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REBUTTAL TESTIMONY OF DESPINA NIEHAUS AND SHIRLEY ARAZI (CLIMATE AND SUSTAINABILITY POLICY)

ERRATA

BEFORE THE PUBLIC UTILITIES COMMISSION

OF THE STATE OF CALIFORNIA



<u>May June</u> 2023

TABLE OF CONTENTS

I.	INTRODUCTION AND SUMMARY OF DIFFERENCES1		
II.	GENERAL REBUTTAL		
III.	RESPO	DNSE TO INTERVENOR TESTIMONY	.7
	A.	SoCalGas's Evolving Role in Support of the State's Decarbonization Goals	.7
	В.	Long Term Implications of Decarbonization on the Gas System and Customer Affordability are Broad Policy Issues that are Currently Within the Scope of Other Commission Proceedings and Outside the Scope of Phase 1 of this GRC	11
IV.	SOCA WITH	LGAS'S ASPIRE 2045 SUSTAINABILITY GOALS ARE IN ALIGNMENT CALIFORNIA POLICY	13
V.	CONC	LUSION	18
VI.	WITN	ESS QUALIFICATIONS OF DESPINA NEIHAUS	19
VII.	WITN	ESS QUALIFICATIONS OF SHIRLEY ARAZI	20

APPENDIX A – GLOSSARY OF TERMSNA/S	SA-A-	1
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REBUTTAL TESTIMONY OF DESPINA NIEHAUS AND SHIRLEY ARAZI (CLIMATE AND SUSTAINABILITY POLICY)

I. INTRODUCTION AND SUMMARY OF DIFFERENCES

This rebuttal testimony (1) adopts the direct testimony of Naim Jonathan Peress and Michelle Sim supporting Southern California Gas Company's (SoCalGas's) Chapter 1, Climate Policy¹ and Chapter 2, Sustainability Policy and (2) addresses the following testimony from other parties:

•	Environmental Defense Fund (EDF), as submitted by Michael Colvin, Dr.
	Richard McCann, and Joon Seong (Exhibit (Ex.) EDF-01), dated March
	27, 2023.

• California Environmental Justice Alliance (CEJA), as submitted by Matthew Vespa, Sara Gersen, Sasan Saadat, and Rebecca Barker (Ex. CEJA-01), dated March 27, 2023.

- Indicated Shippers (IS) as submitted by Michael P. Gorman (Ex. IS-02), dated March 27, 2023.
- The Protect Our Communities Foundation (PCF), as submitted by Bill Powers, P.E. (Ex. PCF-01), dated March 2023.

As a preliminary matter, the absence of a response in this rebuttal testimony to any issue raised in intervenor testimony does not imply or constitute agreement by SoCalGas with the proposal or contention made by these or any other party. Moreover, my rebuttal testimony responds generally to the above intervenor testimony and will address the importance of clean fuels and carbon management in achieving deep decarbonization, specifically carbon neutrality, as well as SoCalGas's role and value in advancing the State's decarbonization goals. Specific rebuttals tied to requests for funding are addressed in the relevant witness's testimony, who respond to intervenor testimony with greater granularity, specifically with respect to proposed projects and programs, costs, and justifications for funding.

See May 16, 2022, Direct Testimony of Naim Jonathon Peress (Chapter (Ch.) 1, Climate Policy) and Michelle Sim (Ch. 2, Sustainability Policy), Exhibit (Ex.) SCG-02-R, adopted by Despina Niehaus (Ch. 1, Climate Policy) and Shirley Arazi (Ch. 2, Sustainability Policy).

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II.

GENERAL REBUTTAL

The direct testimony on Climate Policy (Ex. SCG-02-R) outlines several ongoing and planned activities reflecting the key role the gas grid plays as a facilitator of greenhouse gas (GHG) emissions reductions, including activities to assist utility customers (gas users) in achieving GHG reductions, and activities for consideration by state emissions regulators as they plan for levels of achievable emissions reductions. As described in the rebuttal testimony of Overall Policy witness Maryam Brown (Ex. SCG-201), SoCalGas proposes a portfolio of activities and programs that support the State's decarbonization goals. Direct forecasted costs that support the State's climate policy goals and the reasonableness of these requests are discussed in other witness's opening and rebuttal testimony and workpapers.

As set forth in Direct Testimony,² SoCalGas and other state utilities play an essential role in the collective effort to address climate change challenges and to achieve California's carbon neutrality goals. In line with the need for action, in March 2021, SoCalGas announced its goal to achieve net-zero GHG emissions in its operations and delivery of energy by 2045. This commitment made SoCalGas the largest gas distribution utility in North America to set a netzero target including Scope 1, 2, and 3 GHG emissions, which would eliminate its own direct emissions and those generated by customers' energy delivered by SoCalGas's energy infrastructure. In October 2021, SoCalGas released an economy-wide technical analysis underscoring the essential role that clean fuels like hydrogen and renewable natural gas will play in a carbon neutral California. "The Role of Clean Fuels and Gas Infrastructure in Achieving California's Net Zero Climate Goal" examines the complexity of reaching 100 percent net-zero emissions in California by 2045 and, for the first time, offers detailed solutions that include the clean fuels infrastructure needed to support and accelerate decarbonization efforts. The analysis supports existing state climate and energy policies, including resilient and reliable electrification, and provides solutions for the hard-to-abate transportation and industrial sectors. As explained in Ex. SCG-02-R, Ch. 2 (Sustainability Policy) and the rebuttal testimony of Shirley Arazi provided in Section IV below, in January 2022, SoCalGas released its ASPIRE 2045 Sustainability Strategy which supports SoCalGas's mission to build the cleanest, safest, and most innovative energy infrastructure company in America (the Sustainability Strategy).

Ex. SCG-02-R, Ch. 1 (Peress) at NJP-1.

As California leads the nation in addressing climate change, the State is increasingly focused on the imperative to reduce GHG emissions, transition away from reliance on fossil fuels, improve air quality, and provide safe, reliable, and clean energy to its residents. This is evidenced by a growing body of legislation and policies aimed at advancing these areas. Examples include, but are not limited to, Assembly Bill (AB) 32 and Senate Bill (SB) 32 (establishing GHG emission reduction targets), SB 100 (setting an electric renewables portfolio standard), SB 1383 (addressing short-lived climate pollutants/methane emissions from organic waste), SB 1440 (establishing renewable gas standard), SB 905 (requiring the California Natural Resources Board, in consultation with CPUC, to issue a report on CO₂ pipelines and requires CARB to establish a carbon capture removal utilization and storage framework), Executive Order B-55-18 (setting the goal to achieve carbon neutrality by 2045), and AB 3232 (requiring a zero-emissions40% reduction in GHG emissions from-buildings for residential and commercial buildings below 1990 levels by 2030), among many other policies, programs, and initiatives.³

Since the preparation and filing of this GRC, significant additional government and agency actions have further highlighted the importance of and encouraged investment in clean energy by companies. To further advance decarbonization efforts in California, the California Air Resources Board (CARB) adopted its Final 2022 Scoping Plan.⁴ The Scoping Plan sets forth the GHG emission reduction strategy and activities needed to reach the State's decarbonization targets. The adoption of the 2022 Scoping Plan is a notable update since submittal of opening testimony as it highlights the value and the critical role of clean fuels, such as biomethane and clean hydrogen and the need for carbon management to reach carbon neutrality GHG emission targets. Indeed, the Scoping Plan specifically identifies carbon capture and sequestration as a critical tool in the State's decarbonization strategy, "Carbon capture and sequestration (CCS) will be a necessary tool to reduce GHG emissions and mitigate climate change while minimizing leakage and minimizing emissions where no technological alternatives may exist."⁵ The Scoping Plan also calls for accelerating the transition from combustion of fossil fuels to hydrogen. Hydrogen can be

⁵ *Id.* at 84.

³ See Ex. SCG-02-R Ch. 1-2 (Peress/Sim).

⁴ CARB, 2022 Scoping Plan for Achieving Carbon Neutrality (November 16, 2022), available at: https://ww2.arb.ca.gov/sites/default/files/2022-12/2022-sp.pdf.

produced through electrolysis with renewable electricity or through steam methane reformation of biomethane."⁶

Additional recent California legislative and agency actions supporting the deployment of clean fuels and carbon management include:

- The California Energy Commission's (CEC) Integrated Energy Policy Report (IEPR), which highlights the role of hydrogen in California's clean energy future and considers the "current state of play in terms of CEC activities supporting the use of hydrogen in decarbonization."⁷ The IEPR also encourages the use of both renewable gas and renewable hydrogen.⁸
- Executive Order B-48-18 directs that all State entities work with the private sector to put at least five million zero-emission vehicles on California's roads by 2030 and spur the construction and installation of 200 hydrogen refueling stations.⁹ CARB also adopted the Advanced Clean Cars II regulations, which require that all new passenger vehicles sold in California to be zero emissions by 2035.¹⁰
- The California Natural Resources Agency's (CNRA) Report as part of SB 905 emphasizes that "To address the impacts of climate change, California must not only reduce greenhouse gas emissions, but also remove CO2 from the atmosphere. CCUS and carbon removal technologies are essential to achieving California's carbon removal goals of 20 million metric tons CO2 equivalent by

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⁹ Executive Department State of California, *Executive Order B-48-18 To Achieve Carbon Neutrality* (September 2018), *available at:* <u>https://www.library.ca.gov/wp-</u> content/uploads/GovernmentPublications/executive-order-proclamation/39-B-48-18.pdf.

¹⁰ CARB, Advanced Clean Cars II Regulations: All New Passenger Vehicles Sold in California to be Zero Emissions by 2035, available at: <u>https://ww2.arb.ca.gov/our-work/programs/advanced-cleancars-program/advanced-clean-cars-ii</u>.

Id. at 88.

CEC, Final 2022 Integrated Energy Policy Report Update (February 2023) at 98, available at: https://www.energy.ca.gov/sites/default/files/2023-02/Adopted 2022 IEPR Update with errata ada.pdf.

⁸ CEC, Final 2021 Integrated Energy Policy Report Volume III: Decarbonizing the State's Gas System at 145-146, available at: <u>https://efiling.energy.ca.gov/GetDocument.aspx?tn=242233</u>.

1	2030 and 100 million metric tons CO2 equivalent by 2045 and offer an	
2	opportunity to expand the green economy in California." ¹¹	
3	• CARB's Clean Fleets Rule provides new rules for medium-and heavy-duty	
4	vehicles, called Advanced Clean Fleets, which require public and private fleets to	
5	begin transitioning those vehicles towards zero emissions starting in 2024 with a	
6	goal of being 100 percent zero-emissions vehicles by 2045, where feasible. ¹²	
7	• SB 100 (The 100% Clean Energy Act of 2018), ¹³ which directed this Commission	
8	to "plan for 100 percent of total retail sales of electricity in California to come	
9	from eligible renewable energy resources and zero-carbon resources by December	
10	31, 2045." ¹⁴ SB 1020^{15} accelerated the mandate for "eligible renewable energy	
11	resources and zero-carbon resources [to] supply 90 percent of all retail sales of	
12	electricity to California end-use customers by December 31, 2035, 95 percent of	
13	all retail sales of electricity to California end-use customers by December 31,	
14	2040, 100 percent of all retail sales of electricity to California end-use customers	
15	by December 31, 2045, and 100 percent of electricity procured to serve all state	
16	agencies by December 31, 2035." ¹⁶	
17	Recent developments at the national level are also noteworthy in their recognition of the	
18	critical role clean fuels and carbon management will play, particularly for hard to electrify	
19	activities. The Inflation Reduction Act of 2022 (IRA) and the Infrastructure Investment and Jobs	
20	Act (IIJA) dedicate funding to support clean fuel and carbon management activities necessary to	

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- ¹⁴ *Id.* at § 1(b) & 5; *see also* Cal. Pub. Util. Code § 454.53(a).
- ¹⁵ SB 1020 (Laird, 2022), available at: <u>https://leginfo.legislature.ca.gov/faces/billNavClient.xhtml?bill_id=202120220SB1020</u>.
- ¹⁶ Id. at § 4(a); see also Cal. Pub. Util. Code § 454.53(a).

enable decarbonization solutions for industrial applications. The IIJA appropriated more than

¹¹ CNRA, Proposal to the Legislature for Establishing a State Framework and Standards for Intrastate Pipelines Transporting Carbon Dioxide (March 2023) at 14, available at: <u>https://resources.ca.gov/-/media/CNRA-Website/Files/Initiatives/Transitioning-to-Clean-Energy/SB-905--CO2-Pipeline-Regulatory-Framework--Stds-March-2023.pdf.</u>

¹² CARB, Advanced Clean Fleets Resolution 23-13 (April 27, 2023), available at: <u>https://ww2.arb.ca.gov/sites/default/files/barcu/board/books/2023/042723/prores23-13.pdf</u>

¹³ SB 100 (De León, 2018), available at: https://leginfo.legislature.ca.gov/faces/billNavClient.xhtml?bill_id=201720180SB100

\$62 billion to the U.S. Department of Energy (DOE) to create and fund 60 new programs,
 including 16 demonstration and 32 deployment programs to catalyze the market for carbon
 management and hydrogen hub activities.¹⁷ The IRA pointedly highlights that "the industrial
 sector is diverse, hard to decarbonize, and contributes nearly one-third of the nation's greenhouse
 gas emissions [...] Deploying technologies like carbon capture and storage (CCS) at scale will be
 critical for decarbonizing many industrial processes."¹⁸

Recognition around the value of clean fuels and carbon management, and the need to support funding for clean energy activities included in SoCalGas's GRC is clear. The ability to reach carbon neutrality hinges on the feasibility and execution of decarbonizing activities¹⁹ including hard-to-electrify applications, such as industry, which represent one-third of California's GHG emissions.²⁰ The CPUC recently adopted Resolution E-5254 (Resolution) which provides a procedural venue for the electric and gas investor-owned utilities to request cost recovery for match funding and tax liabilities pursuant to any funds received from the federal IIJA, the Clean Energy Infrastructure Grant Programs administered by the DOE, the federal IRA, and the federal Creating Helpful Incentives to Produce Semiconductors and Science Act (CHIPS).²¹ Specifically, the Resolution also explicitly permits utilities to seek funding through their respective GRCs.²²

While intervenor testimony recognizes the critical need to advance the State's decarbonization goals, some intervenors express different views on the decarbonization solutions and approach SoCalGas has set forth. Legislative and policy initiatives, both at the national and

¹⁹ CARB, California Greenhouse Gas Emissions for 2000 to 2020: Trends of Emissions and Other Indicators (October 26, 2022) at 9, Figure 4, available at: <u>https://ww2.arb.ca.gov/sites/default/files/classic/cc/inventory/2000-2020_ghg_inventory_trends.pdf</u>.

²⁰ *Id*.

²² *Id.* at 19.

¹⁷ DOE, The Infrastructure Investment And Jobs Act: Opportunities to Accelerate Deployment in Fossil Energy and Carbon Management Activities, available at: https://www.energy.gov/sites/default/files/2021-12/FECM%20Infrastructure%20Factsheet.pdf

¹⁸ The White House, Building a Clean Energy Economy: A Guidebook to the Inflation Reduction Act's Investments In Clean Energy And Climate Action (January 2023) at 67, available at: https://www.whitehouse.gov/wp-content/uploads/2022/12/Inflation-Reduction-Act-Guidebook.pdf.

²¹ Res. E-5254 (April 2023), available at: https://docs.cpuc.ca.gov/PublishedDocs/Published/G000/M506/K016/506016078.PDF.

state level, are sending a clear signal on the need to deploy clean fuels and carbon management
decarbonization solutions. These initiatives recognize the critical system attributes that these
decarbonization tools provide, including their ability to deliver deep decarbonization.
SoCalGas's proposed decarbonization activities are aligned with and designed to advance the
State's ambitious climate objectives.

III. RESPONSE TO INTERVENOR TESTIMONY

A. SoCalGas's Evolving Role in Support of the State's Decarbonization Goals

Certain intervenors expressed varying levels of opposition to clean fuels and carbon management-related activities, arguing that such projects represent "new lines of business" for SoCalGas and are not in the ratepayer interest.²³ Some intervenors also question the role and value of clean fuels and CCUS in achieving decarbonization targets.²⁴

The gas grid is an essential enabler for advancing and achieving carbon neutrality – a goal to which SoCalGas is a key partner and facilitator because of its ability to provide the capabilities for delivering reliability, resiliency, and the clean molecules necessary for SoCalGas and its customers to rapidly reduce GHG emissions. The climate imperative, and SoCalGas's role in fostering net zero GHG emissions for its operations and customers, is a major theme within the 2024 GRC, whereby SoCalGas will actuate the gas grid's unique role to achieve a just and equitable energy transition in California and help the State achieve economy-wide carbon neutrality by 2045.

The California Legislature, California Governors, and this Commission have also made clear that SoCalGas and the other California investor-owned utilities are mandated to not only reduce their own GHG emissions and prepare their own infrastructure to withstand climate change impacts but also address emissions from customers' energy use.

Decarbonizing supply side energy uses, like the gas grid, provides direct ratepayer value. The benefit of supply side decarbonization can be clearly seen in the progress the electric sector has made in its ability to provide increasingly cleaner electrons to facilitate the State's clean energy goals. Similarly, the gas system can be leveraged to deliver increasingly clean molecules and provide carbon management solutions that can leverage the core competencies of the utilities

²³ Ex. CEJA-01 (Vespa/Gersen/Saadat/Barker) at 26, 30-31.

²⁴ *Id.* at 31-38.

in their extensive knowledge, qualified workforce, and expertise in both utilizing and repurposing the existing infrastructure and for developing new dedicated pipeline networks to transport clean molecules and carbon from source to sink.

Determining the composition of energy systems more than two decades out is a complex and unique challenge laden with much uncertainty. Scenario analysis for decarbonization is an iterative process that must constantly adjust to incorporate and recalibrate based on actual events and changing trendlines. Market and technology breakthroughs, customer behavior, and government actions will have direct implications in shaping the energy transition. That said, consensus around the need for clean fuels and carbon management as necessary to achieve deep decarbonization is clear. And carbon neutrality by 2045 only provides five GRC cycles to advance these initiatives to achieve our common goals. Thus, the readiness and adaptation processes for decarbonization must be initiated in this GRC to study the optimal way to drive lasting change. This includes advancing research and development, pilots and programs to accelerate the deployment of clean fuels and carbon management will be critical to ensure these technologies are available at the scale when needed to deliver the emission reductions to facilitate net zero GHG emission targets.

Indeed, a deeper examination into CARB's 2022 Scoping Plan underscores the value and need in leveraging all decarbonization tools, including clean fuels and carbon management to reach net zero emission targets and the imperative to advance these technologies to be ready at scale when needed:

• "In the 2030s biomethane blended in pipeline"²⁵

 "Renewable hydrogen blended in the fossil gas pipeline at 7% energy (~20% by volume), ramping up between 2030 and 2040"²⁶

• "In the 2030s, dedicated hydrogen pipelines constructed to serve certain industrial clusters"²⁷

• "Carbon capture and sequestration (CCS) will be a necessary tool to reduce GHG emissions and mitigate climate change while minimizing

²⁶ *Id*.

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²⁷ Id.

⁵ CARB, 2022 Scoping Plan for Achieving Carbon Neutrality (November 16, 2022) at 78, available at: https://ww2.arb.ca.gov/sites/default/files/2022-12/2022-sp.pdf

1	leakage and minimizing emissions where no technological alternatives				
2	may exist." ²⁸ "Governor Newsom requested that CARB set a CO2				
3	removal and capture target of 20 MMT for 2030 and 100 MMT for				
4	2045." ²⁹				
5	• Increased landfill and dairy digester methane capture ³⁰				
6	• The "Scoping Plan also calls for accelerating the transition from				
7	combustion of fossil fuels to hydrogen. Hydrogen can be produced				
8	through electrolysis with renewable electricity or through steam methan	е			
9	reformation of biomethane." ³¹				
10	• The existing gas generation fleet would be retained ³² and an incremental	9			
11	GW of dedicated hydrogen generation fleet should be online by 2045 ³³				
12	• CCS will be applied to gas generation by 2045^{34}				
13	• Hydrogen and CCS are key decarbonization strategies particularly for				
14	industry, power generation and transport to 2045 GHG goals ³⁵				
15	Despite the overwhelming acceptance of decarbonization tools, some intervenors oppos	se			
16	the clean hydrogen and carbon capture proposals in this GRC. ³⁶ This opposition is misplaced.				
17	The Commission has recognized the potential benefits of clean fuel sources, such as clean				
18	hydrogen. In Decision (D.) 22-12-055 the Commission stated: "Clean renewable hydrogen hold				
	²⁸ <i>Id.</i> at 84.				
	²⁹ <i>Id.</i> at 94.				
	$\frac{30}{10}$ Id. at 79.				
	³² <i>Id.</i> at 88.				
	at 20, available at: <u>https://ww2.arb.ca.gov/sites/default/files/2022-12/2022-sp-appendix-h-ab-32-gl</u> inventory-sector-modeling.pdf	<u>1g-</u>			
	³³ CARB Modeling Information, AB 32 GHG Inventory Sectors Modeling Data Spreadsheet, (Retriev Nov 14, 2022), available at: <u>https://ww2.arb.ca.gov/sites/default/files/2022-11/2022-sp- PATHWAYS-data-E3.xlsx</u> .	ed			
	³⁴ CARB, 2022 Scoping Plan Appendix H: AB 32 GHG Inventory Sector Modeling (November 2022) at 20, available at: <u>https://ww2.arb.ca.gov/sites/default/files/2022-12/2022-sp-appendix-h-ab-32-ghg-inventory-sector-modeling.pdf.</u>				
	³⁵ CARB, 2022 Scoping Plan for Achieving Carbon Neutrality (November 16, 2022) at 78, available <u>https://ww2.arb.ca.gov/sites/default/files/2022-12/2022-sp.pdf.</u>	at:			
	³⁶ SCG-02-R, Ch. 2 (Sim) at MS-3-4.				
	DN/SA-9				

promise as a potential solution to decarbonize California's energy future and bring economic opportunities and new jobs to the region."³⁷ In D.22-12-057, the Commission ordered the California utilities, including SoCalGas, to propose by application "pilot programs to test hydrogen blending in natural gas at concentrations above the existing trigger level."³⁸

As the UC Riverside Study finds,³⁹ clean renewable hydrogen can be a beneficial fuel and energy storage medium that can help California meet its climate goals. The CPUC and other state agencies, including the California Air Resources Board, the California Energy Commission, and the Governor's Office of Business and Economic Development, are examining and advancing clean renewable hydrogen's role in California's energy future through various efforts including implementation of SB 1075,⁴⁰ the development of the new clean renewable hydrogen demonstration program pursuant to AB 209⁴¹ and AB 179,⁴² and the launch of the Alliance for Renewable Clean Hydrogen Energy Systems (ARCHES) initiative, which SoCalGas is a part of.⁴³

The Commission should reject intervenors' recommendation that do not advance clean fuels in the State as it is in direct odds with the policies at the state and federal level. Today, molecules comprise up to 80% of total energy consumption in California.⁴⁴ To decarbonize economy wide at the scale envisioned is unprecedented and will require innovative and diverse means of decarbonizing molecules. Pursuing programs and studies advancing the use and applicability of clean fuels and carbon management is prudent and will be critical in the State's

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⁴² AB 179 (Ting, 2022), available at: <u>https://leginfo.legislature.ca.gov/faces/billNavClient.xhtml?bill_id=202120220AB179</u>.

³⁷ D.22-12-055 at 2.

³⁸ D.22-12-057 at 68-69 (Ordering Paragraph (OP) 7).

³⁹ R.13-02-008, *CPUC Final Report, Hydrogen Blending Impacts Study* (July 18, 2022) at 114, *available at:* <u>https://docs.cpuc.ca.gov/PublishedDocs/Efile/G000/M493/K760/493760600.PDF.</u>

⁴⁰ SB 1075 (Skinner, 2022), available at: <u>https://leginfo.legislature.ca.gov/faces/billTextClient.xhtml?bill_id=202120220SB1075</u>

⁴¹ AB 209 (Committee on Budget, 2022), *available at:* <u>https://leginfo.legislature.ca.gov/faces/billNavClient.xhtml?bill_id=202120220AB209</u>.

⁴³ D.22-12-057 at 41.

⁴⁴ CARB Modeling Information, AB 32 GHG Inventory Sectors Modeling Data Spreadsheet (Retrieved Nov 14, 2022) available at: <u>https://ww2.arb.ca.gov/sites/default/files/2022-11/2022-sp-PATHWAYS-data-E3.xlsx</u>

ability to attain the levels of deep decarbonization required to meet carbon neutrality. The
imperative to act is clear. SoCalGas's Sustainability Strategy, and its proposal in this GRC
proceeding to evaluate and study new solutions for clean fuels and carbon sequestration, are
consistent with California and federal climate change policy.

B. Long Term Implications of Decarbonization on the Gas System and Customer Affordability are Broad Policy Issues that are Currently Within the Scope of Other Commission Proceedings and Outside the Scope of Phase 1 of this GRC

Environmental Defense Fund (EDF) is "concerned" that SoCalGas has "failed to adequately plan for decarbonization."⁴⁵ Embedded in this discussion, EDF states that anticipated decline in gas demand from the State's decarbonization policies may potentially create inequities between customers that remain on the system versus those customers who fully electrify and depart the gas system.⁴⁶ Additionally, EDF recommends changes to proposed depreciation schedules to align with the 2045 net zero emission target date.⁴⁷ Detailed discussion around the reasonableness of SoCalGas's customer forecast and the depreciation treatment proposed for this instant GRC are provided in the rebuttal testimonies of Gas Customer Forecast witness Eduardo Martinez (Exhibit 235) and Depreciation witness Dane Watson (Exhibit 232), respectively. Similar to EDF, PCF claims that "[u]nnecessary spending on aspirational future business prospects for SDG&E and SoCalGas will increase shareholder profits to the detriment of ratepayers and will fail to reduce greenhouse gas emissions to the extent possible as is necessary to avoid the most catastrophic climate change impacts."⁴⁸

The issue of affordability of gas rates and long-term gas planning are significant, challenging, statewide policy issues that are currently within the scope of, and under careful consideration and litigation in, the Long-Term Gas Planning OIR and SoCalGas's Cost Allocation Application.⁴⁹ Indeed, the Long-Term Gas Planning OIR, including the most recent

⁴⁷ *Id.*

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⁴⁵ Ex. EDF-01 (Colvin/McCann/Seong) at 3.

⁴⁶ *Id.* at 4.

⁴⁸ Ex. PCF-01 (Powers) at 23.

⁴⁹ See R.20-01-007, Order Instituting Rulemaking to Establish Policies, Processes, and Rules to Ensure Safe and Reliable Gas Systems in California and perform Long-Term Gas System Planning (January 16, 2020).

Staff Proposal on Distribution Decommissioning (DDSP)⁵⁰ considers proposals around infrastructure investment scrutinization frameworks, the potential inequity between customers that depart the gas system versus customers who continue to remain on the gas system, as well as the affordability implications that may arise from declining gas demand. These are complex issues deeply intertwined and appropriately considered in the Long-Term Gas Planning OIR.

For purposes of this GRC proceeding, gas demand, does not affect the specific requests in the Test Year 2024 General Rate Case (GRC). In addition, customer attrition and declining throughput are not linear. The rebuttal testimony of Mr. Martinez, explains how declining gas demand does not necessarily mean that the utility will experience a decline in its customer growth, let alone an actual loss of customers. The electrification policies cited by EDF do not alter the reality that the adoption of electrification end uses, and the pace and penetration of fuel switching is highly uncertain. Decarbonization studies examining net zero emission end states typically utilize back-casting models with user defined assumptions around customer adoption of electric end uses meant to reach a specified level, but typically fail to account for customer psychology and subsidies required to incentivize such adoption. It is also uncertain as to whether customers will choose to fully electrify or retain certain gas appliances for lifestyle uses which presents a material factor when examining affordability implications.

Customer evolution, and the pace and penetration of electrification are critical considerations when determining the appropriate risk mitigation levers to deploy. SoCalGas agrees that there are important equity and affordability tools that need to be explored to mitigate the risks of and manage potential cost pressures that may arise with declining gas throughput. These tools are not limited to accelerated depreciation, but may also include rate restructuring tools, such as enhanced fixed charges for residential customers, and other cost recovery mechanisms, such as exit fees, among other options. Indeed, SoCalGas has been proactive in advancing an enhanced fixed charge to address potential rate pressures that may stem from future decline in gas demand. This proposal is currently pending before the CPUC in SoCalGas's Cost

⁵⁰ CPUC, Staff Proposal on Gas Distribution Infrastructure Decommissioning Framework in Support of Climate Goals (December 21, 2022) available at: https://docs.cpuc.ca.gov/PublishedDocs/Efile/G000/M500/K158/500158371.PDF.

Allocation Proceeding.⁵¹ An enhanced fixed charge can be an effective rate pressure mitigant in addressing potential throughput decline as customers may begin adopting certain electrification end uses, but are much slower, if at all, to fully electrify. SoCalGas sees this as an important step in maintaining affordability and equity through the energy transition.

Financial restructuring tools like accelerated depreciation have direct affordability impacts, particularly impacting near-term affordability for the benefit of potentially mitigating the risk of rate increases in the future, the degree to which is highly uncertain. Thus, the timing of when to pull these risk mitigation levers may vary and needs further examination. Identifying critical signposts or tipping points that may trigger any one of these levers should be a key part of the policy discussion and analysis in the Long-Term Gas Planning OIR.

IV. SOCALGAS'S ASPIRE 2045 SUSTAINABILITY GOALS ARE IN ALIGNMENT WITH CALIFORNIA POLICY

This section of the rebuttal testimony addresses assertions made by intervenors regarding SoCalGas's sustainability strategy. The need for balanced investments in near-term decarbonization activities and in foundational planning, research, and piloting efforts are addressed in more detail by other SoCalGas witnesses, who will respond to such intervenor testimony with respect to specific projects, programs and costs proposed by SoCalGas in this proceeding.

In Direct Testimony, Ex. SCG-02-R (Ch. 2: Sustainability Policy), SoCalGas describes how its overall sustainability strategy⁵² and priorities aim to advance California's climate objectives⁵³, align with the United Nations Sustainable Development goals⁵⁴, and support SoCalGas' operational and safety imperatives. As the nation's largest natural gas distribution utility⁵⁵ serving the needs of over 21 million consumers in our 24,000 square mile service

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⁵¹ See A.22-09-015, Application of Southern California Gas Company (U 904 G) and San Diego Gas & Electric Company (U 902 G) for authority to revise their natural gas rates and implement storage proposals effective January 1, 2024 in this Cost Allocation Proceeding (September 30, 2022) (SoCalGas Cost Allocation Proceeding).

⁵² Ex SCG-02-R, Appendix B (ASPIRE 2045 Sustainability Strategy).

⁵³ Ex. SCG-02, Ch. 1 (Peress).

⁵⁴ United Nations–Department of Economic and Social Affairs–Sustainable Development, *The 17 Goals, available at:* <u>https://sdgs.un.org/goals</u>.

⁵⁵ Based on total customers and sales revenues reported in American Gas Association (AGA)'s Utility Rankings by volumes, Revenues and Customers 2021 Report.

territory, SoCalGas is in a unique position to support the state's climate goals and deliver clean energy to customers who are working to reduce their greenhouse gas emissions. SoCalGas aims to lead the transition to a resilient and decarbonized clean fuels energy system in California through innovation, collaboration, and investment in new technologies and by leveraging existing assets, expertise, and customer relationships.

Intervenors discount the value of SoCalGas's sustainability objectives. EDF claims that SoCalGas has not adequately planned for decarbonization and PCF opposes spending on "aspirational future business prospects,"⁵⁶ as addressed above. IS claims that climate and sustainability protocols are "not related to the cost of providing gas delivery service to retail customers" and "therefore, these costs should be removed from the revenue requirement in this proceeding."⁵⁷ CEJA asserts that SoCalGas's sustainability strategy⁵⁸ does not align "with the state's climate and public health policies."⁵⁹

SoCalGas disagrees with these statements. SoCalGas has set forth a framework that focuses on a holistic and broad set of environmental, social, governance (ESG) strategies that strengthens its commitment in helping the state achieve net-zero GHG emissions by 2045, while supporting operational and safety imperatives. The timing and importance of this GRC filing to approve sustainability-driven proposals is vital to accelerate solutions to the pressing climate challenges ahead of us. SoCalGas recognizes that new technology, regulatory decisions, and customer choices will require changes to SoCalGas's approach, and there is a need for flexibility, partnership and collaboration with business partners, customers, regulatory and policy stakeholders across sectors. Specifically, SoCalGas's sustainability strategy sets forth a vision and framework to advance the State's many climate and social policies and is aligned with several of the policies referenced in Section II above. SoCalGas aims to execute on its sustainability goals in part through the proposals put forth in this GRC. This is why it is imperative that the Commission authorize these sustainability-advancing programs in this

- ⁵⁷ Ex. IS-02 (Gorman) at 2.
- ⁵⁸ Ex. SCG-02-R, Ch. 2 (Sim).
- ⁵⁹ Ex. CEJA-01 (Vespa/Gersen/Saadat/Barker) 22.

⁵⁶ Ex. PCF-01 (Powers) at 23.

GRC⁶⁰. As explained in direct testimony⁶¹, there are five identified focus areas that provide a 1 2 framework for integrating sustainability in the organization. These priorities include: 3 Accelerating the transition to clean energy a. 4 b. Protecting the climate and improving air quality Increasing clean energy access and affordability 5 c. 6 d. Advancing a diverse, equitable, and inclusive culture, and 7 Achieving world-class safety e. 8 SoCalGas's ASPIRE 2045 sustainability strategy includes various goals to accelerate the 9 transition to clean energy, supported by state and federal policies. As explained in further detail 10 in Section II above, this is evidenced by a growing body of legislation and policies aimed at 11 advancing these areas. These include policies that establish GHG emission reduction and carbon 12 neutrality targets, establishing a renewable gas standard, exploring the benefits of carbon management, and encouraging utilities to purchase from diverse businesses⁶², among a number 13 14 of other policies, programs, and initiatives. For example, SoCalGas's sustainability strategy includes the goal to achieve net zero 15 16 greenhouse gas emissions in its operations and the energy delivered to customers by 2045. This

is aligned with California Senate Bill 32 (2016),⁶³ which ordered the reduction of economy-wide emissions of 40% below 1990 levels by 2030, and California Assembly Bill 1279 (2022). AB

1279 established state policy to "[a]chieve net zero greenhouse gas emissions as soon as

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⁶⁰ See Table MS-1 of Ex. SCG-02-R Chapter 2 Sustainability Policy for list of sustainability actions/investments with cross-departmental sustainability alignment included in this GRC application.

⁶¹ Ex. SCG-02-R, Ch. 2 (Sim) at MS-3-4.

⁶² General Order (GO) 156, Rules Governing The Development Of Programs To Increase Participation Of Women, Minority, Disabled Veteran And Lesbian, Gay, Bisexual And Transgender (Lgbt) Business Enterprises In Procurement Of Contracts From Utilities As Required By Public Utilities Code Sections 8281-8286, available at: <u>https://www.cpuc.ca.gov/-/media/cpuc-website/divisions/news-</u> and-outreach/documents/bco/utility-supplier-diversity-program/general-order-156.pdf.

⁶³ SB 32 (Pavley, 2016) <u>https://leginfo.legislature.ca.gov/faces/billNavClient.xhtml?bill_id=201520160SB32</u>.

possible, but no later than 2045.³⁶⁴ Additionally, SoCalGas has achieved a 37% reduction⁶⁵ in
 methane emissions as of 2021 ahead of the schedule established by Senate Bill 1371,⁶⁶ which
 require utilities to demonstrate 20% reduction in methane emissions by 2025 and 40% by 2030,
 from a 2015 baseline. As a leader in natural gas leak detection and reduction, SoCalGas
 participates in forums and venues⁶⁷ to share best practices and lessons learned to scale methane
 emission reduction more broadly.
 In addition, the CPUC issued a decision⁶⁸ in 2020 that discusses climate adaptation in
 disadvantaged communities and aims to ensure the energy utilities are prepared to upgrade their
 infrastructure, operations, and services to adapt to climate change, while ensuring safe and
 reliable energy service to all Californians. SoCalGas is pragmatically and appropriately taking
 next steps to propose new feasibility studies and decarbonization pathways to advance
 decarbonization and climate objectives through this General Rate Case.

The suggestion by certain intervenors that these sustainability investments are unnecessary or not related to the cost of providing gas delivery is misguided. As described above, the California legislature and this Commission make clear that the investor-owned utilities, including SoCalGas, are compelled to advance decarbonizing its infrastructure and help address emissions from customers' energy use. This is exactly what SoCalGas is requesting in this GRC. SoCalGas must actively seek to advance California's climate goals and explore pathways to achieve carbon neutrality in a way that maintains reliability, affordability, and a

⁶⁴ Executive Order B-55-18, *available at:* <u>https://www.ca.gov/archive/gov39/wp-content/uploads/2018/09/9.10.18-Executive-Order.pdf;</u> *see also* Cal. HSC § 38562.

⁶⁵ SoCalGas Newsroom, SoCalGas Surpasses California's 2025 Methane Emissions Reduction Goals, Nears 2030 Goal (June 16, 2022), available at: <u>https://newsroom.socalgas.com/press-</u> release/socalgas-surpasses-californias-2025-methane-emissions-reduction-goals-nears-2030goal#:~:text=SoCalGas%20reported%20that%20in%202021,innovation%20in%20new%20detection %20technologies.

⁶⁶ SB 1371 (Leno, 2014), *available at:* <u>https://leginfo.legislature.ca.gov/faces/billTextClient.xhtml?bill_id=201320140SB1371</u>.

⁶⁷ SoCalGas has participated in forums, organizations and programs such as the U.S. Environmental Protection Agency's Natural Gas STAR program as a founding member, is a member of the One Future Coalition, a group of natural gas companies working together to voluntarily reduce methane emissions across the natural gas value chain to 1% (or less) by 2025, and participates is a variety of presentations and workshops that share leak abatement best practices.

⁶⁸ D.20-08-046.

resilient energy system. Not moving forward would slow down progress to advancing these important climate objectives.

Aligned with the state's policy directives, SoCalGas seeks to accelerate the transition to clean energy. This includes the goal to deliver 20% renewable natural gas (RNG) to core customers by 2030 and the diversion of waste streams in support of California's Short-Lived Climate Pollutant Reduction Strategy established through Senate Bill 1383.⁶⁹ In addition, in support of advancing the transition to clean energy, SoCalGas aims to establish a hydrogen industrial cluster by 2030, consistent with the CEC's IEPR, which highlights the prominent role of hydrogen in California's clean energy future⁷⁰, Executive Order B-48-18⁷¹, which set the goal to install 200 hydrogen fueling stations by 2030, and Senate Bill 1075, requiring CARB to prepare an evaluation including policy recommendations regarding the use of hydrogen in California and strategies supporting hydrogen infrastructure.⁷²

Furthermore, SoCalGas's sustainability strategy also addresses other important focus areas, such as advancing a diverse, equitable and inclusive culture. One such goal is to increase total annual Disadvantaged Business Enterprise (DBE) spend to 45% by 2025. This goal supports both SoCalGas's sustainability focus area and the State's policy established through General Order 156 to encourage increased procurement of goods and services form women, minority, disabled veteran, and LGBT, and/or persons with disabilities business enterprises (diverse suppliers).⁷³ SoCalGas's relationships with its business partners encourage and strengthen supplier diversity, with a focus on community investments that support safety, sustainability, and social justice. These tenets have also guided the CPUC's goals to advance equity in its programs and policies for environmental justice and social justice communities, as

⁶⁹ SB 1383 (Lara, 2016), *available at*: https://leginfo.legislature.ca.gov/faces/billNavClient.xhtml?bill_id=201520160SB1383.

⁷⁰ California Energy Commission (CEC), *Final 2022 Integrated Energy Policy Report Update* (February 2023) at 98-114, *available at:* <u>https://www.energy.ca.gov/sites/default/files/2023-02/Adopted_2022_IEPR_Update_with_errata_ada.pdf.</u>

⁷¹ Executive Order B-48-18, available at: <u>https://www.library.ca.gov/wp-content/uploads/GovernmentPublications/executive-order-proclamation/39-B-48-18.pdf.</u>

⁷² SB 1075 (Skinner, 2022), available at: https://leginfo.legislature.ca.gov/faces/billTextClient.xhtml?bill_id=202120220SB1075.

⁷³ GO 156, *available at:* <u>https://www.cpuc.ca.gov/-/media/cpuc-website/divisions/news-and-outreach/documents/bco/utility-supplier-diversity-program/general-order-156.pdf</u>.

expressed in the CPUC Environmental and Social Justice Action Plan.⁷⁴ Based on the foregoing and inclusiveness of SoCalGas's sustainability strategy, intervenor concerns related to the sustainability strategy are incorrect, unfounded, and contrary to State and federal policy.

V. CONCLUSION

To summarize, it is critical for SoCalGas to provide the capabilities for delivering reliability, resiliency, and the clean molecules necessary for SoCalGas and its customers to rapidly reduce GHG emissions. The climate imperative, and SoCalGas's role to foster net zero GHG emissions for its operations and customers, is a major theme within the 2024 GRC. Policies at both the national and state level demonstrate strong support for the advancement and deployment of clean fuels and carbon management. SoCalGas will actuate the gas grid's unique role to help the State achieve economy-wide carbon neutrality by 2045.

SoCalGas is proactively taking action to advance California's climate and social policy goals. In support of these goals, SoCalGas developed ASPIRE 2045, a sustainability strategy that establishes a vision and framework aligned with the State's goals of carbon neutrality, social equity, and energy safety and reliability. SoCalGas's portfolio of activities and programs as described and sponsored by other SoCalGas GRC witnesses reflect its commitment and alignment with the state's climate goals and policies. SoCalGas recognizes that there is a need for flexibility, partnership and collaboration with business partners, customers, regulatory and policy stakeholders across sectors. With the sense of urgency expressed by the global community, the timing and importance of this GRC filing to approve the sustainability-driven proposals herein could not be more vital.

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This concludes our prepared rebuttal testimony.

⁴ CPUC, Environmental and Social Justice Action Plan Version 1.0. See Executive Summary (February 21, 2019) at 6-8, available at: <u>https://www.cpuc.ca.gov/-/media/cpuc-website/industries-and-topics/reports/env-and-social-justice-actionplan-20190221docx.pdf</u>.

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VI. WITNESS QUALIFICATIONS OF DESPINA NEIHAUS

My name is Despina Niehaus. I am sponsoring this rebuttal testimony, except for Section IV above. I assumed sponsorship of this area from N. Jonathan Peress. My business address is 555 West 5th Street, Los Angeles, CA 90013. My title is Director of Strategic Planning employed by SoCalGas. My job responsibilities include overseeing the analytical work and strategy development of the Company's business transformation and decarbonization strategy. I have been employed by SoCalGas (starting at SDG&E) since November 2006 and have held previous roles at SDG&E in Strategic Planning and Regulatory Affairs. I hold a BA in Government and Politics from the University of Maryland, and a JD from California Western School of Law. I am a member of the State Bar of California.

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I have not previously testified before the Commission.

VII. WITNESS QUALIFICATIONS OF SHIRLEY ARAZI

My name is Shirley Arazi. I am sponsoring Section IV of this rebuttal testimony. I assumed sponsorship of this area from Michelle Sim. My business address is 555 West 5th Street, Los Angeles, CA 90013. My title is the Director of Sustainability employed by SoCalGas. My job responsibilities since November 2022 include leading SoCalGas's sustainability efforts to set the goals and governance to encourage and support integration of sustainable business practices across the broader organization to advance SoCalGas's efforts to achieve net zero GHG emissions by 2045 and support California's carbon neutrality goals.

I have been employed by SoCalGas (starting at SDG&E) since June 2006 and have held numerous roles in Finance, Investor Relations, Procurement, and Regulatory Affairs.

I received a Bachelor of Science in Business Administration majoring in Finance and a minor in Psychology from the University of Arizona in 2006. I also received a Masters in Business Administration from San Diego State University in 2010.

I have previously testified before the Commission.

APPENDIX A GLOSSARY OF TERMS

APPENDIX A

GLOSSARY OF TERMS

ACRONYM	DEFINITION
Α.	Application
Commission or CPUC	California Public Utilities Commission
D.	Decision
GRC	General Rate Case
SDG&E	San Diego Gas & Electric Company
SoCalGas	Southern California Gas Company
TY	Test Year