted costs. Based on an analysis of the proposed language, SoCalGas expects and has forecasted an increase in remediation activities on pipeline segments in areas outside of HCAs. However, changes in the final language or actual findings of pipeline assessments may result in additional costs. As stated in Section IV-A-3, the TIMPBA will allow SoCalGas to balance and recover actual incremental TIMP compliance costs resulting from the GTSR Part 2 regulation.

**B**.

#### DIMP (Budget Codes 277 and 756)

#### 1. Description of Costs and Underlying Activities

Budget Code 277 captures the capital costs related to DIMP that may be incurred as a result of PAARs and other activities. The forecast for this budget code for 2022, 2023, and 2024 is \$224,426,000, \$227,118,000, and \$227,493,000, respectively.

Budget Code 756 captures all DIMP-related capital costs for the IT-related activities such as implementing new software applications and data models to manage DIMP data. The forecast for this budget code for 2022, 2023, and 2024 are \$4,626,000 each year.

As previously discussed, operators of gas distribution pipelines are required to identify, evaluate,

risk rank, and mitigate the threats to their pipelines. This forecast is based on the

recommendation to replace identified system components at an accelerated rate. The DREAMS-

driven main and service replacement plans, VIPP and BSRP, represent activity that is

- incremental to routine replacement work and is required to maintain system integrity. These
- replacements are a primary activity driving capital forecasts and were discussed in Section IV-B
- of our testimony. As discussed in Section IV-B, the rate of VIPP replacements will be increased
- based on current quantitative risk results while the rate of BSRP replacements will be decreased.

The GIPP spending focuses on mitigation activities associated with the threat of vehicular
 damage as discussed in Section IV-B.

These forecasted capital expenditures support the Company's goals of providing safe, clean, and reliable service at reasonable rates. Actual DIMP-related capital costs will be balanced and recorded in the Post-2011 DIMPBA, as described in the Regulatory Accounts testimony of Ms. Yu (Ex. SCG-38). Specific details regarding Budget Code 277 and Budget Code 756 may be found in our capital workpapers, Ex. SCG-09-CWP.

#### 2. Description of RAMP Mitigations

All of the DIMP activities are mitigation measures addressing safety risks identified in the 2021 RAMP Report: Incident Related to the Medium-Pressure System (Excluding Dig-In) chapter.

Table KS-23 below provides the RAMP activities, their respective cost forecasts, and the RSEs for this workpaper. For additional details on these RAMP activities, please refer to our workpapers (Ex. SDG&E-09-CWP).

# TABLE KS-23RAMP Activity Capital Forecasts by WorkpaperIn 2021 \$ (000s)

Workpaper	RAMP ID	Activity	2022 Estimated RAMP Total	2023 Estimated RAMP Total	2024 Estimated RAMP Total	GRC RSE
002770 001	SCC Diale	DIMD Distribution Disk	211 751	212 407	212 840	T1 0.2
002770.001	3 - C21 T1-T2	Evaluation and Monitoring System (DREAMS)	211,731	212,407	212,649	T1 = 0.3 T2 = 0.1
002770.002	SCG-Risk- 3 - C22	DIMP - Gas Infrastructure Protection Program (GIPP)	14,675	14,711	14,644	36.3
D07560.001	SCG-Risk- 3 - C21 T1-T2	DIMP - Distribution Risk Evaluation and Monitoring System (DREAMS)	4,295	4,296	4,301	$T1 - 0.3 \\ T2 - 0.1$
D07560.002	SCG-Risk- 3 - C22	DIMP - Gas Infrastructure Protection Program (GIPP)	331	330	325	36.3
		Sub-Total	231,052	\$231,744	\$232,119	

#### 3. Forecast Method

The forecast method developed for this cost category is base-year recorded since the primary driver for cost are activities, projects, or programs that may change or be completed from year to year. Construction cost estimates are based on experience gained working on projects of similar scope in similar settings. DIMP forecasts also consider development of prospective PAARs that might not have existed in previous years. The forecast methodology is fundamentally rooted on average unit cost and adjustments to the recorded base year cost is the most accurate representation.

#### 4. Cost Drivers

The cost drivers behind this forecast include both a labor and non-labor component. The cost drivers for the labor component include the Program Management Teams required to provide direction, guidance, and oversight to meet compliance and program requirements, as well as the supplemental contracting non-labor for process improvement, process guidance, and peak activity level support. The underlying cost drivers for the non-labor component relate to the miles of mains and number of services targeted for replacement. Documentation of these cost drivers is provided in our capital workpapers, Ex. SCG-09-CWP. The VIPP is the main cost driver for the increased cost during this 2024 GRC since the program will continue to ramp-up to address the threat of non-state-of-the-art pipe more expeditiously, as recommended by the CPUC in D.21-05-003.

#### C. SIMP (Budget Code 441)

## 1. Description of Costs and Underlying Activities

Budget Code 441 captures all SIMP-related capital costs for the SoCalGas storage fields.
The forecast for this budget code for 2022, 2023, and 2024 is \$54,417,000, \$46,791,000, and \$26,982,000, respectively. Actual SIMP capital costs will be balanced and recorded in the SIMPBA, as described in the Regulatory Accounts testimony of Ms. Yu (Ex. SCG-38).
Capital costs are primarily driven by two distinct categories of work described below:
Integrity Demonstration, Verification, and Monitoring Practices: The forecasts for Integrity Demonstration, Verification, and Monitoring of wells for 2022, 2023,

and 2024, are\$52,917,000, \$45,291,000, and \$25,482,000, respectively. Remediation activities performed during, or as a result of integrity demonstration,

verification, and monitoring practices can reduce the risk of failure during operations

1	and are generally driven by the O&M activities described in Section IV-E of our
2	testimony. These activities may include replacement of the wellhead, replacement of
3	valves, replacement of the tubing and packer, installation of an inner casing string or
4	liner, and installation of shallow-set subsurface safety valves. As stated in Section
5	IV-C of our testimony, the cost forecast is based on an assumption that CalGEM will
6	approve a risk-based schedule of re-inspections over time; should this schedule be
7	approved or rejected, the balancing account treatment of SIMP would allow the re-
8	inspection funds to be either returned or recovered.
9	• <u>Abandonments</u> : The forecasts for SIMP abandonment of wells for 2022, 2023,
10	and 2024, are \$1,500,000 each year. The decision to plug and abandon a well is
11	driven by various factors including, but not limited to, well-specific information;
12	location-specific information; deliverability; operation and maintenance history;
13	and operational needs. SoCalGas expects to Plug and Abandon approximately
14	three gas storage wells through SIMP by TY 2024. These forecasted capital
15	expenditures support the company's goals of safety and risk management because
16	of the forward-looking nature of this work. All wells abandoned under SIMP
17	would have undergone logging inspections, and often remediation efforts, prior to
18	the decision to plug and abandon.
19	2. Description of RAMP Mitigations
20	All of the SIMP activities are mitigation measures addressing safety risks identified in the
21	2021 RAMP Report: Incident Related to the Storage System (Excluding Dig-In) chapter.

Table KS-24 below provides the RAMP activities, their respective cost forecasts, and the RSEs for this workpaper. For additional details on these RAMP activities, please refer to our workpapers (Ex. SDG&E-09-CWP).

RAMP Activity Capital Forecasts by Workpaper In 2021 \$ (000s)						
Workpaper	RAMP ID	Activity	2022 Estimated RAMP Total	2023 Estimated RAMP Total	2024 Estimated RAMP Total	GRC RSE
004410.001	SCG-	Integrity	52,917	45,291	25,482	4.3
	Risk-4 -	Demonstration,				
	C01	Verification, and				
		Monitoring Practices				
004410.002	SCG-	SIMP Well	1,500	1,500	1,500	2.6
	Risk-4 -	Abandonment and				
	C02	Replacement				
		Sub-Total	54,417	46,791	26,982	

**TABLE KS-254** 

The Integrity Demonstration, Verification, and Monitoring Practices and Abandonment and Replacement controls as presented in the RAMP report also include non-SIMP activities. Our testimony and workpapers present only the SIMP related activities and costs while the activities and costs associated with the Storage organization can be found in the testimony Gas Storage Operations and Construction of Mr. Bittleston and Mr. Hruby (Ex. SCG-10).

#### 3. Forecast Method

The forecast method developed for SIMP is base-year recorded. The base-year recorded method is most appropriate because the costs directly correlate to the number of inspections conducted each year, which varies from year to year. Results from inspections, coupled with the regulatory requirements for reinspection intervals, establish the timeline for inspections. Cost estimates are based on experience gained working on projects of similar scope in similar settings; however, costs are subject to variation with each well as remediations and abandonments are very well-specific. The forecast methodology is fundamentally rooted on average unit cost and adjustments to the recorded base year cost is the most accurate representation.

#### 4. Cost Drivers

Costs are mainly driven by regulatory requirements and as such, are subject to change as regulations evolve. CalGEM has issued draft regulations as of the date of this testimony—Gas Storage Chemical Inventory and Root Cause Analysis Regulations (SB 463, 14 CCR § 1726). CalGEM expects to publish the final rule in Q1 of 2023. Additionally, as stated in Section IV-C-1, SoCalGas submitted a formal request to CalGEM pursuant to 14 CCR § 1726.6(a)(2) to

## AK-TS-87

update the re-inspection cycle to a risk-based schedule after performing reassessments on all of the applicable wells and CalGEM is currently considering the request.

D.

#### FIMP (Budget Codes 240, 370, and 460)

#### 1. Description of Costs and Underlying Activities

Activities and costs presented in Budget Codes 240, 370, and 460 relate to remediation of conditions found through the incremental inspections performed on facility equipment for Distribution, Transmission, and Storage. The forecast for Budget Code 240 (Distribution) for 2024 is \$100,000. The forecast for Budget Code 370 (Transmission) for 2024 is \$996,000. The forecast for Budget Code 460 (Storage) for 2024 is \$1,270,000.

The inspections are safety-driven and reinspection cycles will be based on industry recommendations and threat evaluation. Capital forecasts associated with FIMP include upgrades of fixed and electrical equipment as a result of conditions found during integrity inspections. Examples of remediation activities that can reduce the risk of failure include replacement of internal coating of tanks and vessels. Additionally, the company will develop and implement a vibration monitoring program for compressors and certain pumps under the umbrella of FIMP. Excessive rotating equipment vibration is a common issue prevalent in the industry and at the company's compression facilities. Prolonged vibration can result in safety and integrity issues such as fire, personnel injury, equipment damage or system failure. The FIMP guidelines developed by the PRCI identify vibration as a condition-based threat and recommend vibration monitoring to address this threat. This program will allow for early detection of safety related issues. In 2022, the company plans to install vibration monitoring equipment at 4 of its facilities as a pilot project. Upon completion of the pilot, the company plans to evaluate the data and prepare for installation of the equipment at its remaining storage facilities and transmission compressor stations.

Like with TIMP and SIMP, remediations and associated costs resulting from inspections will vary from equipment to equipment. Therefore, a two-way balancing account is appropriate for the FIMP. We propose that actual FIMP-related capital costs be balanced and recorded in a FIMPBA, as described in the Regulatory Accounts testimony of Ms. Yu (Ex. SCG-38). Specific details regarding Budget Codes 240, 370, and 460 may be found in our capital workpapers, Ex. SCG-09-CWP.

#### a. Description of RAMP Mitigations

All of the FIMP activities are mitigation measures addressing safety risks identified in the 2021 RAMP Report: Incident Related to the High-Pressure System (Excluding Dig-In).

Table KS-26 below provides the RAMP activities, their respective cost forecasts, and the RSEs for this workpaper. For additional details on these RAMP activities, please refer to our workpapers (Ex. SDG&E-09-CWP).

III 2021 \$ (0008)						
Workpaper	RAMP ID	Activity	2022 Estimated RAMP Total	2023 Estimated RAMP Total	2024 Estimated RAMP Total	GRC RSE
002400.001	SCG- Risk-1 - NEW 01	NEW - Facility Integrity Management (FIMP) - Distribution	0	0	100	15.5
003700.001	SCG- Risk-1 - C20	Facility Integrity Management Program (FIMP) - Transmission	0	0	996	3.1
00460A.001	SCG- Risk-4 - M01	Facility Integrity Management (FIMP) - Storage	0	0	1,270	1.(
		Sub-Total	0	0	2.366	

TABLE KS-26RAMP Activity Capital Forecasts by WorkpaperIn 2021 \$ (000s)

10 11

12

13

14

15

### 2. Forecast Method

The forecast method developed for this cost category is zero-based because it is a new program without historical costs. Informed by the pilot projects conducted by Gas Engineering, Gas Transmission, and Gas Storage, an average cost per unit approach was used to develop the FIMP forecast. Due to the variability described above, zero-based forecasting is most appropriate.

16 17

18

#### 3. Cost Drivers

Capital costs associated with the remediation activities are expected to be variable but dependent on the nature or type of equipment and the number of O&M inspections and testing

completed. As the program matures, these costs will be tracked for development of future forecasts. More detail can be found in our supplemental workpapers (Ex. SCG-09-CWP).

E.

#### Gas Safety Enhancement Programs (Budget Code 367)

#### 1. Description of Costs and Underlying Activities

Activities and costs presented in Budget Code 367 consist of those forecasted for compliance with Parts 1 and 2 of the GTSR, as well as the Valve Rule. The forecast for Budget Code 367 for 2022, 2023, and 2024 is \$6,936,000, \$48,340,000, and \$108,588,000, respectively.

#### a. GTSR Part 1 and the ISEP

As discussed in Section IV-E-1, SoCalGas is proposing to manage both federal regulation requirements (GTSR Part 1 [specifically MAOP reconfirmation]) and state requirements (PSEP Phase 2B) under an overarching Integrated Safety Enhancement Plan (ISEP) to more efficiently plan, manage, and execute projects for safety, compliance, and reliability. The capital forecast for the ISEP was developed using the information and assumptions presented in our supplemental workpapers (Ex. SCG-09-CWP) and is primarily driven by the July 3, 2028 deadline to complete at least 50% of scope that meets the applicability requirements (49 CFR § 192.624(b)(1)) established by PHMSA. It is important to note that the federal timeline to complete reconfirmation increases the scope of work SoCalGas must complete over the next 15 or more years; whereas PUC § 958 requires operators to complete pipeline retesting and replacement "as soon as practicable." In addition, 49 CFR 192.624 specifies a maximum deadline of July 2, 2035 for in-scope pipeline segments, or "as soon as practicable, but not to exceed 4 years after the pipeline segment first meets the condition of  $\S$  192.624(a) ... whichever is later."61 For this reason, SoCalGas anticipates an increase to both internal and external resources (e.g., labor, materials) to support the implementation and continued compliance of the ISEP in parallel to the previously authorized phases (Phase 1A, 2A, and 1B) of the PSEP.

As stated in Section IV-E of our testimony, SoCalGas plans to capitalize costs incurred to reconfirm pipeline MAOP through pressure testing in accordance with FERC's accounting guidance issued on June 23, 2020,<sup>62</sup> which determined that first-time and one-time retesting costs

<sup>62</sup> FERC Accounting Guidance.

<sup>&</sup>lt;sup>61</sup> 49 CFR 192.624(b)(2); 84 FR 52247 (October 1, 2019).

to comply with new federal safety standards can be capitalized.<sup>63</sup> The capital forecast assumes that projects will generally be tested or replaced, like with the PSEP, and applies the FERC accounting guidance to the pressure test projects. However, the final reconfirmation method – as stated in Section IV-E – may change during project planning due to a myriad of considerations; should other PHMSA-allowable methods such as pressure reductions, engineering critical assessments, or alternative technologies be viable options, costs may decrease on a project-byproject basis and would no longer be capitalized.

Due to the high variability of year-to-year project planning to both comply with the federal deadlines and balance system planning constraints to support gas system reliability, as well as the possibility for reconfirmation methodologies to change for selected ISEP projects, SoCalGas requests authorization of a two-way balancing account (i.e., GSEPBA) as proposed in Section IV-E of our testimony and in the Regulatory Accounts testimony of Ms. Yu (Ex. SCG-38).

#### b. GTSR Part 2

As stated in Section IV-E-1, most of the costs associated with incremental GTSR Part 2 activities are expected to be Capital costs. While the incremental costs associated with updated repair criteria for non-HCA transmission segments have been discussed and presented under the TIMP, incremental costs for corrosion-related requirements are presented under the GSEP and discussed below.

Corrosion control costs will be driven by mitigation activities informed by various surveys. These repairs are expected to expand capital activities due to the proposed requirements of remediating issues found during additional surveys such as:

- Remediation of severe coating damage found in post-construction surveys on transmission lines, which could involve digging around the pipeline and recoating where specific damage is found;
- Remediation of deficiencies in cathodic protection under 49 CFR Part 192, Subpart I; and
- Implementation of an interference survey program to discover and remediate foreign currents which reduce CP effectiveness. The remediation of foreign

<sup>&</sup>lt;sup>3</sup> FERC Accounting Guidance, p. 2.

currents would be performed on a custom basis dependent on pipeline configurations and changing environmental factors.

Forecasted costs include overall program management, project management, engineering and design, environmental, and construction management activities of company employees to implement requirements for newly defined anomaly criteria, as well as contracted labor, permitting, overheads, and materials. Historical costs from current remediation projects have been used to estimate expected capital activities and more detail can be found in our supplemental workpapers (Ex. SCG-09-CWP).

Aside from the rule language not having been finalized, there is an inherent challenge associated with estimating the costs of corrosion survey related repairs like with forecasting remediation costs for the TIMP. Remediation of corrosion issues will be performed on a project-to-project basis and remediation is based on what is discovered during pipeline surveys. The cost to remediate will also vary based on class locations, physical locations, and situational elements such as, permitting, and the need for specialists (e.g., biologist, archeologists, animal control). As such, a two-way balancing account (i.e., the GSEPBA) would enable SoCalGas to recover actual compliance costs above and beyond the preliminary forecast through the cost recovery mechanism described in the Regulatory Accounts testimony of Ms. Yu (Ex. SCG-38).

#### c. Valve Rule

As discussed in Section IV-E-1, the Valve Rule is a newly issued rule and most of the impacts are expected to be capital costs. The forecasted costs were developed based on a preliminary analysis of the requirements as issued on March 31, 2022, and implementation is expected to evolve as SoCalGas evaluates scope impacts to pipeline construction projects.

The elements that are included in the estimated costs are valves, sensors, communications equipment, and labor associated with incremental valve installations. The installation costs of RMV installations from previous PSEP valve projects were used to estimate capital costs of valve installations and more detail can be found in our supplemental workpapers (Ex. SCG-09-CWP). As explained in Section IV-E-1 of our testimony, the Valve Rule will drive additional scope beyond SoCalGas's PSEP VEP.

With the Valve Rule recently issued, SoCalGas is still in the process of evaluating the impacts of the requirements and anticipates that activities and costs could change – potentially significantly – from the preliminary cost forecasts presented in our testimony and workpapers.

## AK-TS-92

Additionally, a requirement that creates a challenge in forecasting costs for the GRC period is the requirement that operators must perform risk analyses and assessments on in-scope pipelines prior to placing them back into service. Based on these analyses, as well as consideration for additional factors such as consequence areas and class locations, additional RMVs may need to be installed to provide added protections for pipelines in HCAs. Scope changes on forecasted projects may also trigger the need to adjust the total number of valves installed. As such, a twoway balancing account (i.e., the GSEPBA) would enable SoCalGas to recover actual compliance costs above and beyond the preliminary forecast through the cost recovery mechanism described in the Regulatory Accounts testimony of Ms. Yu (Ex. SCG-38).

#### d. PIPES Act of 2020

Lastly, impacts of new impending regulations such as those stemming from the PIPES Act of 2020 cannot be fully evaluated and understood at this time but are expected to substantially influence cost variability in the GRC period. Therefore, a two-way balancing account is appropriate for the projected GSEP implementation activities, as well as implementation of future gas rules and regulations. We propose that actual GSEP capital costs be balanced and recorded in a GSEPBA, as described by Ms. Yu (Ex. SCG-38).

#### **Description of RAMP Mitigations** 2.

All of the GTSR implementation activities are mitigation measures addressing safety risks identified in the 2021 RAMP Report: Incident Related to the High-Pressure System (Excluding Dig-In) chapter.

Table KS-27 below provides the RAMP activities, their respective cost forecasts, and the RSEs for this workpaper. For additional details on these RAMP activities, please refer to our workpapers (Ex. SDG&E-09-CWP).

24

1

2

In 2021 \$ (000s)						
Workpaper	RAMP ID	Activity	2022 Estimated RAMP Total	2023 Estimated RAMP Total	2024 Estimated RAMP Total	GRC RSE
X0367A.001	SCG-Risk- 1 - M01 T1-T2	Gas Transmission Safety Rule - MAOP Reconfirmation (HCA and Non-HCA)	6,936	34,601	96,132	T1 – 3.3 T2 – 11.4
X0367A.003	SCG-Risk- 1 - NEW 03	NEW - Gas Transmission Safety Rule (GTSR) Part 2	0	4,143	5,223	
X0367A.005	SCG-Risk- 1 - NEW 02	NEW - Valve Rule	0	9,596	7,233	
		Sub-Total	6,936	48,340	108,588	

# TABLE KS-27 RAMP Activity Capital Forecasts by Workpaper In 2021 \$ (000s)

#### **3.** Forecast Method

The forecast method developed for this cost category is zero-based because it is a new program without historical costs. Using historical data from existing hydrotesting projects, survey remediation projects, and valve installation projects, an average cost per unit approach was generally used to develop the ISEP, GTSR Part 2, and Valve Rule forecasts. Due to the variability described above, zero-based forecasting is most appropriate.

#### 4. Cost Drivers

The underlying cost drivers for Budget Code 367 are the requirements of federal safety regulations as discussed in Section VI-E-1. For the ISEP, costs are primarily driven by the number of projects and miles that must be completed to comply with federal and state regulations and, as discussed previously, the timeline by when pipeline segments must be reconfirmed. Forecasted costs to implement GTSR Part 2 are primarily driven by the amount of pipelines SoCalGas believes will be affected by the corrosion management requirements, but are subject to change based on the final language that is expected to be published in June of 2022. Lastly, costs to implement the Valve Rule are driven by the number of valves SoCalGas anticipates installing based on expected future projects. Documentation of these cost drivers are included as supplemental workpapers (Ex. SCG-09-CWP).

#### F. Post-Test Year Forecasts

In support of the revenue requirement requested in the Post-Test Year Ratemaking testimony of Khai Nguyen (Ex. SCG-40), SoCalGas has prepared capital cost forecasts for each of the programs listed below in Table KS-28 for the years of 2025-2027. These cost forecasts have been developed leveraging the information and assumptions explained in the sections above that were used to develop the 2022-2024 forecasts and are reflective of the anticipated levels of activity in these post-test years.

TABLE KS-28Gas Integrity Management Programs – Capital Expenditures Post-Test Year Forecast<br/>Direct Costs in 2021 \$ (000's)

	2025	2026	2027
TIMP	\$145,488	\$160,789	\$117,473
DIMP	\$238,319	\$243,945	\$249,677
SIMP	\$26,982	\$26,982	\$26,982
FIMP	\$2,465	\$2,465	\$2,465
GSEP	\$174,126	\$178,451	\$195,000

#### VII. CONCLUSION

The funding requested for the Gas Integrity Management Programs is reasonable to support the activities that are intended to meet federal and state requirements as described within our testimony and should be adopted by the Commission.

SoCalGas's TIMP and DIMP were established, and continue to evolve, in accordance with PHMSA's 49 CFR Part 192. Both programs were designed to continually identify and assess risks, remediate conditions that present a potential threat to pipeline integrity, monitor program effectiveness, and promote safety and reliability to its customers.

Similarly, SoCalGas's implementation plans for GTSR Parts 1 and 2 and the Valve Rule are compliance initiatives that are required by PHMSA to increase the safety of transmission pipelines. SoCalGas will implement an ISEP to reconfirm pipelines not already authorized under the PSEP, install valves and respond to leak detection as required by the Valve Rule,<sup>64</sup> and plan and implement processes and programs to comply with GTSR Part 2 upon publication.

<sup>&</sup>lt;sup>54</sup> This would exclude valves already authorized under the PSEP Valve Enhancement Plan.

SoCalGas originally modelled SIMP after elements of the federally mandated Transmission Integrity Management Program. Since then, federal and state regulations have taken effect, and compliance activities continue to evolve as those regulations change. The goal of the program continues to be the safety and reliability of the storage system through continual evaluation and assessment of risks and standardization of the safety practices at the storage fields.

Lastly, the Company's adoption of industry best practices with the FIMP demonstrates its commitment to protect the health and safety of the public, its employees, and the environment. As FIMP continues to grow and evolve, implementation of proven integrity, reliability and data management practices will enhance the safety and integrity of the company's facilities.

11

1

2

3

4

5

6

7

8

9

10

This concludes our prepared direct testimony.

21

22

23

24

25

26

27

28

29

# VIII. WITNESS QUALIFICATIONS

**AMY KITSON** 

My name is Amy Kitson. I am employed by SoCalGas as the Director of Integrity Management and Strategic Planning for SoCalGas and SDG&E. My business address is 555 West Fifth Street, Los Angeles, California 90013-1011.

I graduated from California State University Northridge in 2009 with a Master of Science degree in Engineering Management and from Michigan State University in 2003 with a Bachelor of Science degree in Mechanical Engineering.

I joined SoCalGas in 2005 as an engineer in the Gas Operations organization supporting the Transmission Integrity Management Program. Since that time, I have held numerous positions with increasing levels of responsibility including Project Manager, Technical Services Manager, Storage Engineering Manager, Risk Assessment & Controls Manager, and Director of Storage Risk Management within Storage Operations. I currently hold the position of Director of Integrity Management and Strategic Planning. In this position, my responsibilities include overseeing the Storage Integrity Management Program, Facilities Integrity Management Program for SoCalGas, and risk strategy for Gas Integrity Management Programs.

Prior to joining SoCalGas, I worked at Consumers Energy in Michigan. There, I held several positions including Mechanical Engineer, Employee Development Coordinator, and Engineering Team Leader.

I have previously testified before the Commission.

#### **TRAVIS SERA**

My name is Travis Sera. I am employed by SoCalGas as the current Director of Integrity Management for SoCalGas and SDG&E. My business address is 555 West Fifth Street, Los Angeles, California, 90013-1011.

I joined SoCalGas in 1995 and have held various positions of increasing responsibility within the Gas Engineering and System Integrity department. I left SoCalGas briefly, from 2003 to 2005, and during this time held the title of Senior Consulting Engineer for Structural Integrity Associates, an engineering consulting firm to the nuclear, petro-chemical, and pipeline industries.

1 I have been in my current position at SoCalGas since 2019. My responsibilities include 2 oversight of the Transmission Integrity Management Program and the Distribution Integrity 3 Management Program, in addition to the broad application of Integrity Management principles across various departments within SoCalGas and SDG&E. I have a Bachelor of Science degree 4 5 in Materials Engineering from California Polytechnic State University - San Luis Obispo, I am a 6 registered Professional Metallurgical Engineer in the State of California, and I hold a CP4 -7 Cathodic Protection Specialist certification from the National Association of Corrosion Engineers (NACE). 8 9

I have previously testified before the Commission.

### APPENDIX A

**Glossary of Terms** 

#### APPENDIX A Glossary of Terms

ACRONYM	DEFINITION
AGT-IMP	Aboveground Tank Integrity Management Program
ASA Code	American Standards Association B31.8 Standard
ASME	American Society of Mechanical Engineers
ASV	Automatic Shut-Off Valve
BSRP	The Bare Steel Replacement Plan
CalGEM	California Geologic Energy Management Division
CARB	California Air Resources Board
CFF	Cross Functional Factor
CIS	Close Interval Survey
CGR	Corrosion Growth Rate
CMFL	Circumferential Magnetic Flux Leakage
СР	Cathodic Protection
CP-SIP	Cathodic Protection System Improvement Project
CRA	Corrosion Reliability Analysis
CSA	Canadian Standards Association
DOT	Department of Transportation
DIMP	Distribution Integrity Management Program
DIMPBA	Distribution Integrity Management Program Balancing
	Account
DREAMS	Distribution Risk Evaluation and Monitoring System
DRIP	Distribution Riser Inspection Project
EAM	Enterprise Asset Management
ECA	Engineering Critical Assessment
ECDA	External Corrosion Direct Assessment
EEIMP	Electrical Equipment Integrity Management Program
EMAT	Electro Magnetic Acoustic Transduce
eGIS	Enterprise GIS
FIMP	Facilities Integrity Management Program
FIMPBA	Facilities Integrity Management Program Balancing Account
GIPP	The Gas Infrastructure Protection Project
GIS	Geographic Information System
GRC	General Rate Case
GSEP	Gas Safety Enhancement Programs
GSEPBA	Gas Safety Enhancement Programs Balancing Account
GTSR	Gas Transmission Safety Rule
НСА	High Consequence Areas
HPPD	High-Pressure Pipeline Database
ICDA	Internal Corrosion Direct Assessment
ILI	In-line inspection
ISEP	Integrated Safety Enhancement Plan
KPI	Key Performance Indicator
LDIW	Low Ductile Inner Wall
-------------------	---
MFL	Magnetic Flux Leakage
MAOP	Maximum Allowable Operating Pressure
MAVF	Multi-Attribute Value Framework
MOC	Management of Change
NGV	Natural Gas Vehicle
PAAR	Projects and Activities to Address Risk
PCMS	Plan Condition Maintenance Software
PHMSA	Pipeline and Hazardous Materials Safety Administration
PIPES Act of 2020	Pipeline Integrity, Protection, Enforcement and Safety Act of
	2020
PIR	Potential Impact Radius
PV-IMP	Pressure Vessel Integrity Management Program
RAMP	Risk Assessment and Mitigation Phase
RCV	Remote-Controlled Valve
RDMS	Record Document Management System
RMV	Rupture Mitigation Valve
RNG	Renewable Natural Gas
RSE	Risk Spend Efficiency
SED	CPUC's Safety Enforcement Division
SLIP	Sewer Lateral Inspection Project
SIMP	Storage Integrity Management Program
SIMPBA	Storage Integrity Management Program Balancing Account
TIMP	Transmission Integrity Management Program
TIMPBA	Transmission Integrity Management Program Balancing
	Account
UT	Ultrasonic Testing
VEP	Valve Enhancement Plan
VIPP	The Vintage Integrity Plastic Plan
WIMS	Well Information Management System

# APPENDIX B ISEP SCOPING PROCESS

#### APPENDIX B ISEP SCOPING PROCESS

In response to Ordering Paragraph 15 of D.19-09-051 and federal requirements, the below flowchart presents the rationale for the identification of pipelines for which SoCalGas recommends and does not recommend a re-test:



# APPENDIX C CURRENT ISEP SCOPE

#### APPENDIX C CURRENT ISEP SCOPE

Appendix C addresses the following directives of Ordering Paragraph 15 of D.19-09-051:

- a) Identification of all in-service natural gas transmission pipelines (by location and including linear feet and the pipelines' categorization in Class locations 1- 4) that were tested under the ASA Code and for which test records exist (**Table KS-APP-1**)
- b) Identification of pipelines for which SoCalGas recommends and does not recommend a re-test (**Table KS-APP-2**)
- c) Presentation of the pre-1970 ASA Code test records for the pipelines proposed to be re-tested, and direct comparison of the test elements shown in the records to the test elements set out in 49 CFR 192.619 (Table KS-APP-3)

TABLE KS-APP-1SoCalGas Transmission Pipelines with ASA Code Pressure Test

	Linear Feet	Miles
Class Location	(rounded to nearest whole ft.)	(rounded to nearest whole mi.)
CLASS 1	8,241,248	1561
CLASS 2	460,786	87
CLASS 3	3,800,005	720
CLASS 4	231,024	44
Grand Total	12,733,063	2,412

As discussed in Section IV-E of our testimony, SoCalGas is proposing the ISEP in place of a PSEP Phase 2B and Table KS-APP-2 summarizes the scope of the ISEP, which integrates federal requirements. Refer to Appendix B – *ISEP Scoping Process* for how the scope was determined.

TABLE KS-APP-2Proposed ISEP Scope65

	Linear Feet	Miles
<b>Class Location</b>	(rounded to nearest whole ft.)	(rounded to nearest whole mi.)
<b>Reconfirmation Recommended</b>	5,848,287	1,108
Reconfirmation Not		
Recommended	137,280	26

<sup>&</sup>lt;sup>65</sup> The proposed ISEP was scoped as described in Section IV-E and VI-E of our testimony; the scope incorporates state and federal requirements and is not limited by test vintage.

	Linear Feet (rounded to nearest whole ft.)	Miles (rounded to nearest whole mi.)	Percentage of Total Pre-1970 Scope
TOTAL SCOPE	4,248,399	805	100%
Test Record Elements Captured:			
TEST PRESSURE*	4,145,961	785	98%
TEST DURATION	3,812,056	722	90%
COMPANYNAME	4,248,399	805	100%
OPERATOR			
EMPLOYEE/SIGNED	2,679,967	508	63%
TEST COMPANY	1,792,842	340	42%
TEST MEDIUM*	4,059,528	769	96%
CHART	3,394132	643	80%
ELEVATION VARIATIONS**	245,620	47	6%

TABLE KS-APP-3ISEP Pre-1970<sup>66</sup> Scope with Pressure Test Record Elements

\*Test Pressure and Test Medium were recordkeeping elements required by the ASA Code; all others are additionally required by 49 CFR Part 192, Subpart J

\*\*Elevation variation only noted if significant for the particular test (49 § CFR 192.517(a)(6))

<sup>&</sup>lt;sup>66</sup> Pipeline segments with pre-1970 ASA Code pressure tests.

## **APPENDIX D**

INDEPENDENT ENGINEER EVALUATION

#### APPENDIX D INDEPENDENT ENGINEER EVALUATION

A. RCP Evaluation



Professional Engineers. Regulatory Experts. Trusted Partners.





**Phase 2B Decision Tree Assessment** 

June 7, 2021

# **Table of Contents**

BACKGROUND	3
EXECUTIVE SUMMARY	3
DECISION TREE ANALYSIS	4
DECISION TREE EVALUATION	6
Pressure Testing.	6
Pipe Replacement	6
Non-Destructive Examination	6
Inline Inspection	7
TT0-6	8
CONCLUSION	8

## Background

The California Public Utility Commission (CPUC) has issued an order to Southern California Gas Company (herein SoCal) and other gas utility companies over which they have jurisdiction to ensure all natural gas transmission pipelines have a recorded pressure test to substantiate their Maximum Allowable Operating Pressure (MAOP) as established under 49 CFR 192.619(a). That order is further codified in §958 of the California Public Utility Code, requiring all intrastate natural gas transmission pipelines to either pressure test those lines or to replace all segments of intrastate transmission lines that were not pressure tested or that lack sufficient details related to performance of pressure testing.

In Decision 19-09-051 (the 2019 General Rate Case Decision), the CPUC determined that SoCal's Phase 2B pipelines must be addressed in SoCal's Pipeline Safety Enhancement Plan (PSEP) and required SoCal to include an assessment and remediation plan for Phase 2B pipeline segments in its next General Rate Case (GRC) application. The 2019 GRC Decision further required that SoCal obtain an evaluation by an independent engineer that SoCal's proposed assessment and remediation plan is a reasonable engineering judgement.

SoCal has developed a decision tree that includes an alternative integrity management approach for certain Phase 2B pipeline segments, in addition to pressure testing and replacement. SoCal has engaged RCP (Chris Foley and Trang Pham) to perform an independent engineering evaluation as required within the 2019 GRC Decision.

## **Executive Summary**

RCP was engaged by SoCal to evaluate a decision tree that was developed to comply with the 2019 GRC Decision for their Phase 2B pipeline segments (approximately 1,129 miles). The decision tree includes three alternative options to evaluate a segment's integrity in lieu of pressure testing or replacement. The alternative integrity management options outlined in the decision tree include pathways for Non-Destructive Examination (NDE), In Line Inspection (ILI), or evidence of a past Spike Pressure Test (SPT) meeting criteria outlined in a report (TTO-6<sup>1</sup>) sanctioned by the Office of Pipeline Safety in 2004. These decision pathways take an alternative integrity management approach to pressure testing or replacement which are commonly performed today as accepted pipeline integrity assessment methods to address specific threats to a pipeline.

The result of the evaluation of the proposed Decision Tree is that these methods are generally reasonable alternatives to testing or replacement, given the pathways depicted in the decision tree, with additional clarification and edits. It is important to note that once a segment is assessed with these alternative integrity management options, the captured data must be thoroughly analyzed through a detailed engineering assessment to identify any critical anomalies that threaten the continued safe operation of the segment and remediate those anomalies in accordance with SoCal gas transmission integrity management plan requirements. Following that effort, the segment is removed from PSEP scope and returned

<sup>&</sup>lt;sup>1</sup> Technical Task Order Number 6 (TTO 6) "Spike Hydrostatic Test Evaluation", July 16, 2004

to regular regulatory compliance processes, which include continued integrity management, inspection, assessment and remediation, as needed.

## **Decision Tree Analysis**

RCP reviewed all pathways in which a Phase 2B segment could navigate through the decision tree and reviewed observations with SoCal pipeline integrity personnel. There are several factors that determine whether a Phase 2B segment must be pressure tested, replaced or eligible for the alternative integrity management approach. If required information is unavailable, the more conservative choice (ex. E<1.0, TPR<1.25, t<8, etc.) should be made at any decision point that requires the missing information. These factors include:

- longitudinal seam factor (E);
- hydrostatic test pressure divided by maximum allowable operating pressure (test pressure ratio, TPR);
- maximum operating pressure as a percent of specified minimum yield strength (%SMYS);
- pressure test duration (t);
- whether a prior spike pressure test (pipe manufacture, new construction or subsequent pressure test) meets the recommendation of TTO-6;
- segment vintage (i.e., installation date before or after 1970);
- whether the segment is buried or located above ground;
- segment length (feet); and
- whether the segment is capable of passage of an ILI tool.

SoCal supplied a pipeline data set<sup>2</sup> that included the Phase 2B segment inventory. The data set included certain fields that would allow RCP to evaluate which pathway each segment could navigate to determine which method (test, replace, NDE, ILI, spike test meeting TT0-6 criteria) was possible for removal from the PSEP scope.

Figure 1 depicts the number of miles of applicable pipeline mileage that navigates through the decision tree nodes. According to the data set provided by SoCal, there are 1,129 miles that start at the beginning of the Phase 2B decision tree. There are 905 miles that meet 49 CFR 192 Subpart J Pressure Test requirements (i.e., TPR>1.25 and t>8 hours) and should be eligible for removal from PSEP scope. There are 36 miles that would be eligible for removal from PSEP scope due to meeting the spike pressure test criteria in TTO-6<sup>3</sup>. Based upon the data provided by SoCal, no Phase 2B pipeline mileage qualifies for NDE or ILI as a pathway for removal from PSEP scope. There are 188 miles that will require pressure testing or replacement.

<sup>&</sup>lt;sup>2</sup> Confidential\_2018HPPD Dataset Run9-19-19.xls

<sup>&</sup>lt;sup>3</sup> (HTP/MOP) = -0.02136 (% SMYS at MOP) + 3.068 when SCC or selective seam corrosion are anticipated



# **Decision Tree Evaluation**

## **Pressure Testing**

The original Order and §958 required pipeline replacement, which includes a pressure test of the new pipe, or pressure testing of existing intrastate gas transmission pipelines that lack evidence of a test meeting 49 CFR 192 Subpart J requirements. Since federal regulations for natural gas pipelines were effective (November 1970), pressure tests have been required for all newly constructed pipelines and replacements. Many pipeline operators have subsequently retested portions of their pipeline facilities to evaluate the integrity of the pipeline facilities. The fundamental purpose of a pressure test is to 1) assess the material strength of the pipeline and to 2) identify any potentially hazardous leaks that may be present. Pressure testing is an acceptable means of addressing integrity threats, such as internal corrosion, external corrosion, and other environmentally assisted corrosion mechanisms; manufacturing and related defect threats, including defective pipe and pipe seams; and stress corrosion cracking, selective seam weld corrosion, dents and other forms of mechanical damage.

The analysis of the SoCal database resulted in 188 miles of Phase 2B pipelines that will require either replacement or pressure test. If a pressure test is planned, a separate decision tree depicts the applicable options for designing the minimum test pressure for each applicable pipeline segment. The data set that SoCal provided does not include information about mill test pressures, which is one of the factors that could be used to determine the appropriate minimum test pressure for an applicable segment before removal from PSEP scope. Based on this, the affected mileage could not be determined for the mill test option. Regardless, all the minimum test pressure options depicted in the separate decision tree appear reasonable, although the last node of Figure 1 depicts an MAOP test pressure ratio of 1.1, 1.25 and 1.5. PHMSA recently updated the gas transmission pipeline regulations, eliminating the test pressure ratio of 1.1 for newly constructed gas transmission pipelines. SoCal should consider testing these segments to either 1.25 for class 1 and 2 locations or 1.5 for class 3 and 4 locations.

## **Pipe Replacement**

Pipe replacement is typically performed when there are opportunities to eliminate legacy pipelines with a history of leaks or are at a higher risk of failure due to anomalous conditions that would be more advantageous to replace versus repair. The analysis of the SoCal database resulted in 188 miles of Phase 2B pipelines that will require either replacement or pressure test.

## **Non-Destructive Examination**

Non-Destructive Examination (NDE) is a testing and analysis technique used by industry to evaluate the properties of a material, component, structure or system for characteristic differences or welding defects and discontinuities without causing damage to the original part. Although not specifically identified on the decision tree, SoCal indicated that the specific NDE

method(s) selected would be appropriate to detect manufacturing-related threats. For example: shear wave ultrasonics and/or phased array ultrasonic testing to detect long seam anomalies or heat affected zone anomalies such as hook cracking. NDE is a common method used for pipeline integrity assessments of certain threats as outlined within 49 CFR 192, Subpart O. NDE is different than pressure testing. NDE cannot assess the pipeline's strength in the same physical way as a pressure test. However, with data obtained from various NDE methods in conjunction with other known pipeline attributes, critical engineering analysis can be performed to assess the pipeline's estimated remaining life and predicted failure pressure.

SoCal has provided RCP with excerpts from their gas transmission integrity management program that outline their processes for pipeline integrity assessments using direct assessment (NDE) techniques. RCP presumes that these regulatory requirements and internal compliance programs would be used to assess the entirety of the segment if a Phase 2B segment was to qualify for the NDE option.

The data set that SoCal provided does not include information about whether any segments are located above ground, which is one of the primary factors that would allow a segment to have NDE as an option before removal from PSEP scope. Based on this, the affected mileage could not be determined for the NDE option. SoCal did indicate they do not believe there are any Phase 2B segments located above ground, which would eliminate NDE as an option for Phase 2B segment removal from PSEP scope. However, if there are segments that would qualify for this option, it is recommended that the specific NDE technologies be identified that are capable of detecting and characterizing unstable time dependent and time independent threats, including but not limited to stress corrosion cracking (SCC) and selective seam corrosion. The NDE methods deployed should assess the entirety of the segment with a statistically high confidence level. Interpretation and analysis of the data obtained from NDE is also critical and must be performed by a qualified individual(s) with experience in the specific NDE technologies deployed. An engineering analysis should be performed to determine the segment's estimated remaining life and predicted failure pressure in addition to whether the segment requires any remedial actions to be taken prior to being removed from PSEP scope.

#### **Inline Inspection**

Based on the data supplied by SoCal, there does not appear to be any Phase 2B mileage eligible for In Line Inspection (ILI). If a Phase 2B segment were to qualify for ILI, the decision tree indicates that Circumferential Magnetic Flux Leakage (CMFL) or Electro Magnetic Acoustic Transducer (EMAT) tools would be the two ILI technologies deployed.

- The CMFL tool is capable of detecting and sizing metal loss (internal or external). It can detect, but not necessarily determine the size of selective seam corrosion (external or internal), axially oriented crack-like manufacturing defects (e.g., hook cracks), dents, wrinkles, laminations and bends.
- The EMAT tool is capable of detecting and sizing axially oriented Stress Corrosion Cracking (SCC), cracks and hard spots. It can detect, but not necessarily determine the

size of external and internal corrosion, selective seam weld corrosion, axially oriented crack-like defects, and dents.

ILI is a common method used for pipeline integrity assessments of certain threats as outlined within 49 CFR 192, Subpart O. ILI cannot assess the pipeline's strength in the same physical way as a pressure test. However, the data obtained from various ILI technologies provides a more comprehensive profile of the pipeline's integrity status compared to a pressure test. Interpretation and analysis of the data obtained from ILI is also critical and must be performed by a qualified individual(s) with experience with the specific ILI technologies deployed. An engineering analysis should be performed to determine the segment's estimated remaining life and predicted failure pressure in addition to whether the segment requires any remedial actions to be taken prior to being removed from PSEP scope.

SoCal has provided RCP with excerpts from their gas transmission integrity management program that outline their processes for pipeline integrity assessments using ILI technologies. RCP presumes that these regulatory requirements and internal compliance programs would be followed if a Phase 2B segment was to qualify for the ILI option, prior to removal from PSEP scope.

## TT0-6

For certain pipe segments that have pressure test records that do not necessarily meet modern pressure test requirements of 49 CFR 192 Subpart J, but meet the criteria outlined in a report sanctioned by the Department of Transportation Office of Pipeline Safety in 2004, the decision tree allows these segments to be removed from PSEP scope. The correct<sup>4</sup> test pressure ratio depicted in the TTO-6 report should be used to determine whether a segment meets the TTO-6 criteria. Based upon data provided by SoCal, 36 miles of Phase 2B pipeline would meet the criteria of the TTO-6 report and would be eligible for removal from PSEP scope.

For the segments that qualify for this option, it is recommended that these be assessed with ILI tools capable of detecting and sizing unstable time dependent and time independent threats and remediate any anomalies in accordance with SoCal's gas transmission integrity management plan before removal from the PSEP scope. If a segment is not ILI-capable, then the conservative option should be to pressure test or replace before removal from PSEP scope.

# Conclusion

The alternative approaches depicted within the decision tree (i.e., NDE, ILI and documented spike test meeting TTO-6 criteria) are reasonable alternatives to testing or replacement of Phase 2B segments, given the pathways depicted in the decision tree, with clarifications and edits noted herein.

<sup>&</sup>lt;sup>4</sup> (HTP/MOP) = -0.02136 (% SMYS at MOP) + 3.068, when SCC or selective seam corrosion are anticipated.

## **APPENDIX D**

**B. R**SI Pipeline Solutions Comments In Response to RCP's Evaluation



RSI Pipeline Solutions LLC 102 W. Main Street #578 New Albany, OH 43054 <u>mrosenfeld@rsi-ps.com</u>, 740-398-9543

Mr. Travis Sera Southern California Gas Company

Re: RSI comments in response to RCP review of Phase 2B hydrotest decision process

Dear Mr. Sera:

RSI Pipeline Solutions LLC developed a decision process for assessment method selection and pressure test level selection at the request of Southern California Gas Company (SoCal). The decision process addresses "Phase 2B" of SoCal's plan to comply with CPUC regulations and directive to SoCal to pressure test or replace natural gas transmission pipelines that were not, or could not be confirmed to have been, pressure tested according to the requirements of 49 CFR 192, §192.619(a). The CPUC requires independent engineering review for reasonableness of SoCal's proposed assessment plan. RCP, an industry consulting firm, performed that independent review of the RSI-developed process.

The RSI process reviewed by RCP had a revision date of April 17, 2021. RCP issued their review report on June 7, 2021. You have requested RSI's comments in response to RCP's review.

RCP evaluated the decision process by testing it against a dataset of pipeline segments supplied to them by SoCal. RCP also evaluated it against current regulations and generally accepted industry practices. RCP's review was generally favorable toward the Phase 2B test decision processes and made several additional recommendations or interpretive remarks. RSI does not generally disagree with most of RCP's evaluation findings or interpretation, but RSI provides clarification of the points listed below.

RCP report	RSI response
RCP's decision process outcomes by mileage did not match RSI's outcomes by mileage; RCP had several process outcomes with -0- mileage.	RSI is unable to confirm RCP's execution of the process. It is possible that RCP and RSI were working with differing dataset versions, or differing assumptions for a segment's ILI- feasibility or spike test objective. Differences in dataset values may influence outcomes.
Part 192 has eliminated the test to 1.1X MAOP	RSI agrees. RSI notes that the regulatory change
for Class 1 for new construction and for MAOP	occurred in October 2020 which was after the
verification. The test level selection process	initial development of the decision process.
should be revised to remove the 1.1 test factor.	

RCP report	RSI response
Stated that specific selection, reliability, and	Noted, but those details were outside the scope
defect analysis aspects of the NDE process should	of the test selection process. Other SoCal
be specified if the NDE path is followed.	procedures cover those matters.
Stated that NDE does not assess the pipeline	Pipe strength (e.g., SMYS) must already be known
strength as a pressure test does. A similar	to qualify for Phase 2B. Thus, NDE or ILI to
remark is made for ILI.	determine strength are unnecessary.
Stated that an engineering analyses of failure	Noted, but those analyses are outside the scope
pressure and remaining life should be performed	of the test selection process. SoCal has
in conjunction with the ILI option.	procedures to cover those activities.
Recommended that segments meeting the TTO-6	RSI recognizes the potential perception of non-
criteria also be assessed with ILI, or that those	compliance in that the known test was not in
segments not capable of ILI be retested or	accordance with Subpart J, however, SoCal can
replaced.	justify the position that a test meeting TTO-6 was
	as or more effective a test of the integrity of the
	pipe than Subpart J and request a waiver, if
	necessary.
RCP cited and applied the TTO-6 spike test	RSI recognizes that SCC or SSWC could be present
pressure equation recommended for stress-	on SoCal piping. However, in keeping with the
corrosion cracking (SCC) or selective seam	purpose of the Phase 2B decision tree to address
corrosion (SSWC) to the decision process.	possible deficiencies in the commissioning
	pressure test, RSI used the spike test pressure
	equation recommended by TTO-6 for managing
	pipe manufacturing integrity threats. This could
	produce different outcomes for that part of the
	decision process.

This summarizes RSI's response to RCP's review of the Phase 2B assessment and pressure test level selection processes.

If you have questions or comments, please feel free to let me know.

Sincerely,

Wf Komel-

Michael J. Rosenfeld, PE Chief Engineer